ANNUAL COMPREHENSIVE FINANCIAL REPORT

CITY OF JACKSONVILLE BEACH, FLORIDA

FISCAL YEAR ENDED SEPTEMBER 30, 2024

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CITY OF JACKSONVILLE BEACH, FLORIDA

ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024

Prepared by
Finance Department

INTRODUCTORY SECTION

CITY OF JACKSONVILLE BEACH, FLORIDA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024

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February 21, 2025

To the Honorable Mayor, Members of the City Council, and Citizens of the City of Jacksonville Beach, Florida:

Florida Statutes require that all general purpose local governments publish within nine months of the close of each fiscal year, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards (GAAS) by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the annual comprehensive financial report for the City of Jacksonville Beach, Florida, for the fiscal year ended September 30, 2024.

This report consists of management's representations concerning the finances of the City of Jacksonville Beach, Florida (the City). Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, the City’s management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City’s financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City’s comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City’s financial statements have been audited by Purvis, Gray and Company, LLP, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2024, are free of material misstatement. The independent audit involved: examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon their audit, that there is a reasonable basis for rendering unmodified opinions on the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City for the fiscal year ended September 30, 2024, and that the City’s financial statements are presented fairly in conformity with GAAP. The independent auditors’ report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City is sometimes part of a broader federal and state mandated "Single Audit" designed to meet the special needs of federal and state grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal and state awards. The City met the minimum expenditures required for a Federal Single Audit.

GAAP requires that management provide a narrative introduction, overview, including changes in financial policies, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

Profile of the City of Jacksonville Beach, Florida

The City was incorporated in 1907 and is located in the northeastern part of the state. The City currently occupies a land area of 8.06 square miles and serves a population of over 23,800. The City is empowered to levy a property tax on both real and personal properties located within its boundaries.

The City has operated under the council-manager form of government since 1937. Policy-making and legislative authority are vested in a governing council consisting of the mayor and six other members. The City Council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring both the government's manager and attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments. The Council is elected on a nonpartisan basis. Council members are elected to four-year staggered terms with three council members elected every two years. The mayor is elected to a four-year term. Three council members are elected from within their districts, and the mayor and the remaining three council members are elected at-large.

The City provides a full range of services that include police and fire protection, sanitation services, the maintenance of streets and infrastructure, recreational activities and cultural events. In addition to general government activities, the City provides a full range of utility services including electric, natural gas, stormwater drainage, water, and wastewater treatment.

The annual budget serves as the foundation for the City's financial planning and control. All City departments are required to submit requests for appropriation to the City Manager that align with the City's adopted strategic plan. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to the City Council for review. The City Council is required to hold public hearings on the proposed budget and to adopt a final budget no later than September 30 of each year. The City Council annually adopts a budget resolution for all funds of the City. A five-year capital improvement plan is prepared each year based on business requirements and internal five-year revenue and expenditure projections.

The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., police). Management must seek City Council approval to make budgetary amendments at the departmental level in the general fund, and at the fund level for all other funds. Management may, however, make a budget adjustment as long as it does not increase the overall budget for a department within the general fund or for any other fund in total. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

Encumbrances represent commitments related to unperformed contracts for goods and services. Encumbered appropriations are carried forward into subsequent year's budget without being re-budgeted. All encumbered budget appropriations, except project budgets, lapse at the end of each fiscal year. Encumbrances existing at year-end are recorded as reservations of fund balance and do not require re-appropriation.

Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

Local Economy

The City, which is adjacent to the Atlantic Ocean, has grown into a solid business, resort, and residential community that is in close proximity to historical, entertainment, and tourism attractions. The City has a considerable commercial district that includes shopping centers, restaurants, and hotels, which contributes significantly to its economy. Major employers in the area include: the United States Navy and the Baptist Medical Center Beaches.

Even though the City is the economic center of the beaches area, housing is still the dominant land use, occupying in excess of 66% of the developed land areas of the City. Approximately 55.5% of the City's housing is comprised of single-family homes and 44.5% is multifamily dwellings based on U.S. Census Bureau estimates. Generally, the quality of the housing is high, with approximately 50% of the housing built since 1980. The City is a mature community, which is experiencing re-development.

Long-Term Financial Planning

The Vision statement for the community, the Mission statement for the organization, and the employee developed set of Core Values adopted in 2021 continue to be the foundational pillars for the City's Strategic Plan, which was adopted in the same year via Resolution No. 2095-2021. This plan serves as the road map for identifying what priorities, goals, and objectives will guide the City as budgeting and long-term financial plans are made.

The City prepares a rolling five-year Capital Improvement Plan (CIP) each year. As part of this process, revenues and expenditures for key operating funds such as the General Fund, Community Redevelopment, Electric, and Water & Sewer are analyzed to ensure the financial sustainability of each fund over the long term. The goal is to ensure that a minimum reserve of 25% will be maintained at the end of each year over a five-year period. This exercise allows the City to plan for major capital expenditures in a fiscally responsible manner, while consciously evaluating whether scheduled rate changes meet the needs of adequately maintaining assets. Therefore, during the fiscal year 2025-2029 capital budget process, various projects for continued electric improvements, public works infrastructure projects, technology improvements, parks projects, and equipment purchases were planned. The total projected cost for capital improvements identified in the 2025-2029 capital improvement plan totaled $222,793,290.

Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its annual comprehensive financial report (ACFR) for the fiscal year ended September 30, 2023. This was the 31st consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized ACFR that satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the government also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning October 1, 2024. This was the 31st consecutive year that the government has received this award. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document was judged to be proficient in several categories: as a policy document, a financial plan, an operations guide, and a communications device.

Preparation of the financial report would not have been possible without the commitment and dedication of the Finance Department staff. We would like to express our appreciation to members of all departments who assisted and contributed to the preparation of this report. Credit must also be given to the Mayor and City Council for their unfailing support in the management of the finances for the City.

Respectfully submitted,

Michael Staffopoulos
City Manager

Ashlie Gossett
Chief Financial Officer

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Jacksonville Beach
Florida

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

September 30, 2023

Christopher P. Morrill

Executive Director/CEO

CITY OF JACKSONVILLE BEACH

Government Organization

LEGISLATIVE BRANCH
City Council

Mayor Christine Hoffman

At-Large, Seat 1 Bruce Wouters	At-Large, Seat 2 Dan Janson	At-Large, Seat 3 Greg Sutton
District 1, Seat 4 John Wagner	District 2, Seat 5 Bill Horn	District 3, Seat 6 Sandy Golding

Judicial Branch
City Attorney
David Migut

Executive Branch
City Manager
Michael Staffopoulos

Deputy City Manager
Karen Nelson

Assistant to the City Manager
Molly Alleger

City Clerk
Sheri Gosselin

Finance
Ashlie Gossett, CFO

Police Department
Chief Gene Paul Smith

Beaches Energy Services
Allen Putnam, Director

Human Resources
Kimberlee Bennett, Director

Information Services
Bill Rieger, CIO

Parks & Recreation
Jason Phitides, Director

Planning & Development
Heather Ireland, Director

Public Works
Dennis Barron, Director

CITY OF JACKSONVILLE BEACH, FLORIDA
CITY OFFICIALS

<u>LEGISLATIVE BRANCH</u>

City Council:

Mayor	Christine Hoffman
Seat 1, At-Large	Bruce Wouters
Seat 2, At-Large	Dan Janson
Seat 3, At-Large	Greg Sutton
Seat 4, District 1	John Wagner
Seat 5, District 2	Bill Horn
Seat 6, District 3	Sandy Golding

City Attorney	David Migut
City Auditors	Purvis, Gray and Company, LLP

<u>EXECUTIVE BRANCH</u>

City Manager	Michael Staffopoulos
Deputy City Manager	Karen W. Nelson
Chief Financial Officer	Ashlie Gossett
Chief Information Officer	Bill Rieger
Police Chief	Gene Paul Smith
Director of Beaches Energy Services	Allen Putnam
Director of Human Resources	Kimberlee Bennett
Director of Parks & Recreation	Jason Phitides
Director of Planning and Development	Heather Ireland
Director of Public Works	Dennis Barron
City Clerk	Sheri Gosselin

<u>AGENCY, BOARDS, AND COMMISSION</u>

Board of Adjustment
Community Redevelopment Agency
Planning Commission
General Employees' Pension Board
Police Officers' Pension Board
Firefighters' Pension Board
Special Magistrate

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

Report on the Audit of the Financial Statements

Opinions
We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Jacksonville Beach, Florida, (the City) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions
We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements
Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

INDEPENDENT AUDITOR'S REPORT

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements
Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information
Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the major governmental fund budgetary comparison schedules, and pension and other postemployment benefit plan schedules as listed in the table of contents (collectively, the required supplementary information) be presented to supplement the basic financial statements. Such

INDEPENDENT AUDITOR'S REPORT

information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining and individual non-major fund financial statements and other schedules, schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and schedule of expenditures of grant funds per the City of Jacksonville's Ordinance Code Chapter 118.202(e), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements and other schedules, the schedule of expenditures of federal awards, and schedule of expenditures of grant funds per the City of Jacksonville's Ordinance Code Chapter 118.202(e), are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

INDEPENDENT AUDITOR'S REPORT

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Purvis Gray

February 21, 2025
Tallahassee, Florida

MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

As the management of the City of Jacksonville Beach, Florida (the City), we offer readers of the City's financial statements this narrative overview and analysis of the City's activities for the fiscal year ended September 30, 2024. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, on pages vi-x of this report, and the financial statements which immediately follow this discussion.

FINANCIAL HIGHLIGHTS

- The City's assets and deferred outflows exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by $567,403,142 (net position). Of this amount, $162,120,030 (unrestricted net position) is available to meet the City's obligations to provide ongoing services to our citizens and customers, to make payments to creditors, to pay for the projects in our capital improvement plan, or to establish reserves for emergencies or catastrophic events.

- The City's total net position increased by $41,066,205 or 7.8% over the prior year. The governmental net position increased by $10,861,015 (5.7%) and the business-type net position increased by $30,205,190 (9.6%). In addition to planned savings for upcoming capital improvement projects, governmental net position increased with property tax revenues as real estate taxable property values grew 10% over the prior year. Business-type net position growth reflects the continued positive business performance of the City's various services.

- Revenues and net transfers in for the governmental activities totaled $54,204,400, an increase of $913,366 or 1.7% for the year. Total expenses and net transfers out were $43,343,385, an increase of $11,887,551 or 37.8% for the year. The sharp increase is primarily attributable to the contribution of water/sewer, and stormwater infrastructure at the completion of the downtown and 10th Street South capital improvement projects.

- Revenues and net transfers in the business-type activities totaled $139,741,834, an increase of $8,310,753 or 6.3% from the prior year. As stated earlier, capital contributions from the governmental funds were the primary driver of the increase. Total expenses were $109,536,644, a decrease of $9,232,159 or 7.8% for the year. The decrease in expenses is largely driven by the falling cost of power and natural gas in both the electric and natural gas utilities.

- The City's total non-lease financed debt as of September 30, 2024, is zero.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components: 1) *government-wide financial statements*, 2) *fund financial statements*, and 3) *notes to the financial statements* that explain some of the information in the statements and provide more detailed data. The basic financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

This report also contains other supplementary information that provides details about the City's non-major funds and internal service funds, each of which are added together and presented in single columns in the basic financial statements.

Organization and Flow of Financial Section Information

Independent Auditor’s Report
Provides the opinion of the Independent CPAs on the fair presentation of the basic financial statements

Management's Discussion and Analysis
This supplementary information is required for state and local government financial statements, and is intended to provide a narrative introduction, overview, and analysis.

Government-wide Financial Statements
Provides information on the governmental and business-type activities of the primary government.

Fund Financial Statements
Provides information on the financial position of specific funds of the government.

Notes to Financial Statements
Provides a summary of significant policies and related disclosures.

Government-Wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City’s finances, in a manner similar to a private-sector business. The government-wide financial statements are presented on pages 19-20 of this report.

The *statement of net position* presents financial information on all of the City’s assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues *(governmental activities)* from other functions that are intended to recover all or a significant portion of their costs through user fees and charges *(business-type activities)*. The governmental activities of the City include general government, law enforcement, fire control, building inspections, physical environment, roads and streets, and parks and recreation. The business-type activities of the City include electric, natural gas, water and sewer, stormwater, sanitation, golf course, and leased facilities.

Fund Financial Statements. A fund is a group of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with financial-related legal requirements. The City’s funds are divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The governmental fund financial statements consist of a *balance sheet* and a *statement of revenues, expenditures, and changes in fund balance.* The basic governmental fund statements are presented on pages 21-24 of this report.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains sixteen individual governmental funds. Information is presented separately in the governmental fund financial statements for the general fund, the capital projects fund, and the community redevelopment fund, which are considered to be major funds. Data from the other governmental funds is combined into a single, aggregated presentation.

The City adopts an annual appropriated budget for its various funds. To demonstrate compliance with the adopted budget, a budgetary comparison statement has been included with the basic financial statements for the general fund and the community redevelopment fund.

Proprietary funds. The City maintains two different types of proprietary funds: enterprise and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the city-wide financial statements. The City uses enterprise funds to account for its utilities (electric, natural gas, water and sewer, stormwater, and sanitation) as well as its golf course and leased facilities operations. Internal service funds are an accounting classification used to allocate costs internally among the City's various functions. The City uses internal service funds to account for its fleet of vehicles, property maintenance, employment services, financial services, information technology services, and insurance programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the city-wide financial statements.

The proprietary fund financial statements provide separate information for the water and sewer utility and the electric utility. Data from the other enterprise funds is combined into a single, aggregated presentation. All internal service funds are combined into an aggregated presentation in the proprietary fund financial statements. The basic proprietary fund financial statements are presented on pages 24-29 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because their resources are not available to support the City's own programs. The City uses fiduciary funds to account for the activities of the police, fire, and general employees' pension trust funds. The basic fiduciary fund financial statements are presented on pages 30-31 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are presented on pages 32-68 of this report.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning comparison schedules of original and final budgets compared to actual results for relevant major funds, as well as the City's progress in funding its obligation to provide pension benefits and other post-employment benefits to its employees. Required supplementary information is presented on pages 69-77 of this report.

Individual fund data for the non-major funds is provided in the form of combining statements in the supplemental information section titled "Combining and Individual Non-Major Fund Statements and Other Schedules". Budgetary comparison statements for the non-major governmental funds are also included in this section, which begins on page 78.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

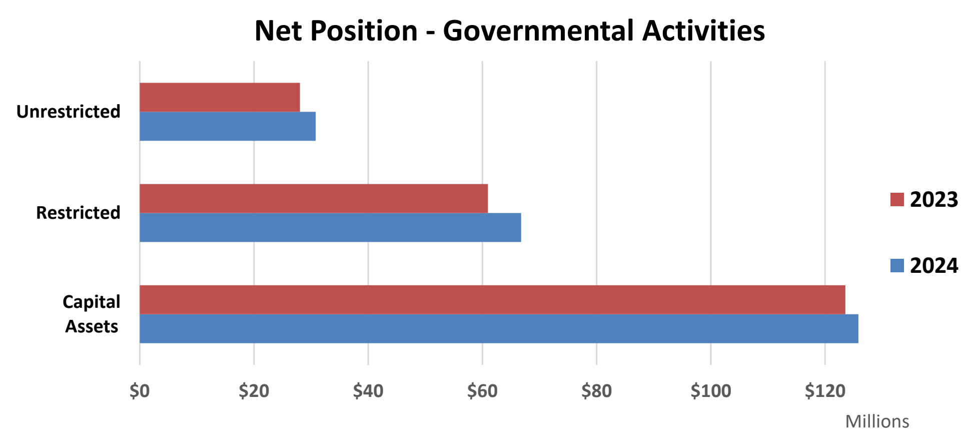
Statement of Net Position. Over time, changes in net position serve as a useful measure of the City's financial condition. During fiscal year 2024, the City's net position for governmental activities increased by $10,861,015 or 5.7%. The increase in net position for business-type activities was $30,205,190 or 7.8%. The major drivers of the change in net position by category are detailed in the bullet points below.

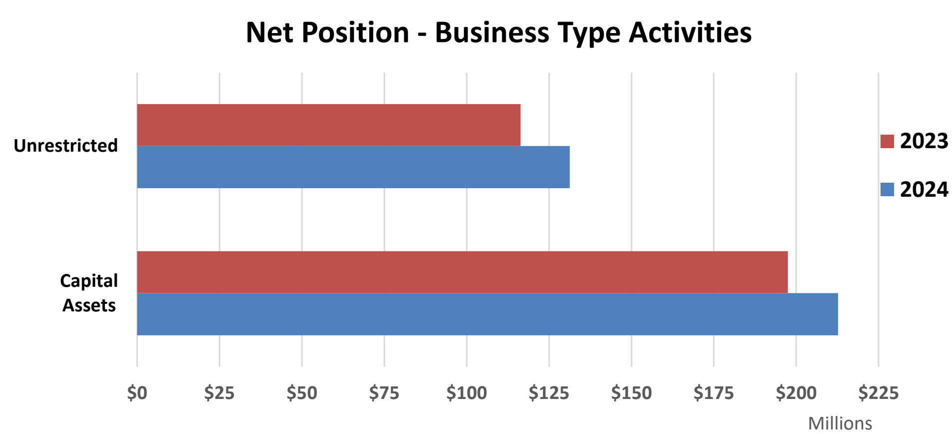
The following condensed comparison shows the City's net position for the two most recent fiscal years. The detailed statement of net position is presented on page 19 of this report.

City of Jacksonville Beach
Statement of Net Position

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Current and Other Assets	$121,520,121	$115,785,365	$187,586,521	$163,235,867	$309,106,642	$279,021,232
Capital Assets, Net	125,949,159	123,538,442	213,110,527	198,017,352	339,059,686	321,555,794
Total Assets	247,469,280	239,323,807	400,697,048	361,253,219	648,166,328	600,577,026
Total Deferred Outflows of Resources	8,552,817	11,408,550	5,014,594	6,604,055	13,567,411	18,012,605
Current Liabilities	8,423,417	11,686,043	28,613,430	17,313,315	37,036,847	28,999,358
Non-Current Liabilities	21,912,707	23,974,366	13,647,248	14,720,130	35,559,955	38,694,496
Total Liabilities	30,336,124	35,660,409	42,260,678	32,033,445	72,596,802	67,693,854
Total Deferred Inflows of Resources	2,261,619	2,508,609	19,472,176	22,050,231	21,733,795	24,558,840
Net Position:						
Net Invested in Capital Assets	125,818,480	123,538,442	212,690,435	197,443,561	338,508,915	320,982,003
Restricted	66,774,197	60,971,262	-	-	66,774,197	60,971,262
Unrestricted	30,831,677	28,053,635	131,288,353	116,330,037	162,120,030	144,383,672
Total Net Position	$223,424,354	$212,563,339	$343,978,788	$313,773,598	$567,403,142	$526,336,937

- Current and Other Assets increased by $30,085,410 due to strong investment performance and the City's continued effort to build up reserves as part of its pay-as-you-go strategy for future capital improvement projects.
- Deferred Outflows of resources decreased by $4,445,194, which includes the recording of Other Post Employment Benefit related outflows and actuarial changes to pension related outflows. The decrease in pension liability is a result of interest earnings recorded as of September 30, 2024.
- Current Liabilities increased by $8,037,489 or 27,7%, which mainly reflects a rise in power costs recovered in advance; the City continues to reduce the pass-through cost of power from its provider to its customers to mitigate the over-recovery.
- Non-current Liabilities shrunk by $3,134,541 or 8.1%, largely due to the increase in the actuarially determined net pension liability based on the plans' experience.
- Deferred Inflows decreased by $2,825,045 or 11.5% due to recording of other post-employment benefits, rate stabilization changes, and the actuarial changes to pension related inflows.
- The largest portion of the City's net position (59.7%) reflects its net investment in capital assets (e.g., land, buildings, improvements, infrastructure, and equipment, net of accumulated depreciation and directly related liabilities). The City uses these capital assets to provide services to citizens and customers; therefore, these assets are not available for future spending.
- An additional portion of the City's net position (11.8%) represents resources that are subject to external restrictions on how they may be used.
- The remaining balance of the City's net position (28.6%) may be used to meet the government's ongoing obligations to citizens, customers, and creditors.





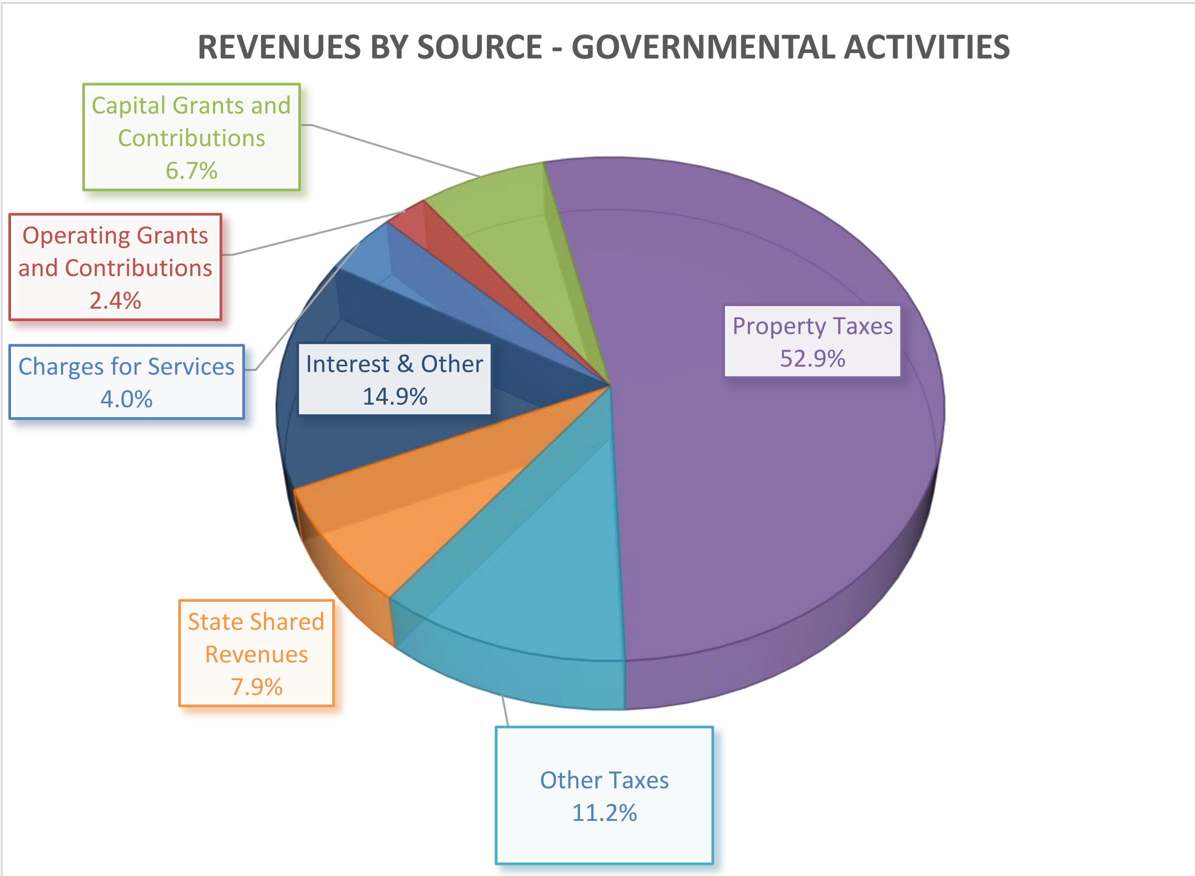
Statement of Activities. The following table illustrates the condensed statement of activities for the most recent fiscal year as compared to the prior year. The detailed statement of activities is presented on page 20 of this report.

City of Jacksonville Beach
Changes in Net Position

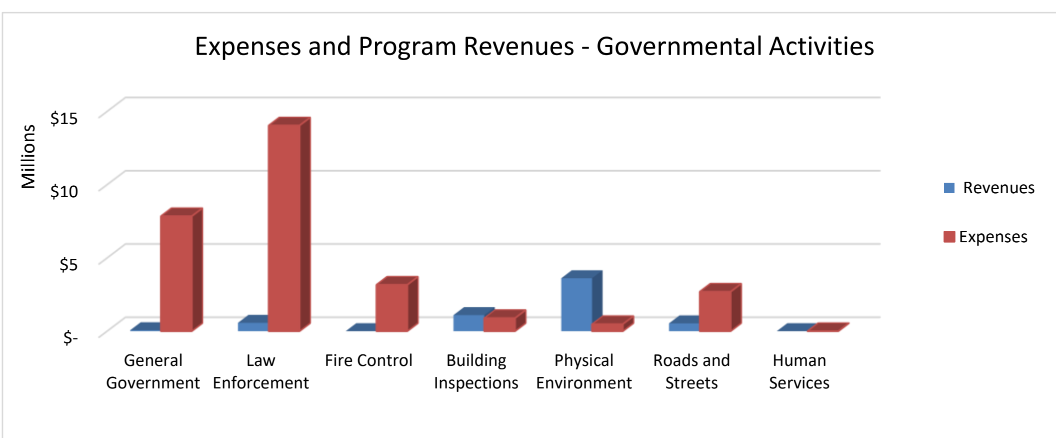
	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Program Revenues						
Charges for Services	$2,177,060	$2,374,412	$120,114,991	$126,515,489	$122,292,051	$128,889,901
Operating Grants and Contributions	1,285,834	1,411,143	-	642	1,285,834	1,411,785
Capital Grants and Contributions	3,650,615	7,773,103	349,814	625,267	4,000,429	8,398,370
General Revenues:						
Property Taxes	28,672,921	26,078,066	-	-	28,672,921	26,078,066
Other Taxes	6,086,751	5,455,416	-	-	6,086,751	5,455,416
State Shared Revenues	4,273,952	4,042,787	-	-	4,273,952	4,042,787
Other Intergovernmental Revenues	29,361	30,804	-	-	29,361	30,804
Interest	7,312,122	3,350,619	9,978,956	4,214,966	17,291,078	7,565,585
Miscellaneous	715,784	96,720	54,148	74,717	769,932	171,437
Total Revenues	54,204,400	50,613,070	130,497,909	131,431,081	184,702,309	182,044,151
Program Expenses						
General Government	7,857,087	6,600,965	-	-	7,857,087	6,600,965
Law Enforcement	14,034,597	13,229,825	-	-	14,034,597	13,229,825
Fire Control	3,168,180	2,939,662	-	-	3,168,180	2,939,662
Building Inspections	895,705	814,472	-	-	895,705	814,472
Physical Environment	482,676	496,048	-	-	482,676	496,048
Road and Street	2,696,649	2,845,201	-	-	2,696,649	2,845,201
Parks and Recreation	4,964,566	4,529,661	-	-	4,964,566	4,529,661
Interest on Long-Term Debt						
Electric	-	-	81,681,888	91,506,974	81,681,888	91,506,974
Water and Sewer	-	-	12,681,275	11,939,694	12,681,275	11,939,694
Stormwater	-	-	1,766,932	1,618,979	1,766,932	1,618,979
Sanitation	-	-	7,977,094	5,880,149	7,977,094	5,880,149
Golf Course	-	-	3,013,391	2,724,234	3,013,391	2,724,234
Leased Facilities	-	-	777,854	657,558	777,854	657,558
Natural Gas	-	-	1,638,210	1,763,251	1,638,210	1,763,251
Total Expenses	34,099,460	31,455,834	109,536,644	116,090,839	143,636,104	147,546,673
Change in Net Position Before Transfers	20,104,940	19,157,236	20,961,265	15,340,242	41,066,205	34,497,478
Net Transfers	(9,243,925)	2,677,964	9,243,925	(2,677,964)	-	-
Change in Net Position	10,861,015	21,835,200	30,205,190	12,662,278	41,066,205	34,497,478
Net Position - Beginning of Year	212,563,339	190,728,139	313,773,598	301,111,320	526,336,937	491,839,459
Net Position - End of Year	$223,424,354	$212,563,339	$343,978,788	$313,773,598	$567,403,142	$526,336,937

Governmental activities. Governmental activities for fiscal year 2024 increased the City's net position by $20,104,940 (before transfers). For purposes of this discussion, interfund transfers from business-type funds to governmental funds are not included in revenues from activities.

The chart below reflects the percentage of individual revenue sources to total revenue sources for governmental activities. Charges for services, grants, and contributions are considered program revenues. Taxes, intergovernmental revenues, and interest are considered general revenues.



The following chart compares the program revenues from governmental activities to the related expenses. Please note that expenses precede revenues as governments seek to identify the needs of citizens and then raise the resources needed to meet those needs. The excess of expenses over program revenues is then funded by the remaining general revenues of the government.



Key Elements of Governmental Activities Revenues and Expenses:

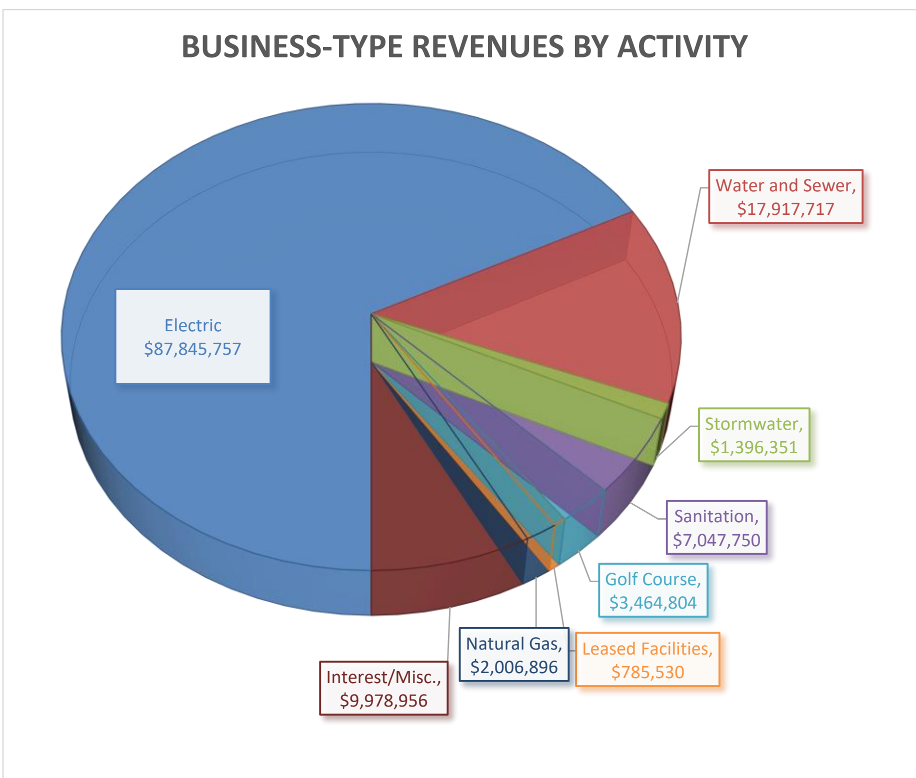
- Property taxes, which provided 52.9% of governmental revenues, increased by $2,594,855 or 10% in fiscal year 2024 in line with rising taxable property values and new construction.

- Capital grants and contributions decreased by $4,122,488 or 53%, due in large part to revenue recognition timing for ARPA grant proceeds utilized in capital projects during the year.

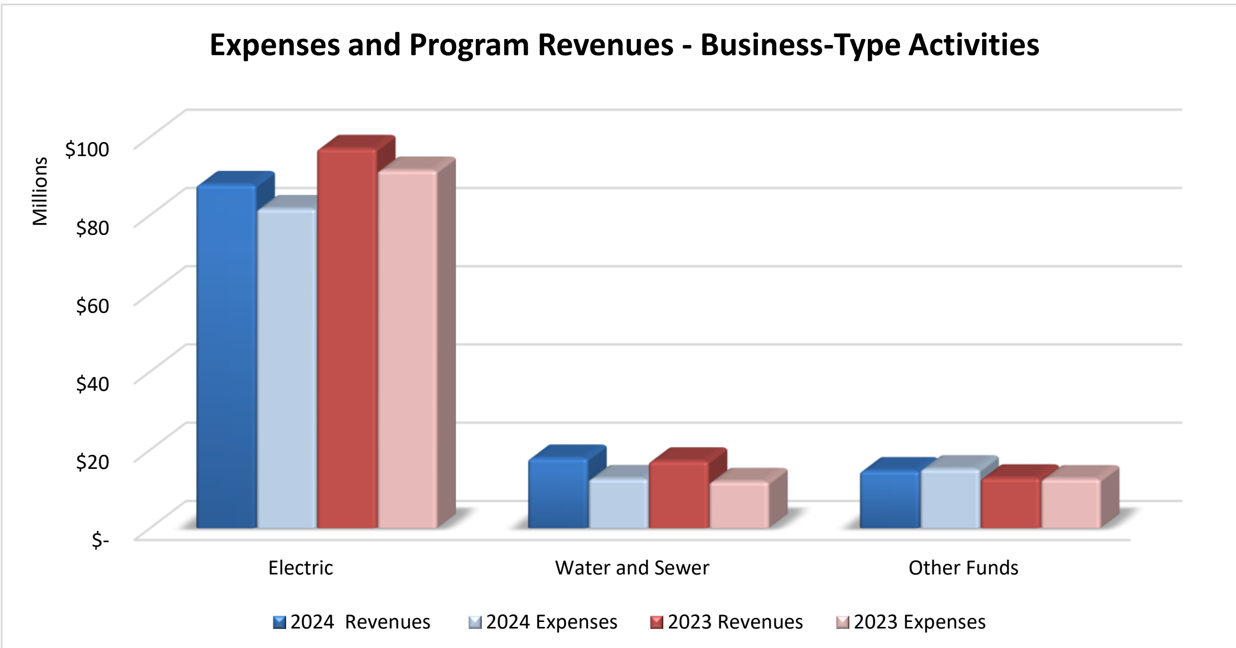
- Interest revenues increased by $3,961,503 or 118.2% compared to the prior year as a result of strong market performance. The investment portfolio is managed by professional investment firms hired pursuant to the City's investment policy and monitored by an independent professional investment advisor.

- Total expenses increased by $2,643,626 and 8.4% to $34,099,460. This increase was primarily driven by a $1.6 million increase in personnel costs and other miscellaneous expenses, as well as increases in CRA grant expenditures, fire contract increases, additional depreciation expense on completed capital projects, and increased internal service fund expenses.

Business-type activities. Business-type activities for fiscal year 2024 increased the City's net position by $20,961,265 (before transfers). On the statement of activities, net revenues are increased by transfers from governmental activities of $9,243,925 to determine the change in net position. The following chart shows the composition of revenues from the City's business-type activities.



The following chart compares the program revenues from the City's business-type activities to the related expenses for fiscal years 2024 and 2023. Business-type activities differ from governmental activities in that charges for services are designed specifically to recover the cost of providing those services, including capital costs such as depreciation or debt service.



Key Elements of Business-Type Revenues and Expenditures:

- Charges for services in the business-type activities decreased by $6,400,498 or 5.1% from the prior year. Of these program revenues, 70.1% comes from electric utility services and 14.3% from the water and sewer utility. Much of the decrease is attributable to the bulk power cost adjustment, which is the pass-through cost of power to our customers. Water and sewer rates are adjusted annually in accordance with the Consumer Price Index, which is necessary to pay for needed maintenance and improvements to the system. Sanitation rates were also increased during the year to recover the cost of the new solid waste and recycling contract.

- Interest revenues increased by $5,763,990 or 136.8% compared to the prior year as a result of strong market performance. Investments are reported at fair value. The investment portfolio is managed by professional investment firms hired pursuant to the City's investment policy and monitored by an independent professional investment advisor.

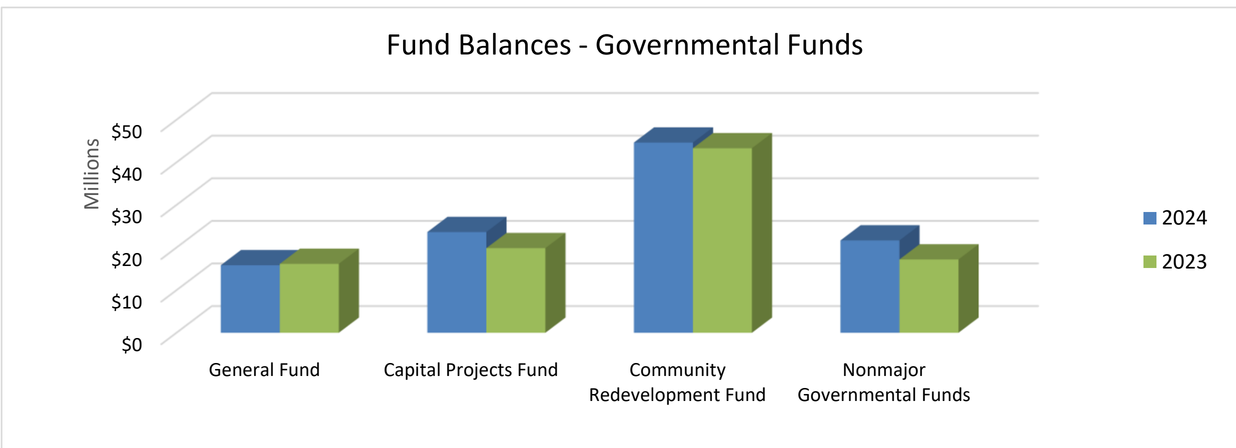
- Total expenses for the business-type activities decreased by $6,554,195 or 5.6% due in large part to a reduction in the cost of purchased electricity and natural gas from the City's providers.

- Significant transfers out in business-type activities included a $3,586,382 transfer from the electric enterprise fund and a $121,591 transfer from the natural gas fund to governmental funds in accordance with the City's policies on electric and natural gas transfers.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the portion of unrestricted fund balance the City has committed or assigned may serve as a useful measure of available resources at the end of the fiscal year.

At the end of fiscal year 2024 the City's governmental funds reported a combined ending fund balance of $105,801,035, an increase of $9,246,078 or 9.6% for the year. The growth in all funds is attributable to the City's pay-as-you-go funding strategy for capital improvements. Strong investment earnings and the recognition of ARPA revenues as funds are spent also contributed to the increase in fund balance. In years where large capital projects take place, it is expected that fund balances will decrease. Of the total fund balance, $66,774,197 is restricted for specific uses related to redevelopment, tourism, transportation improvements, capital projects, law enforcement, building permits, and opioid mitigation; $9,206,170 is committed for revenue stabilization, cemetery improvements, parking and transportation, and tree replacement; $29,817,676 is assigned for capital projects and unanticipated events/emergencies; $2,992 is non-spendable; and no funds are unassigned.



General Fund. The general fund is the chief operating fund of the City. The financial operations of the general fund are reported separately in the *balance sheet* and the *statement of revenues, expenditures, and changes in fund balances*.

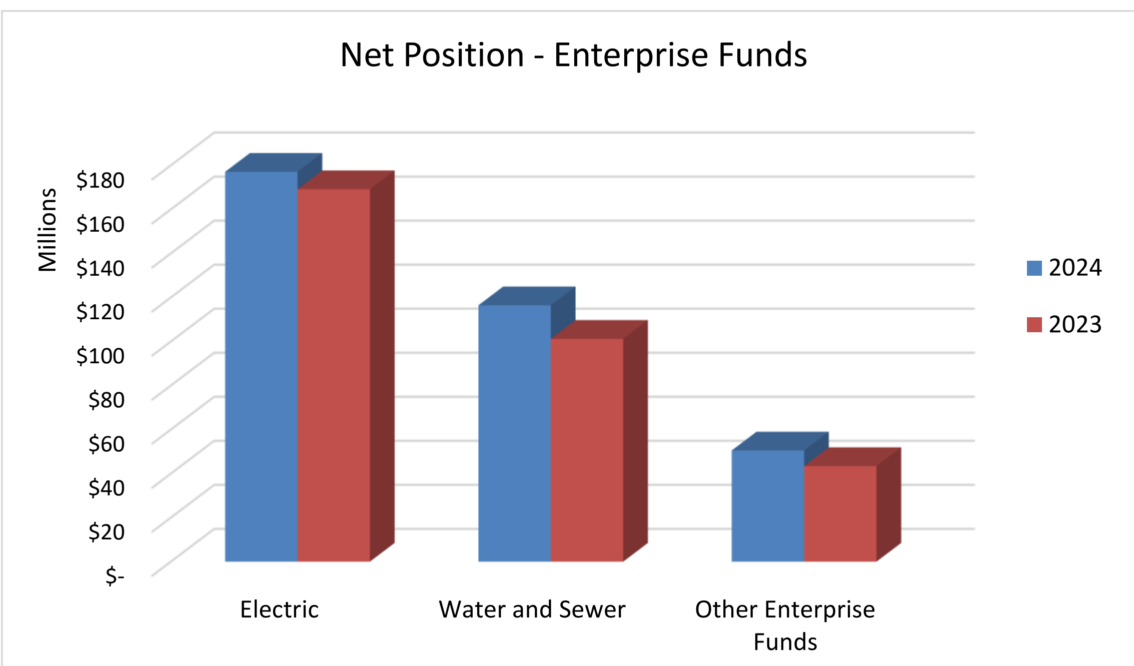
At the end of the fiscal year, the fund balance of the general fund was $15,845,541, of which $463,798 was restricted for building permits and $9,199,479 was committed for revenue stabilization, cemetery improvements, and parking and transportation improvements. An additional $6,179,272 was assigned to an unanticipated events/emergencies reserve account, and $2,992 was non-spendable, as it is reserved for prepaid expenditures. The City uses current revenue sources to fund budgeted expenditures in the general fund. When evaluating the general fund's liquidity, it should be noted that the revenue stabilization reserve serves as a working capital reserve and the unanticipated events/emergencies account may be used to supplement operating revenues if approved by the City Council. Combined, the general fund balances represent 63.5% of general fund expenditures for 2024.

Other major governmental funds. Other major governmental funds include the capital projects fund and the community redevelopment fund. The capital projects fund is used to account for various capital projects, major equipment purchases, and major repairs and renovations. These expenditures are funded by transfers from other funds or grants. The fund balance at year-end in the capital projects fund was $23,638,404. The increase of $3,778,551, or 19.0%, from the prior year reflects the accumulation of funds to be used for approved capital improvement projects or major equipment replacements in future years.

The community redevelopment fund is used to account for expenses in the City's two redevelopment districts, which are funded by tax increment revenues. The ending fund balance in the redevelopment fund was $44,641,351, an increase of $1,329,458 and 3.1% for the year. The FY2025-2029 5-year Capital Improvement Plan for both the Downtown and Southend Districts anticipates spending over $54 million for infrastructure, parks, and beautification projects. A more detailed summary of the activities in this fund can be found in the notes to the financial statements.

Proprietary Funds. The proprietary fund financial statements provide information related to activities in the City's enterprise funds and internal service funds. The proprietary fund financial statements are comprised of: 1) a *statement of net position*, 2) a *statement of revenues, expenses, and changes in fund net position*, and 3) a *statement of cash flows*.

At the end of fiscal year 2024, the City's enterprise funds reported a combined ending net position of $343,978,788, an increase of $30,205,190 or 9.6% for the year. A portion of the increase is attributable to the City's strategy to accumulate resources over a period of time to fund future capital improvements via pay-as-you-go financing. $13,350,898 of the total increase comes from capital asset contributions from the governmental funds at the completion of several infrastructure construction projects.



GENERAL FUND BUDGETARY HIGHLIGHTS

The difference between the original budget and the final amended budget was an increase in net appropriations of $677,639 for expenditures and an increase of $3,667,827 for transfers out. Budget amendments were adopted anticipating using available fund balance or revenues in excess of the original budget projections.

In 2024, the total fund balance of the City's general fund decreased by $327,261. Actual revenues were higher than final budgeted revenues by $2,809,050. While property tax revenues met budget expectations, all other categories out-performed estimates. Actual expenditures were under budget by $1,011,270 or 3.9%. This variance is attributable to personnel vacancies and the active management by departments of their individual budgets to ensure compliance with budgetary limits.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The City's investment in capital assets for its governmental and business-type activities as of September 30, 2024, totaled $339,059,686 (net of accumulated depreciation). Capital assets include land, buildings, equipment, infrastructure, and construction in progress. The City's total investment in capital assets increased $17,503,892 or 5.4% due in large part to the start of several ARPA grant funded water/sewer capital improvement projects. Major projects include efforts at both water plants and the water reclamation facility to convert the disinfection systems to utilize the safer, sodium hypochlorite instead of the gaseous chlorine.

Additional information on the City's capital assets is presented in Note 5 of the notes to the financial statements. As demonstrated in the schedule of capital activity in this note, the City has continued to invest significantly in its capital assets for both governmental and business-type activities.

The following table is a summary of the City's investment in capital assets for fiscal years 2024 and 2023:

City of Jacksonville Beach
Capital Assets

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	$ 29,373,496	$ 29,373,496	$ 4,388,198	$ 4,388,198	$ 33,761,694	$ 33,761,694
Buildings and Improvements	64,622,757	59,477,104	397,846,255	373,386,626	462,469,012	432,863,730
Equipment	22,361,533	20,367,169	15,854,292	14,499,130	38,215,825	34,866,299
Infrastructure	72,712,778	61,413,398	-	-	72,712,778	61,413,398
Construction in Progress	18,684,240	30,750,015	22,786,942	22,051,569	41,471,182	52,801,584
	207,754,804	201,381,182	440,875,687	414,325,523	648,630,491	615,706,705
Less: Accumulated Depreciation	(81,805,645)	(77,842,740)	(227,765,160)	(216,308,171)	(309,570,805)	(294,150,911)
Capital Assets, Net	$ 125,949,159	$ 123,538,442	$ 213,110,527	$ 198,017,352	$ 339,059,686	$ 321,555,794

Long-Term Debt. At September 30, 2024, the City had no outstanding bonded debt. The last utility revenue bond payment was made on October 1, 2020. The City seeks to minimize the need for future debt through long-term planning and capital budgeting. Pay-as-you-go financing is the preferred financing method and is used where possible.

Additional information on the City's long-term debt is presented in Note 6 of the notes to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Each year the City begins its annual budget process with an evaluation of its current financial position. This evaluation considers local and national economic trends, financial trend analysis, a five-year capital improvement plan, and a five-year cash flow analysis for major city operations. During FY2024, the City experienced a cyber event that delayed the progress of several strategic projects and initiatives. Consequently, this required the reset of some goals from current year to the new year. The challenges of the cyber event were met head-on by a dedicated workforce determined to provide critical services to our community with minimal disruption.

The total FY2025 adopted budget of $234,912,679 is 10.4% higher than the prior year and continues to provide the same service level our community expects. The increase is largely attributable to planned capital improvement projects in Water and Sewer Fund for wastewater effluent elimination compliance. The general fund budget is $31,147,065, an increase of 8.6% from the prior year, due largely to increase in police compensation and the addition of police officer positions.

Factors considered in preparing the City's budget for the fiscal year 2025 included:

- The City Council adopted a new Vision statement for the community and Mission statement for the organization, while employees developed a set of core values. These three efforts were the foundational pillars for the Strategic Plan adopted during FY2022. Capital improvement projects and departmental service levels proposed during the budget process were evaluated based on their alignment with the strategic plan.

- The City's property values increased by 9.4%, and the millage rate remains the same at 3.9947 mills. However, this growth is expected to be offset by the escalating labor, operating, and capital outlay costs.

- Personnel services expenses grew by 7% over the 2024 budget. Factors influencing the increase include a 3% annual pay plan adjustment in addition to merit increases, the addition of 4 Police Officers in support of a dedicated traffic unit to increase the overall police presence throughout the community, and the addition of a Construction Project Superintendent assist in the oversight of the robust Public Works 5-year capital improvement plan.

- As stewards of the taxpayer resources that make possible the services that are essential to our community, we will continue to manage these resources conservatively and responsibly.

REQUESTS FOR INFORMATION

This financial report is designed to provide users with a general overview of the City of Jacksonville Beach's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Chief Financial Officer
City of Jacksonville Beach
11 North Third Street
Jacksonville Beach, Florida 32250

Additional information can also be found on the City's website at www.jacksonvillebeach.org.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Governmental Activities	Business-Type Activities	Total
Assets			
Equity in Pooled Cash and Investments	$ 118,017,877	$ 127,147,960	$ 245,165,837
Other Cash and Investments	5,425	1,300	6,725
Accounts Receivable, Net	298,791	18,753,589	19,052,380
Due from Other Governments	1,747,455	2,767	1,750,222
Inventories	-	3,636,290	3,636,290
Prepaid Items	1,450,573	131,860	1,582,433
Restricted Assets:			
Equity in Pooled Cash and Investments	-	36,763,838	36,763,838
Leases Receivable	-	1,148,917	1,148,917
Capital Assets:			
Non-Depreciable	48,057,735	27,175,140	75,232,875
Depreciable, Net	77,891,424	185,935,387	263,826,811
Total Assets	247,469,280	400,697,048	648,166,328
Deferred Outflows of Resources			
Pension Related	8,102,331	4,718,713	12,821,044
OPEB Related	450,486	295,881	746,367
Total Deferred Outflows of Resources	8,552,817	5,014,594	13,567,411
Liabilities			
Accounts Payable	1,800,124	7,510,467	9,310,591
Accrued Interest	-	3,735	3,735
Other Accrued Liabilities	1,649,132	1,455,417	3,104,549
Power Costs Recovered in Advance	-	12,835,153	12,835,153
Due to Other Governments	2,713,228	3,563	2,716,791
Deposits	45,946	6,721,488	6,767,434
Unearned Revenues	1,860,830	83,607	1,944,437
Self-Insurance Claims Payable	354,157	-	354,157
Non-Current Liabilities:			
Due Within One Year	1,429,698	633,764	2,063,462
Due in More Than One Year	20,483,009	13,013,484	33,496,493
Total Liabilities	30,336,124	42,260,678	72,596,802
Deferred Inflows of Resources			
Pension Related	1,455,904	673,490	2,129,394
OPEB Related	805,715	529,198	1,334,913
Lease Related	-	1,062,291	1,062,291
Rate Stabilization	-	17,207,197	17,207,197
Total Deferred Inflows of Resources	2,261,619	19,472,176	21,733,795
Net Position			
Net Investment in Capital Assets	125,818,480	212,690,435	338,508,915
Restricted for:			
Redevelopment	44,641,351	-	44,641,351
Tourism	3,871,696	-	3,871,696
Transportation Improvements	4,185,033	-	4,185,033
Capital Projects	13,066,452	-	13,066,452
Law Enforcement	226,116	-	226,116
Building Permits	463,798	-	463,798
Opioid Mitigation	319,751	-	319,751
Unrestricted	30,831,677	131,288,353	162,120,030
Total Net Position	$ 223,424,354	$ 343,978,788	$ 567,403,142

See accompanying notes.

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

		Program Revenues			Net (Expense) Revenue and Changes in Net Position		
Function/Program Activities	**Expenses**	**Charges for Services**	**Operating Grants and Contributions**	**Capital Grants and Contributions**	**Governmental Activities**	**Business-Type Activities**	**Total**
Governmental Activities							
General Government	$ 7,857,087	$ 62,667	$ 3,000	$ -	$ (7,791,420)		$ (7,791,420)
Law Enforcement	14,034,597	267,910	253,808	48,964	(13,463,915)		(13,463,915)
Fire Control	3,168,180	-	-	-	(3,168,180)		(3,168,180)
Building Inspections	895,705	1,097,564	-	-	201,859		201,859
Physical Environment	482,676	10,079	-	3,601,651	3,129,054		3,129,054
Roads and Streets	2,696,649	534,385	-	-	(2,162,264)		(2,162,264)
Parks and Recreation	4,964,566	204,455	1,029,026	-	(3,731,085)		(3,731,085)
Total Governmental Activities	34,099,460	2,177,060	1,285,834	3,650,615	(26,985,951)	$ -	(26,985,951)
Business-Type Activities							
Electric	81,681,888	87,722,354	-	123,403		6,163,869	6,163,869
Water and Sewer	12,681,275	17,870,592	-	47,125		5,236,442	5,236,442
Stormwater	1,766,932	1,396,351	-	-		(370,581)	(370,581)
Sanitation	7,977,094	7,047,750	-	-		(929,344)	(929,344)
Golf Course	3,013,391	3,464,804	-	-		451,413	451,413
Leased Facilities	777,854	785,530	-	-		7,676	7,676
Natural Gas	1,638,210	1,827,610	-	179,286		368,686	368,686
Total Business-Type Activities	109,536,644	120,114,991	-	349,814	-	10,928,161	10,928,161
Total Primary Government	$ 143,636,104	$ 122,292,051	$ 1,285,834	$ 4,000,429	(26,985,951)	10,928,161	(16,057,790)

	Governmental Activities	Business-Type Activities	Total
General Revenues			
Taxes:			
Property Taxes	28,672,921	-	28,672,921
Infrastructure Surtax	1,952,501	-	1,952,501
Communication Service Tax	1,327,304	-	1,327,304
Convention Development Tax	836,397	-	836,397
Fuel Taxes	1,271,481	-	1,271,481
Other Taxes	699,068	-	699,068
State-Shared Revenues (Unrestricted)	4,273,952	-	4,273,952
Other Intergovernmental Revenues (Unrestricted)	29,361	-	29,361
Investment Income	7,312,122	9,978,956	17,291,078
Gain on Sale of Capital Assets	-	54,148	54,148
Miscellaneous	715,784	-	715,784
Net Transfers	(9,243,925)	9,243,925	-
Total General Revenues and Transfers	37,846,966	19,277,029	57,123,995
Change in Net Position	10,861,015	30,205,190	41,066,205
Net Position, Beginning of Year	212,563,339	313,773,598	526,336,937
Net Position, End of Year	$ 223,424,354	$ 343,978,788	$ 567,403,142

See accompanying notes.

BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	General Fund	General Capital Projects Fund	Community Redevelopment Funds	ARPA Grant Fund	Other Governmental Funds	Total Governmental Funds
Assets						
Equity in Pooled Cash and Investments	$ 15,578,621	$ 23,991,091	$ 48,784,243	$ -	$ 23,547,659	$ 111,901,614
Other Cash and Investments	5,425	-	-	-	-	5,425
Receivables:						
Accounts, Net	298,562	-	-	-	-	298,562
Interfund Receivables	51,976	-	-	-	-	51,976
Due from Other Governments	1,350,424	-	-	-	397,031	1,747,455
Prepaid Expenditures	2,992	-	-	-	-	2,992
Total Assets	17,288,000	23,991,091	48,784,243	-	23,944,690	114,008,024
Liabilities, Deferred Inflows of Resources, and Fund Balances						
Liabilities						
Accounts Payable	124,554	311,147	912,787	-	271,405	1,619,893
Other Accrued Liabilities	597,506	41,540	523,814	-	213,954	1,376,814
Due to Other Governments	6,938	-	2,706,290	-	-	2,713,228
Interfund Payables	-	-	-	-	51,976	51,976
Deposits	45,946	-	-	-	-	45,946
Unearned Revenue	182,984	-	-	-	1,677,846	1,860,830
Total Liabilities	957,928	352,687	4,142,891	-	2,215,181	7,668,687
Deferred Inflows of Resources						
Unavailable Revenues	484,531	-	1	-	53,770	538,302
Fund Balances						
Non-Spendable:						
Prepaid Expenditures	2,992	-	-	-	-	2,992
Restricted for:						
Redevelopment	-	-	44,641,351	-	-	44,641,351
Tourism Expenditures	-	-	-	-	3,871,696	3,871,696
Transportation Improvements	-	-	-	-	4,185,033	4,185,033
Capital Projects	-	-	-	-	13,066,452	13,066,452
Law Enforcement	-	-	-	-	226,116	226,116
Building Permits	463,798	-	-	-	-	463,798
Opioid Mitigation	-	-	-	-	319,751	319,751
Committed for:						
Revenue Stabilization	7,786,766	-	-	-	-	7,786,766
Cemetery Improvements	491,604	-	-	-	-	491,604
Parking and Transportation	921,109	-	-	-	-	921,109
Tree Replacement	-	-	-	-	6,691	6,691
Assigned for:						
Unanticipated Events/ Emergencies	6,179,272	-	-	-	-	6,179,272
Capital Projects	-	23,638,404	-	-	-	23,638,404
Total Fund Balances	15,845,541	23,638,404	44,641,351	-	21,675,739	105,801,035
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 17,288,000	$ 23,991,091	$ 48,784,243	$ -	$ 23,944,690	$ 114,008,024

See accompanying notes.

RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

Fund Balance - Total Governmental Funds		$ 105,801,035
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds:		
Capital Assets	$ 206,488,049	
(Accumulated Depreciation)	(80,868,567)	125,619,482
Deferred outflows and inflows of resources are not available in the current period and, therefore, are not reported in the governmental funds. Deferred outflows and inflows of resources at year-end consist of:		
Deferred Outflows Related to Pensions	6,215,220	
Deferred Inflows Related to Pensions	(1,318,205)	
Deferred Outflows Related to OPEB	450,486	
Deferred Inflows Related to OPEB	(805,715)	4,541,786
Some revenues have been deferred on the governmental funds balance sheet because they were not measurable and available at year-end.		538,302
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Net Pension Liability	(9,152,132)	
Total OPEB Liability	(1,438,162)	
Contractual Pension Liability	(3,104,620)	
Compensated Absences	(3,141,738)	(16,836,652)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets, deferred outflows and liabilities, and deferred inflows of the internal service funds are reported with governmental activities.		3,760,401
Net Position of Governmental Activities		$ 223,424,354

See accompanying notes.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024 CITY OF JACKSONVILLE BEACH, FLORIDA

	General Fund	General Capital Projects Fund	Community Redevelopment Funds	ARPA Grant Fund	Other Governmental Funds	Total Governmental Funds
Revenues						
Taxes	$ 18,195,975	$ -	$ 12,503,318	$ -	$ 4,076,209	$ 34,775,502
Licenses and Permits	1,100,484	-	-	-	-	1,100,484
Intergovernmental	5,396,451	-	-	-	3,817,730	9,214,181
Charges for Services	781,009	-	-	-	-	781,009
Fines and Forfeitures	262,246	-	-	-	364,054	626,300
Interest and Other Revenue	1,727,095	1,297,908	3,312,412	-	1,251,091	7,588,506
Total Revenues	27,463,260	1,297,908	15,815,730	-	9,509,084	54,085,982
Expenditures						
Current:						
General Government	2,653,629	746,062	1,578,442	-	18,489	4,996,622
Public Safety	15,906,932	42,115	1,116,295	-	132,754	17,198,096
Physical Environment	79,677	-	-	-	12,797	92,474
Roads and Streets	1,829,588	-	-	-	33,688	1,863,276
Parks and Recreation	4,261,244	9,489	-	-	136,064	4,406,797
Capital Outlay	212,449	4,258,518	11,791,535	-	4,197,110	20,459,612
(Total Expenditures)	(24,943,519)	(5,056,184)	(14,486,272)	-	(4,530,902)	(49,016,877)
Excess (Deficiency) of Revenues Over (Under) Expenditures	2,519,741	(3,758,276)	1,329,458	-	4,978,182	5,069,105
Other Financing Sources (Uses)						
Transfers in	4,220,825	7,536,827	-	-	2,250,000	14,007,652
Transfers (out)	(7,067,827)	-	-	-	(2,762,852)	(9,830,679)
Total Other Financing Sources (Uses)	(2,847,002)	7,536,827	-	-	(512,852)	4,176,973
Net Change in Fund Balances	(327,261)	3,778,551	1,329,458	-	4,465,330	9,246,078
Fund Balances, Beginning of Year	16,172,802	19,859,853	43,311,893	-	17,210,409	96,554,957
Fund Balances, End of Year	$ 15,845,541	$ 23,638,404	$ 44,641,351	$ -	$ 21,675,739	$ 105,801,035

See accompanying notes.

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

Net Change in Fund Balance - Total Governmental Funds		$ 9,246,078
Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:		
Expenditures for Capital Assets	$ 20,459,609	
Transfers of Capital Assets	(13,350,898)	
Disposals of Capital Assets	(221,229)	
(Current Year Depreciation)	(4,622,521)	2,264,961
Repayments of Debt are recorded as an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position:		
Payments Related to the Contractual Pension Liability - Firefighters' Plan		504,547
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:		
Change in Accrued Compensated Absences	(24,665)	
Change in Net Pension Liability and Deferred Inflows and Outflows Related to Pensions	(656,427)	
Change in Other Postemployment Benefits and Deferred Inflows and Outflows Related to OPEB	78,622	(602,470)
Some revenues have been deferred in the governmental funds because they were not available at year-end, but have been recognized in the statement of activities.		141,628
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.		(693,729)
Change in Net Position of Governmental Activities		$ 10,861,015

See accompanying notes.

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Electric	Water and Sewer	Other Funds	Totals	
Assets					
Current Assets:					
Equity in Pooled Cash and Investments	$ 49,194,904	$ 57,564,857	$ 20,388,199	$ 127,147,960	$ 6,116,263
Other Operating Cash	-	-	1,300	1,300	-
Receivables:					
Accounts, Net	15,379,115	2,075,839	1,298,635	18,753,589	229
Leases, Current	-	-	106,106	106,106	-
Due from Other Governments	2,767	-	-	2,767	-
Inventories	3,543,768	-	92,522	3,636,290	-
Prepaid Expenses	117,842	-	14,018	131,860	1,447,581
Restricted Assets:					
Equity in Pooled Cash and Investments	35,839,970	-	923,868	36,763,838	-
Total Current Assets	104,078,366	59,640,696	22,824,648	186,543,710	7,564,073
Non-Current Assets:					
Leases Receivable, Non-Current	-	-	1,042,811	1,042,811	-
Capital Assets:					
Land	2,551,256	361,970	1,474,972	4,388,198	-
Buildings and Improvements	242,309,934	107,417,047	48,119,274	397,846,255	149,937
Equipment	8,303,969	4,023,378	2,843,960	15,171,307	953,115
Software Assets Under SBITAs	-	-	-	-	163,702
Equipment Under Leases	-	-	682,985	682,985	-
Construction in Progress	11,384,610	10,287,859	1,114,473	22,786,942	-
Total Capital Assets	264,549,769	122,090,254	54,235,664	440,875,687	1,266,754
(Accumulated Depreciation and Amortization)	(143,712,750)	(61,023,114)	(23,029,296)	(227,765,160)	(937,077)
Total Capital Assets, Net of Accumulated Depreciation and Amortization	120,837,019	61,067,140	31,206,368	213,110,527	329,677
Total Non-Current Assets	120,837,019	61,067,140	32,249,179	214,153,338	329,677
Total Assets	224,915,385	120,707,836	55,073,827	400,697,048	7,893,750
Deferred Outflows of Resources					
Pension Related	2,917,871	1,335,003	465,839	4,718,713	1,887,111
OPEB Related	151,939	109,289	34,653	295,881	-
Total Deferred Outflows of Resources	3,069,810	1,444,292	500,492	5,014,594	1,887,111

See accompanying notes.

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA
(Concluded)

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Electric	Water and Sewer	Other Funds	Totals	
Liabilities					
Current Liabilities:					
Accounts Payable	$ 5,448,711	$ 995,380	$ 1,066,376	$ 7,510,467	$ 180,231
Accrued Interest	2,241	1,494	-	3,735	-
Other Accrued Liabilities	772,411	556,640	126,366	1,455,417	272,318
Due to Other Governments	-	-	3,563	3,563	-
Unearned Revenue	-	-	83,607	83,607	-
Estimated Liability for Self-Insured Losses	-	-	-	-	354,157
Accrued Compensated Absences	327,504	125,557	20,423	473,484	232,361
Lease Liability	-	-	160,280	160,280	-
Liabilities Under SBITAs	-	-	-	-	29,124
Current Liabilities Payable from Restricted Assets:					
Power Costs Recovered in Advance	11,911,285	-	923,868	12,835,153	-
Customer Deposits	6,721,488	-	-	6,721,488	-
Total Current Liabilities	25,183,640	1,679,071	2,384,483	29,247,194	1,068,191
Non-Current Liabilities:					
Accrued Compensated Absences	1,310,017	502,226	81,690	1,893,933	929,444
Lease Liability	-	-	259,812	259,812	-
Liabilities Under SBITAs	-	-	-	-	101,555
Net Pension Liability	6,052,556	2,833,711	1,028,880	9,915,147	3,783,571
Other Postemployment Benefits	485,061	348,903	110,628	944,592	-
Total Non-Current Liabilities	7,847,634	3,684,840	1,481,010	13,013,484	4,814,570
Total Liabilities	33,031,274	5,363,911	3,865,493	42,260,678	5,882,761
Deferred Inflows of Resources					
Pension Related	419,845	154,054	99,591	673,490	137,699
OPEB Related	271,751	195,469	61,978	529,198	-
Lease Related	-	-	1,062,291	1,062,291	-
Rate Stabilization	17,207,197	-	-	17,207,197	-
Total Deferred Inflows of Resources	17,898,793	349,523	1,223,860	19,472,176	137,699
Net Position					
Net Investment in Capital Assets	120,837,019	61,067,140	30,786,276	212,690,435	198,998
Unrestricted	56,218,109	55,371,554	19,698,690	131,288,353	3,561,403
Total Net Position	$ 177,055,128	$ 116,438,694	$ 50,484,966	$ 343,978,788	$ 3,760,401

See accompanying notes.

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Electric	Water and Sewer	Other Funds	Totals	
Operating Revenues					
Charges for Services	$ 87,227,365	$ 17,864,106	$ 13,736,155	$ 118,827,626	$ 16,560,412
Other	494,989	6,486	785,890	1,287,365	159,630
Total Operating Revenues	87,722,354	17,870,592	14,522,045	120,114,991	16,720,042
Operating Expenses					
Purchased Power	57,595,138	-	741,952	58,337,090	-
Personnel Services	6,963,344	4,192,366	2,186,167	13,341,877	7,464,582
Purchased Services	1,768,539	577,745	7,886,719	10,233,003	1,161,524
Repairs and Maintenance	746,520	1,571,471	1,010,178	3,328,169	555,385
Depreciation and Amortization	6,837,244	3,111,526	1,754,537	11,703,307	80,941
Materials and Supplies	966,168	622,879	411,096	2,000,143	195,030
Other Expenses	6,804,935	2,605,288	1,161,669	10,571,892	8,084,331
(Total Operating Expenses)	(81,681,888)	(12,681,275)	(15,152,318)	(109,515,481)	(17,541,793)
Operating Income	6,040,466	5,189,317	(630,273)	10,599,510	(821,751)
Non-Operating Revenues (Expenses)					
Investment Earnings	5,164,610	3,459,680	1,330,482	9,954,772	198,499
Interest from Leasing Activities	-	-	24,184	24,184	-
Interest Expense on Leases and SBITAs	-	-	(21,163)	(21,163)	(477)
Gain (Loss) on Disposal of Capital Assets	170,404	26,877	(143,133)	54,148	-
Total Non-Operating Revenues (Expenses)	5,335,014	3,486,557	1,190,370	10,011,941	198,022
Income Before Contributions and Transfers	11,375,480	8,675,874	560,097	20,611,451	(623,729)
Capital Contributions					
Connection Fees	123,403	47,125	179,286	349,814	-
Contributions from Other Funds	-	6,641,350	6,709,548	13,350,898	-
Total Capital Contributions	123,403	6,688,475	6,888,834	13,700,712	-
Transfers					
Transfers in	162,097	-	-	162,097	-
Transfers (out)	(3,769,382)	(126,000)	(373,688)	(4,269,070)	(70,000)
Total Transfers	(3,607,285)	(126,000)	(373,688)	(4,106,973)	(70,000)
Change in Net Position	7,891,598	15,238,349	7,075,243	30,205,190	(693,729)
Total Net Position, Beginning of Year	169,163,530	101,200,345	43,409,723	313,773,598	4,454,130
Total Net Position, End of Year	$ 177,055,128	$ 116,438,694	$ 50,484,966	$ 343,978,788	$ 3,760,401

See accompanying notes.

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Electric	Water and Sewer	Other Funds	Totals	
Cash Flows from Operating Activities					
Cash Received from Customers and Users	$ 96,718,518	$ 17,869,618	$ 14,501,204	$ 129,089,340	$ 16,720,042
Cash Payments to Vendors for Goods and Services	(67,252,149)	(4,936,188)	(10,518,476)	(82,706,813)	(10,046,190)
Cash Payments to Employees for Services	(6,600,295)	(4,120,889)	(2,092,176)	(12,813,360)	(7,146,101)
Insurance Reimbursements Received (Claims Paid)	-	-	-	-	272,686
Net Cash Provided by (Used in) Operating Activities	22,866,074	8,812,541	1,890,552	33,569,167	(199,563)
Cash Flows from Non-Capital Financing Activities					
Transfers in	162,097	-	-	162,097	-
Transfers (out)	(3,769,382)	(126,000)	(373,688)	(4,269,070)	(70,000)
Interest from Leasing and SBITA Activities	-	-	24,184	24,184	-
Net Cash (Used in) Provided by Non-Capital Financing Activities	(3,607,285)	(126,000)	(349,504)	(4,082,789)	(70,000)
Cash Flows from Capital and Related Financing Activities					
Acquisition of Capital Assets	(8,218,568)	(3,666,266)	(1,731,533)	(13,616,367)	(62,995)
Proceeds on Sale of Capital Assets	198,054	26,877	-	224,931	-
Connection Fees	123,403	47,125	179,286	349,814	-
Principal Repayments on Long-Term Debt	-	-	(153,699)	(153,699)	(33,023)
Interest Paid on Long-Term Debt	-	-	(21,163)	(21,163)	(477)
Net Cash (Used in) Provided by Capital and Related Financing Activities	(7,897,111)	(3,592,264)	(1,727,109)	(13,216,484)	(96,495)
Cash Flows from Investing Activities					
Investment Earnings	5,164,610	3,459,680	1,330,482	9,954,772	198,499
Net Cash Provided by (Used in) Investing Activities	5,164,610	3,459,680	1,330,482	9,954,772	198,499
Net Increase (Decrease) in Cash and Cash Equivalents	16,526,288	8,553,957	1,144,421	26,224,666	(167,559)
Cash and Cash Equivalents, Beginning of Year	68,508,586	49,010,900	20,168,946	137,688,432	6,283,822
Cash and Cash Equivalents, End of Year	$ 85,034,874	$ 57,564,857	$ 21,313,367	$ 163,913,098	$ 6,116,263

See accompanying notes.

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA
(Concluded)

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Electric	Water and Sewer	Other Funds	Totals	
Included on the Accompanying Balance Sheet Under the Following Captions					
Current Assets					
Equity in Pooled Cash and Investments	$ 49,194,904	$ 57,564,857	$ 20,388,199	$ 127,147,960	$ 6,116,263
Other Operating Cash	-	-	1,300	1,300	-
Restricted Assets					
Equity in Pooled Cash and Investments	35,839,970	-	923,868	36,763,838	-
Total	$ 85,034,874	$ 57,564,857	$ 21,313,367	$ 163,913,098	$ 6,116,263
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities					
Operating Income (Loss)	$ 6,040,466	$ 5,189,317	$ (630,273)	$ 10,599,510	$ (821,751)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:					
Depreciation	6,837,244	3,111,526	1,754,537	11,703,307	80,941
Power Costs Recovered in Advance (Returned)	7,400,418	-	193,383	7,593,801	-
Changes in Assets - Decrease (Increase) and Liabilities - Increase (Decrease):					
Accounts Receivable	1,331,257	(2,118)	(206,477)	1,122,662	-
Leases Receivable and Related Deferred Inflow of Resources	-	-	(22,536)	(22,536)	-
Assessments Receivable	-	1,144	-	1,144	-
Inventories	641,923	-	26,334	668,257	-
Prepaid Expenses	(37,941)	-	(2,866)	(40,807)	(44,806)
Accounts Payable and Other Accrued Liabilities	25,169	441,195	669,670	1,136,034	131,789
Estimated Liability for Self-Insured Losses	-	-	-	-	135,783
Unearned Revenues	-	-	14,789	14,789	-
Customer Deposits	264,489	-	-	264,489	-
Accrued Compensated Absences	81,675	(39,381)	17,299	59,593	64,956
OPEB Liability and Related Deferred Inflows and Outflows of Resources	(26,515)	(19,074)	(6,049)	(51,638)	-
Net Pension Liability and Related Deferred Inflows and Outflows of Resources	307,889	129,932	82,741	520,562	253,525
Net Cash Provided by (Used in) Operating Activities	$ 22,866,074	$ 8,812,541	$ 1,890,552	$ 33,569,167	$ (199,563)
Supplemental Disclosure of Non-Cash Activities					
Transfer of Capital Assets	$ -	$ 6,641,350	$ 6,709,548	$ 13,350,898	$ -
Right-of-Use Assets Acquired Under SBITAs	$ -	$ -	$ -	$ -	$ 163,702

See accompanying notes.

STATEMENT OF FIDUCIARY NET POSITION
ALL FIDUCIARY FUNDS - PENSION TRUST FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

Assets	
Cash and Cash Equivalents	$ 3,821,391
Accrued Interest	215,651
Investments:	
Equities, Including Mutual Funds	86,643,422
Corporate Bonds	14,268,156
U.S. Government Obligations/Agencies	17,694,233
Real Estate	5,251,016
Total Investments	123,856,827
Total Assets	127,893,869
Liabilities	
Accounts Payable	11,091
Other Accrued Liabilities	3,011
Total Liabilities	14,102
Net Position	
Restricted for Pensions	$ 127,879,767

See accompanying notes.

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
ALL FIDUCIARY FUNDS - PENSION TRUST FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

Additions	
Contributions:	
Employee	$ 2,162,401
Employer:	
City of Jacksonville Beach	3,705,547
City of Jacksonville	389,373
State of Florida	345,163
Total Contributions	6,602,484
Investment Income:	
Investment Earnings	24,468,689
(Investment Expenses)	(166,663)
Net Investment Income	24,302,026
Total Additions	30,904,510
Deductions	
Benefits	8,407,706
Refunds of Contributions	222,393
Administrative Expense	357,473
(Total Deductions)	(8,987,572)
Change in Net Position	21,916,938
Net Position, Beginning of Year	105,962,829
Net Position, End of Year	$ 127,879,767

See accompanying notes.

Note 1 - Summary of Significant Accounting Policies

A. Reporting Entity

The City of Jacksonville Beach, Florida, (the City) was founded in 1907 and operates under a City Council/City Manager form of government. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the City (the primary government) and its component units.

The City has one blended component unit, the City of Jacksonville Beach Community Redevelopment Agency (CRA). The CRA was created in 1978 pursuant to Chapter 163, Florida Statutes and City Ordinance No. 6950. The CRA is being treated as a blended component unit and included as part of the primary government for financial reporting purposes because the City appoints the CRA Board, the City has the power to impose its will on the CRA through significant influence on activities and level of service, and the CRA provides its services entirely to the City. All assets constructed by the CRA on City-owned land automatically become assets of the City upon completion, and all assets constructed by the CRA on CRA-owned land, along with the underlying land, are deeded to the City upon completion. The CRA is presented in the financial statements of the City as a special revenue fund. There are two redevelopment trust funds established by the CRA, the Downtown Redevelopment District and the Southend Redevelopment District. Both Districts' fund financial statements are presented in the separately issued financial statements of the CRA, as required by State Statute.

This report also includes the accounts and transactions of the following pension plans (collectively, the Plans), which are considered to be fiduciary component units of the City:

- City of Jacksonville Beach General Employees' Retirement System (the General Plan)
- City of Jacksonville Beach Police Officers' Retirement System (the Police Plan)
- City of Jacksonville Beach Firefighters' Retirement System (The Firefighters' Plan)

The Plans are being treated as fiduciary component units and included as part of the primary government for financial reporting purposes because the City may amend provisions of the Plans through a bargaining process with members and unions associated with the Plans, and a financial burden exists on the part of the City wherein the City is legally obligated or has otherwise assumed the obligation to make contributions to the Plans. Each individual pension plan issues its own separate set of financial statements. The General Plan and the Police Plan are considered to be fiscally dependent on the City. The Firefighters' Plan is substantially funded through contributions from the City of Jacksonville; obligated contributions to the Firefighters' plan by the City are contractual in nature.

B. Change in Reporting Entity (Major Fund Classification)

During the current fiscal year, the ARPA Grant Fund was reclassified from a major fund to a non-major fund based on the total liabilities of the ARPA Grant Fund no longer exceeding the 10% threshold of the government's total governmental fund liabilities. There was no impact to the beginning fund balance of the ARPA Grant Fund or the Other Governmental Funds fund balance as previously reported as a result of the reclassification.

C. Government-Wide and Fund Financial Statements

The basic financial statements consist of the government-wide financial statements and fund financial statements. The government-wide financial statements (the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements so as not to distort financial results. Fiduciary funds are also excluded from the government-wide financial statements since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements (fund financial statements) are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

A reconciliation is provided that converts the results of governmental fund accounting to the governmental activities in the government-wide presentations. The City's fiduciary funds are presented in the fund financial statements by type (pension trust funds only) but as noted above, are not included in the government-wide statements.

Internal service funds of a government (which traditionally provide services primarily to other funds of the government) are presented in summary form as part of the proprietary fund financial statements. Since the principal users of the internal services are the City's governmental activities, financial statements of internal service funds are consolidated into the governmental activities column when presented at the government-wide level. To the extent possible, the costs of these services are allocated among the appropriate governmental and business-type activities.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements, the proprietary fund financial statements, and the fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Operating revenues shown for proprietary operations generally result from producing or providing goods and services such as electric, water and sewer, stormwater, sanitation, natural gas, leased space/assets, and the golf course, or from interfund charges (internal service funds). Operating expenses for these operations include all costs related to providing the service or product. These costs include purchased power, personal and purchased services, repairs and maintenance, depreciation, materials and supplies, and other expenses directly related to costs of services. All other revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay the liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within thirty days of the end of the current fiscal period, except for grant revenues which are considered available if collected within 120 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, accrued compensated absences, and expenditures related to claims and judgments, are recorded only when payment is due. Other postemployment benefits are accrued in governmental funds only if funded.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual as revenue of the current period. Only the portion of special assessments collectible within the current period is accrued as revenue of the current period. Grant revenues are considered earned and are accrued simultaneously with the grant expenditure. In applying the susceptibility-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance.

There are, however, essentially two types of intergovernmental revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable, i.e., revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion. All other revenue items are considered to be measurable and available only when cash is received by the government.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments*, sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The City electively added certain funds as major funds.

The City reports the following major governmental funds:

- **General Fund—**is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Most of the essential governmental services such as public safety, street construction and maintenance, culture and recreation, and general administration are provided by the general fund.

- **General Capital Projects Fund—**is the City's primary capital projects fund. It accounts for the costs of various capital projects, major equipment purchases, and major repairs and renovations.

- **Community Redevelopment Fund—**accounts for the activities of the City's Community Redevelopment Agency, including the Downtown and Southend redevelopment districts. The primary revenue source is ad valorem tax increment funds, which are restricted for expenditures benefiting the redevelopment districts.

The City reports the following major enterprise funds:

- **Electric Fund—**accounts for the activities associated with providing electric service to its customers inside the City, as well as to its service territories in Neptune Beach and Ponte Vedra Beach. The electric fund is a distribution utility, with no significant power generation assets.

- **Water and Sewer Fund—**accounts for the provision of water and sewer services to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including the capital and operating costs associated with water supply, treatment and distribution, wastewater collection, treatment and disposal, and utility billing and collection.

Governmental and enterprise funds which do not meet the criteria for reporting as *major funds* are grouped together for financial reporting into one column.

In addition, the City reports the following fund types:

- **Internal Service Funds—**account for services provided to other departments within the City on a cost reimbursement basis. These services include: city manager, accounting, utility billing, information systems, human resources, fleet maintenance, purchasing administration, maintenance facility, and insurance. The internal service funds are included in governmental activities for government-wide reporting purposes, and the excess revenue or expenses for the funds are allocated to the appropriate functional activity.

- **Pension Trust Funds—**account for the activities of the general employees' pension, police officers' pension and firefighters' pension plans, which accumulate resources for defined benefit payments to qualified employees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges of the City's enterprise activities, which are quasi-external transactions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

The City does not charge user departments for indirect services provided by general fund departments.

E. Assets and Liabilities

■ **Cash and Investments**

- **Cash and Cash Equivalents—**for purposes of the statement of cash flows for the proprietary fund types, cash and cash equivalents include demand deposits, certificates of deposit, repurchase agreements with financial institutions, petty cash, state pool investments, mutual funds, and equity in pooled cash and investments. Equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and have an original maturity of three months or less. Cash equivalents may exclude certain liquid assets held in restricted investment accounts.

- **Equity in Pooled Cash and Investments—**the City maintains an accounting system in which substantially all cash and investments are recorded and are reflected as pooled cash and investments, except for the pension trust fund investments. Investment earnings are distributed monthly in accordance with the participating funds' relative percentage of investments.

- **Restricted Cash and Investments—**represent equity in pooled cash and investments and separately identified investments which are restricted as to use.

  Investments are valued at fair value unless the investment qualifies as an external investment pool under guidance in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. These investments are valued at amortized cost.

■ **Receivables—**All receivables are reported at their gross value, and where appropriate are reduced by the estimated portion that is expected to be uncollectible. The allowance for doubtful accounts at September 30, 2024, is $225,263. Estimated unbilled revenues from the electric, water and sewer, stormwater, sanitation, and natural gas funds are recognized at the end of each fiscal year on a pro rata basis. Included in accounts receivable at September 30, 2024, are unbilled amounts totaling $8,156,392. The estimated amount is based on billings during the month following the close of the fiscal year.

■ **Interfund Receivables and Payables—**During the course of its operations, the City has numerous transactions between funds to provide services and construct assets. To the extent that certain transactions between funds were not paid for or received as of September 30, 2024, balances of interfund receivables and payables expected to be liquidated within one year have been recorded as due from and due to other funds. Balances of interfund receivables and payables not expected to be liquidated within one year, if any, are recorded as advances to and advances from other funds. Balances of advances to other funds are offset by non-spendable fund balances in the respective funds since these receivables are not available for appropriation. Short-term interfund loans to eliminate cash deficits are classified as "interfund receivables/payable".

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

- **Inventories and Prepaid Items**—Inventories are only significant to and reported in proprietary funds. Inventories in the Electric Fund are valued at the lower of average cost or net realizable value, using the first-in, first-out (FIFO) method for the physical flow of inventory. Inventories in the Golf Fund are held for resale and are reported at the lower of average cost or market.

  Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

- **Capital Assets—**Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial estimated useful life in excess of one year and individual cost of more than $5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

  Interest costs incurred before the end of a construction period are a financing activity separate from the related capital asset and are recognized as an expense in the period in which the cost is incurred. These interest costs are not capitalized as part of the historical cost of the capital asset.

  In proprietary fund types, capital assets are capitalized at cost in the fund which acquired or constructed them. Donated assets are recorded at acquisition value. Depreciation of exhaustible capital assets used by these funds is charged as an expense against operations, and accumulated depreciation is reported on the balance sheets of the funds in which the assets are capitalized. Depreciation has been provided over the estimated useful life of each asset using the straight-line method. The range of estimated useful lives of capital assets are:

Buildings and Improvements	30-35 Years
Infrastructure	15-75 Years
Vehicles and Equipment	3-15 Years

  Capital assets are not recorded on the balance sheet of governmental funds.

- **Long-Term Obligations**—In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums, discounts, and refunding losses are deferred and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Issuance costs are expensed as incurred.

  In the fund financial statements, governmental fund types record bond premiums and discounts, as well as bond issuance costs in the year incurred. The face amount of debt and premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds, are reported as debt service expenditures.

- **Leases**—The City is a lessee for various lease agreements involving the lease of Golf Cars for use at the City's Golf Course. The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The City recognizes leases with an initial, individual value of $5,000 or more.

  At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made at or before the lease commencement date, plus initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

  The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

  Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

- **Subscription-Based Technology Arrangements (SBITAs)**—The City recognizes a SBITA liability and an intangible right-to-use subscription asset (subscription asset) in the government-wide financial statements. At the commencement of the arrangement, the City initially measures the SBITA liability at the present value of payments expected to be made during the subscription term. Subsequently, the SBITA liability is reduced by the principal portion of the subscription payments made. The subscription asset is initially measured as the initial amount of the SBITA liability, adjusted for subscription payments made at or before the lease commencement date. Subsequently, the subscription asset is amortized on a straight-line basis over its useful life.

  Key estimates and judgments related to SBITAs include how the City determines: (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

  (1) The City uses the interest rate charged in the agreement as the discount rate. When an interest rate is not provided in the agreement, the City uses the treasury rate corresponding to the subscription term as the discount rate for the SBITA.

  (2) The subscription term includes the non-cancellable period of the subscription. Subscription payments included in the measurement of the SBITA liability are composed of fixed payments. The City only recognizes a SBITA liability for lease terms greater than one year.

  (3) Subscription payments are the monthly or yearly payments stated in the agreement. The City only recognizes a SBITA liability for SBITAs with a beginning present value greater than $100,000.

- **Compensated Absences**—City employees are entitled to certain compensated absences based on their length of employment. Accumulated unpaid vacation and sick pay are accrued when earned in the enterprise and internal service funds but are only recorded when paid in the governmental fund types.

  City employees are permitted to accumulate two years of accrued vacation leave (up to 352 hours) and an unlimited amount of accrued sick leave. If an employee retires from the City, he/she will be paid for unused sick leave at 100% up to 700 hours. Additionally, employees retiring with twenty years' service may be eligible for a supplemental percentage payment of sick leave. Eligible employees may receive payment for 25% of hours accrued over 700 to a maximum of 2,400 total hours. Upon termination of employment, an employee is paid for his/her accrued vacation leave based on the current hourly rate of pay.

  Each calendar year, employees who have an accrued sick leave balance of 208 hours or more on December 31 have the option of converting 16 hours sick leave to 16 hours vacation leave. Additionally, employees have the option of converting either 16 or 32 hours of vacation leave to cash provided their accrued leave balances and hours utilized during the year meet the following requirements:

Minimum Accrued Vacation Leave Balance as of December 31	Minimum Vacation Hours Utilized in Year	Vacation Leave Hours Eligible for Conversion to Cash
120	32	16
160	48	32

- **Deferred Inflows/Outflows of Resources—**Deferred outflows of resources represent the consumption of net assets that applies to future periods. Deferred outflows have a positive effect on net position, similar to assets. Deferred inflows of resources represent an acquisition of net assets that applies to future periods. Deferred inflows have a negative effect on net position, similar to liabilities.

- **Unearned Revenue—**Governmental funds and business-type funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

- **Pensions—**For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's pension plans and additions to/deductions from pension plan net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

F. Fund Balances

- **Classifications—**The City has implemented the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54), as required. The purpose of GASB 54 is to improve the consistency and usefulness of fund balance information to the financial statement user. The statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which the organization is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – non-spendable, restricted, committed, assigned, and unassigned:

- **Non-Spendable**—This component of fund balance consists of amounts that cannot be spent because: (a) they are not expected to be converted to cash; or (b) they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

- **Restricted**—This component of fund balance consists of amounts that are constrained either: (a) externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments); or (b) by law through constitutional provisions or enabling legislation.

- **Committed**—This component of fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (e.g., ordinance or resolution, which are considered equally binding) of the organization's governing authority (the City Council). These committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action (e.g., ordinance or resolution) employed to constrain those amounts.

  Pursuant to a fund balance policy adopted under the City Council's Resolution No. 1887-2011, the City established a stabilization fund in the general fund that qualifies as a stabilization arrangement and is classified as committed fund balance under GASB 54. At each fiscal year-end, the stabilization fund is adjusted to an amount equal to 25% of the subsequent years' general fund budgeted expenditures. The purpose of the stabilization fund is to provide sufficient working capital at the beginning of the fiscal year until the time the City begins receiving ad valorem taxes, usually toward the end of the first quarter. The stabilization balance can only be reduced with City Council approval, or for budgeted expenditures when all other unrestricted or uncommitted fund balances have been exhausted, or there is a revenue shortfall resulting in a decrease in the stabilization fund.

- **Assigned**—This component of fund balance consists of amounts that are constrained by a less-than-formal action of the organization's governing authority, or by an individual or body to whom the governing authority has delegated this responsibility. In addition, residual balances in capital projects and debt service funds are considered assigned for the general purpose of the respective fund.

  Fund balance at year-end has been assigned within the general fund for unanticipated events or emergencies. The City's fund balance policy adopted under the City Council's Resolution No. 1887-2011 established the reserve. Expenditures for emergencies must be approved by the City Manager and reported to the City Council within 30 working days of the emergency. Expenditures for major unanticipated unbudgeted events require prior City Council approval and subsequent modification to the general fund budget.

- **Unassigned—**This classification is used for: (a) negative unrestricted fund balances in any governmental fund; or (b) fund balances within the general fund that are not restricted, committed, or assigned.

■ **Flow Assumption**
When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources (committed, assigned, and unassigned) as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use in the general fund, it is the City's policy to use unassigned resources first, then assigned, and then committed, as needed. When unrestricted resources (committed, assigned, and unassigned) are available for use in any other governmental fund, it is the City's policy to use committed resources first, then assigned, and then unassigned, as needed.

G. Accounting Changes

Implementation of GASB Statement No. 100, *Accounting Changes and Error Corrections*
During the year ended September 30, 2024, the City adopted GASB Statement No. 100, *Accounting Changes and Error Corrections*. The statement enhances accounting and financial reporting requirements for accounting changes and error corrections. The statement defines accounting changes as: (a) changes in accounting principles, (b) changes in accounting estimates, or (c) changes to or within the financial reporting entity, each with its own financial reporting requirements. Disclosure requirements include descriptions of accounting changes and error corrections and their quantitative effects on account balances. The impact to the City's financial statements as a result of the adoption of this statement is described in Note 1.B.

Note 2 - Property Tax Calendar

The City levies property taxes each November 1, which become a lien on real and personal property located in the City. The assessment of all properties and the collection of all property taxes are made through the Property Appraiser and Tax Collector of Duval County, Florida.

Details of the tax calendar are presented below:

Lien Date	January 1, 2023
Levy Date	October 1, 2023
Installment Payments	
First Installment	No Later Than June 30, 2023
Second Installment	No Later Than September 30, 2023
Third Installment	No Later Than December 31, 2023
Fourth Installment	No Later Than March 31, 2024
Regular Payments	
Discount Periods	November 2023 Through February 2024
No Discount Period	After March 1, 2024
Delinquent Date	April 1, 2024

Note 3 - Deposits and Investments

Equity in Pooled Cash and Investments
The City maintains a cash and investment pool that is available for use by all funds. Interest earned on pooled cash and investments is allocated to each fund based on the average equity balance. The balance in pooled cash and investments was $281,929,672 in governmental and business-type funds and $484,833 in the pension funds. Of the pooled cash and investments in the governmental and business-type funds, $31,776,335 was considered to be restricted.

Deposits
The City's bank deposits are held in qualified public depositories (QPDs) pursuant to Florida Statutes, Chapter 280. The Act provides protection of public deposits by requiring each QPD to pledge collateral to the State Treasurer. The Treasurer shall establish minimum required collateral pledging levels ranging from 25% to 200% of public deposits held, depending on the depository's financial condition and establishment period. In the event of default by a QPD, all claims for public deposits would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the QPD in default and, if necessary, assessments against other QPDs of the same type as the depositor in default. Therefore, all cash and time deposits held by QPDs are fully insured and collateralized.

Certain deposits held by trust companies and fully secured under trust business laws are exempt from Chapter 280 requirements. At year-end, the amount of City deposits held in short-term cash and investments for the settlement of investment purchase/sale transactions was $1,277,747 and the amount of deposits held in the pension trust funds was $3,336,557.

The table below provides a reconciliation of City funds held in cash and investments to the amounts presented in the financial statements:

Cash Held in Banks	$ 36,949,643
Petty Cash	6,725
Investments	244,187,118
Deposits Held in Trust	1,277,747
Less Pooled Cash Held in Pension Trust Funds	(484,833)
Total	$ 281,936,400

As presented in the accompanying Statement of Net Position:

Equity in Pooled Cash and Investments	$ 245,165,837
Other Cash and Investments	6,725
Restricted Equity in Pooled Cash and Investments	36,763,838
Total	$ 281,936,400

Investments
Following are the investments held in the pooled cash fund, credit ratings, and maturities of the City's governmental and business-type activities at September 30, 2024:

Investment Type	S&P Credit Rating	Fair Value	Investment Maturities: Less than 1 Year	1-5 Years	6-10 Years	More than 10 Years
U.S. Govt Obligations	AA+	$ 90,919,295	$ 5,443,043	$ 80,613,549	$ 4,728,086	$ 134,617
Federal Agency Securities:						
Federal Home Loan Mortgage Corporation	AA+	14,021,374	287,138	11,474,078	-	2,260,158
Federal National Mortgage Association	AA+	7,590,961	5,955	4,265,803	130,662	3,188,541
Federal Home Loan Bank	AA+	2,540,758	876,768	1,663,990	-	-
Federal Farm Credit Bank	AA+	1,790,021	1,790,021	-	-	-
Government National Mortgage Association	AA+	13,444	-	-	-	13,444
Corporate ABSs	AAA	10,908,546	-	10,891,829	16,717	-
Corporate ABSs	AA+	106,713	-	106,713	-	-
Corporate ABSs	Aaa (Moody's)	3,775,779	-	3,656,052	119,727	-
Corporate Bonds	AAA	1,449,627	6,721	1,442,906	-	-
Corporate Bonds	AA+	1,315,372	442,851	872,521	-	-
Corporate Bonds	AA	532,764	244,778	287,986	-	-
Corporate Bonds	AA-	433,368	433,368	-	-	-
Corporate Bonds	A+	5,218,982	1,092,487	4,126,495	-	-
Corporate Bonds	A	8,546,803	2,336,629	6,210,174	-	-
Corporate Bonds	A-	5,666,598	336,626	4,722,514	607,458	-
Corporate Bonds	BBB+	2,981,786	664,747	2,317,039	-	-
Municipal Bonds	AAA	1,613,281	458,593	1,052,345	102,343	-
Municipal Bonds	AA+	1,414,046	100,044	1,314,002	-	-
Municipal Bonds	AA	559,385	-	559,385	-	-
Municipal Bonds	AA-	122,957	-	122,957	-	-
Municipal Bonds	A+	222,667	97,145	125,522	-	-
Municipal Bonds	A-	145,163	-	145,163	-	-
Municipal Bonds	Aa1 (Moody's)	128,820	-	-	109,062	19,758
Florida State Board of Administration:						
Florida PRIME	AAAm	35,947,152	35,947,152	-	-	-
Florida Trust - Day to Day Fund	AAAmmf (Fitch)	32,392,299	32,392,299	-	-	-
Florida Municipal Investment Trust:						
Short-Term Bond Portfolio (0-2 Years)	AAA (Fitch)	13,829,157	13,829,157	-	-	-
Total		$ 244,187,118	$ 96,785,522	$ 135,971,023	$ 5,814,055	$ 5,616,518

Listed below are the investments and maturities in the City’s pension trust funds at September 30, 2024:

Investment Type	Fair Value	Investment Maturities: Less than 1 Year	1-5 Years	6-10 Years	More than 10 Years
Equities	$ 86,643,422	$ 86,643,422	$ -	$ -	$ -
U.S. Government Securities	6,445,430	25,060	2,428,133	533,498	3,458,739
Federal Agency Securities:					
Federal Farm Credit Banks	104,834	-	104,834	-	-
Federal Home Loan Mortgage Corporation	3,381,172	-	-	-	3,381,172
Federal National Mortgage Association	7,762,797	3,467	169,131	-	7,590,199
Corporate Bonds	14,268,156	-	3,459,025	9,612,786	1,196,345
Real Estate	5,251,016	5,251,016	-	-	-
Total	$ 123,856,827	$ 91,922,965	$ 6,161,123	$ 10,146,284	$ 15,626,455

Credit quality distribution for the City’s pension trust fund investments with credit exposure as a percentage of the total pension investment is as follows:

Investment Type	Moody's Credit Rating	Percent of Total
U.S. Government Securities	Aaa	5.19%
Federal Agency Securities	Aaa	9.08%
Corporate Bonds	A1	3.38%
Corporate Bonds	A2	3.05%
Corporate Bonds	A3	2.16%
Corporate Bonds	Aa1	1.57%
Corporate Bonds	Aa3	0.40%
Corporate Bonds	Aaa	0.96%

Authorized Investments

Florida Statute 218.415 authorizes the City to invest in the state pools and in obligations of the United States Treasury and agencies. The City has adopted an investment policy for operating funds pursuant to state statutes that allows the City to contract for investment and related services, establish internal controls, and specifies the types of investments that may be purchased. Key objectives of the policy are as follows:

- Safety of principal is the foremost objective of the investment program.
- Provide sufficient liquidity to allow for quick conversion of investments to cash easily and rapidly without loss of principal to meet operating, payroll, and capital requirements.
- The investment portfolio shall be designed with the objective of attaining a market rate of return through budgetary and economic cycles, taking into account the investment risk constraints and liquidity needs.
- Investments held should be diversified to the extent practicable to control the risk of loss resulting from overconcentration of assets in a specific maturity, issuer, instrument, dealer, or bank through which financial instruments are bought and sold.

The policy also lists permitted types of investments, limitations as to amounts invested in each type, the amount invested with each issuer, the length of investment maturities, and other statutory or contractual restrictions for each type of investment. The investment in any derivative products or the use of reverse repurchase agreements is not permitted by this investment policy.

Chapters 175 and 185 of the Florida Statutes authorize the Police Officers' and Firefighters' pension trust funds to invest in time and savings accounts of banks insured by the Federal Deposit Insurance Corporation.

Under City Ordinance, the pension trust funds are also authorized to invest in obligations of the United States, in obligations guaranteed as to principal and interest by the United States. Additional authorized investments include bonds, stocks, or other evidences of indebtedness issued or guaranteed by a corporation organized under the laws of the United States, provided the corporation is listed on one or more of the recognized national stock exchanges. Corporate fixed income securities must hold a rating of A or higher by Moody's or Standard & Poor's rating services.

Risk Disclosure
The City's investment policy does not address its exposure to interest rate changes, custodial credit risk, or quality credit risk. The following items discuss the City's operating funds' and pension funds' exposure to various risks in primarily the fixed rate portions of their investment portfolios:

- **Interest Rate Risk**—the City's fixed rate investments are generally tied to bond reserve requirements and are intended to be held until the funds are needed, at maturity. As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's pension funds limit their risk by averaging investment maturities at approximately five to seven years.

- **Custodial Credit Risk**—for an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City generally utilizes third-party custodians to help manage custodial credit risk.

- **Concentration of Credit Risk**—the investment policy for the operating funds of the City define what percentage of the total investment portfolio may be invested in each type of investment vehicle. The City's policy states that these percentages may be further restricted based on market conditions, risk, and diversification investment strategies. The pension funds' investment policies and practices require investments to be diversified to the extent practicable to control the risk of loss resulting from overconcentration of assets in a specific maturity, issuer, instrument, dealer, or bank through which financial instruments are purchased and sold. No more than 10% of an individual investment manager's total fixed income portfolio may be invested in securities of a single issuer (5% in the case of a corporate issuer). No more than 10% of plan assets may be in foreign securities.

Fair Value Measurements
The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels:

- **Level 1 Inputs**—are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.

- **Level 2 Inputs**—are inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.

- **Level 3 Inputs**—are unobservable inputs for an asset or liability. The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for an identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs.

The City's investments are measured at fair value on a recurring basis. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value in the hierarchy described above. The fair value measurements for the City's operating investments are as follows at September 30, 2024:

Investments by Fair Value Level	Amount	Fair Value Measurements Using: Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
U.S. Government Obligations	$ 90,919,295	$ 15,701,140	$ 75,218,155	$ -
Federal Agency Securities:				
Federal Agencies	4,330,779	-	4,330,779	-
Federal Home Loan Mortgage Corporation	14,021,374	-	14,021,374	-
Federal National Mortgage Association	7,590,961	-	7,590,961	-
Government National Mortgage Association	13,444	-	13,444	-
Corporate ABSs	14,791,038	-	14,791,038	-
Corporate Bonds	26,145,300	-	26,145,300	-
Municipal Bonds	4,206,319	-	4,206,319	-
Total Investments by Fair Value Level	162,018,510	$ 15,701,140	$ 146,317,370	$ -

Investments Measured at Amortized Cost	Amount
Florida State Board of Administration:	
Florida PRIME	$ 35,947,152
Florida Trust - Day to Day Fund	32,392,299
Florida Municipal Investment Trust:	
Short-Term Bond Portfolio (0-2 Years)	13,829,157
Total Investments Measured at Amortized Cost	82,168,608
Total Investments	$ 244,187,118

As of September 30, 2024, there were no redemption fees, maximum transaction amounts, or any other requirements of the Florida PRIME investment pool that serve to limit a participant's daily access to 100 percent of their account value.

The fair value measurements for the City's pension trust fund investments are as follows at September 30, 2024:

Investments by Fair Value Level	Amount	Fair Value Measurements Using: Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Equities	$ 86,643,422	$ 86,643,422	$ -	$ -
U.S. Government Securities	6,445,430	-	6,445,430	-
Federal Agency Securities:				
Federal Farm Credit Banks	104,834	-	104,834	-
Federal Home Loan Mortgage Corporation	3,381,172	-	3,381,172	-
Federal National Mortgage Association	7,762,797	-	7,762,797	-
Corporate Bonds	14,268,156	-	14,268,156	-
Total Investments Measured at Fair Value	118,605,811	$ 86,643,422	$ 31,962,389	$ -

Investments Measured at the Net Asset Value (NAV)	Amount	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Real Estate Fund	$ 5,251,016	-	Quarterly	45 days
Total Investments	$ 123,856,827			

Federal Agency Securities and U.S. Government Obligations are categorized as Level 1 or Level 2, depending on whether the individual securities are quoted in active markets; otherwise, they are valued using matrix pricing techniques that value securities based on their relationship to benchmark quoted prices. Corporate bonds, corporate ABSs, and municipal bonds are valued using quoted prices for similar securities in active markets and are categorized as Level 2 in the fair value hierarchy. The Real Estate Fund is valued at Net Asset Value (NAV), which is determined using certified annual appraisals of investment properties held by the fund.

Note 4 - Interfund Receivables, Payables and Transfers

Interfund receivables/payables represent short-term loans to cover other funds' deficits in pooled cash and investments. As of September 30, 2024, the balance in these accounts consists of the following:

	Receivable	Payable
General Fund	$ 51,976	$ -
Community Development Block Grant	-	3,092
J.A.G. Grant	-	48,884
Total	$ 51,976	$ 51,976

Interfund transfers during the year ended September 30, 2024, consist of the following:

	Transfers In							
	General Fund		General Capital Projects		Electric		Other Governmental		Total
Transfers Out									
General Fund	$ -		$ 7,067,827	(1)	$ -		$ -		$ 7,067,827
Other Governmental	512,852	(2)	-		-		2,250,000	(1)	2,762,852
Electric Fund	3,586,382	(3)	183,000	(1)	-		-		3,769,382
Water and Sewer	-		126,000	(1)	-		-		126,000
Other Enterprise	121,591	(3)	90,000	(1)	162,097	(4)	-		373,688
Internal Service	-		70,000	(1)	-		-		70,000
Total Transfers Out	$ 4,220,825		$ 7,536,827		$ 162,097		$ 2,250,000		$ 14,169,749

Transfer Purpose

(1) Capital Projects Funding
(2) Supplemental Funding
(3) Return on Investment
(4) Repayment of Construction Advance

Note 5 - Capital Assets

Capital asset activity for the year ended September 30, 2024, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balance
Governmental Activities				
Capital Assets Not Being Depreciated:				
Land	$ 29,373,496	$ -	$ -	$ 29,373,496
Construction In Progress	30,750,015	16,542,654	(28,608,430)	18,684,239
Total Capital Assets Not Being Depreciated	60,123,511	16,542,654	(28,608,430)	48,057,735
Capital Assets Being Depreciated:				
Buildings and Improvements	59,477,104	5,145,652	-	64,622,756
Equipment	20,367,169	2,057,250	(226,587)	22,197,832
Subscription-Based IT Arrangements	-	163,702	-	163,702
Road Network	33,148,818	9,040,400	(610,705)	41,578,513
Other Infrastructure Networks	28,264,580	2,994,180	(124,495)	31,134,265
Total Capital Assets Being Depreciated	141,257,671	19,401,184	(961,787)	159,697,068
Less Accumulated Depreciation for:				
Buildings and Improvements	(25,468,828)	(2,098,265)	-	(27,567,093)
Equipment	(14,995,604)	(1,759,111)	222,157	(16,532,558)
Subscription-Based IT Arrangements	-	(32,740)	-	(32,740)
Road Network	(14,049,641)	(425,356)	393,906	(14,081,091)
Other Infrastructure Networks	(23,328,667)	(387,990)	124,495	(23,592,162)
Total Accumulated Depreciation	(77,842,740)	(4,703,462)	740,558	(81,805,644)
Total Being Depreciated, Net	63,414,931	14,697,722	(221,229)	77,891,424
Governmental Activities Capital Assets, Net	$ 123,538,442	$ 31,240,376	$ (28,829,659)	$ 125,949,159

	Beginning Balances	Increases	Decreases	Ending Balance
Business-Type Activities				
Capital Assets Not Being Depreciated:				
Land	$ 4,388,198	$ -	$ -	$ 4,388,198
Construction In Progress	22,051,569	3,975,800	(3,240,427)	22,786,942
Total Capital Assets Not Being Depreciated	26,439,767	3,975,800	(3,240,427)	27,175,140
Capital Assets Being Depreciated/Amortized:				
Buildings and Improvements	373,386,626	24,541,733	(82,104)	397,846,255
Equipment	13,816,145	1,547,028	(191,866)	15,171,307
Equipment Under Leases	682,985	-	-	682,985
Total Capital Assets Being Depreciated/Amortized	387,885,756	26,088,761	(273,970)	413,700,547
Less Accumulated Depreciation and Amortization for:				
Buildings and Improvements	(205,902,821)	(10,426,247)	54,452	(216,274,616)
Equipment	(10,287,779)	(1,117,534)	191,866	(11,213,447)
Equipment Under Leases	(117,571)	(159,526)	-	(277,097)
Total Accumulated Depreciation and Amortization	(216,308,171)	(11,703,307)	246,318	(227,765,160)
Total Being Depreciated or Amortized, Net	171,577,585	14,385,454	(27,652)	185,935,387
Business-Type Activities Capital Assets, Net	$ 198,017,352	$ 18,361,254	$ (3,268,079)	$ 213,110,527

Depreciation and amortization expense was charged to functions/programs of the City as follows:

Governmental Activities	
General Government	$ 1,870,239
Law Enforcement	1,002,473
Building Inspections	17,442
Physical Environment	391,261
Roads and Streets	833,845
Parks and Recreation	507,261
Internal Service Funds	80,941
Total Depreciation and Amortization Expense – Governmental Activities	$ 4,703,462
Business-Type Activities	
Electric	$ 6,837,244
Water and Sewer	3,111,526
Stormwater	1,034,575
Sanitation	65,971
Golf Course	454,592
Leased Facilities	12,600
Natural Gas	186,799
Total Depreciation and Amortization Expense – Business-Type Activities	$ 11,703,307

Note 6 - Long-Term Debt

The following is a summary of changes in long-term debt for the year ended September 30, 2024:

	Balance September 30, 2023	Additions	Other Reductions	Balance September 30, 2024	Due Within One Year
Governmental Activities					
Accrued Compensated Absences	$ 4,213,921	$ 1,971,256	$ (1,881,634)	$ 4,303,543	$ 860,709
Accrued Other Postemployment Benefits	1,434,414	3,748	-	1,438,162	-
Net Pension Liability	14,716,864	-	(1,781,161)	12,935,703	-
Other Contractual Pension Obligation - Fire	3,609,167	-	(504,547)	3,104,620	539,865
Liabilities under SBITAs	-	163,702	(33,023)	130,679	29,124
Total Governmental Activities	23,974,366	2,138,706	(4,200,365)	21,912,707	1,429,698
Business-Type Activities					
Accrued Compensated Absences	2,307,824	1,131,186	(1,071,593)	2,367,417	473,484
Accrued Other Postemployment Benefits	942,130	2,462	-	944,592	-
Net Pension Liability	10,896,385	-	(981,238)	9,915,147	-
Lease Liability	573,791	-	(153,699)	420,092	160,280
Total Business-Type Activities	14,720,130	1,133,648	(2,206,530)	13,647,248	633,764
Total Long-Term Obligations	$ 38,694,496	$ 3,272,354	$ (6,406,895)	$ 35,559,955	$ 2,063,462

Note 7 - Restricted Assets

The following table indicates the balances at September 30, 2024, for all restricted assets in the proprietary fund types:

	Electric Fund	Natural Gas Fund
Power Costs Recovered in Advance	$ 11,911,285	$ 923,868
Rate Stabilization	17,207,197	-
Customer Deposits	6,721,488	-
Total Restricted Assets	$ 35,839,970	$ 923,868

Note 8 - Florida Municipal Power Affiliation

The City is a member of the Florida Municipal Power Agency (FMPA) and a participant in three of its projects: the St. Lucie Project, the All Requirements Project, and the Florida Municipal Solar Project. FMPA currently has six major power supply projects in operation: (1) the St. Lucie Project; (2) the Stanton Project; (3) the Tri-City Project; (4) the Stanton 2 Project; (5) the All Requirements Project and (6) the Florida Municipal Solar Project.

The St. Lucie Project

On May 12, 1983, FMPA acquired an 8.8% undivided ownership interest in the St. Lucie Unit 2, a 934 megawatt (MW) nuclear power plant operated by Florida Power & Light Company (FPL). The St. Lucie Unit 2 began operation in 1983. In 2003, the Nuclear Regulatory Commission extended the plant's operating license by twenty years. It is now licensed to operate until 2043.

Fifteen of FMPA's members, including the City, are participants in the St. Lucie Project. As a participant in the St. Lucie Project, the City is entitled to 5.4 MW of FMPA's 73.5 MW capacity and energy associated with the St. Lucie Project.

Total expense for 2024 under this contract was $2,469,963. The City's St. Lucie Power Supply and Sales contracts with FMPA extend through the later of: (1) the date on which related bond principal or other obligations are fully retired; (2) the date the St. Lucie Project is fully decommissioned or otherwise disposed of; or (3) the date all obligations of FMPA under its participation agreement with FPL have been fully satisfied.

The All Requirements Project

FMPA's All Requirements Project provides: (1) each Participant's power supply requirements above Excluded Power Supply Resources and Back-up and Support Services (capitalized terms are defined in the All Requirements Power Supply Contracts), if any, under All Requirements Services; and (2) reserves, losses, firming capacity, back-up energy, and certain associated transmission and dispatching services required for Excluded Power Supply Resources under Back-up and Support Services.

The All Requirements Project's current utility plant assets include varying ownership interests in Stanton Energy Center Units 1 and 2; Indian River Combustion Turbines A, B, C, and D; Stanton A, as well as a minority interest in the FPL St. Lucie nuclear plant. The All Requirements Project's current utility plant assets also consist of 100% ownership in Key West Stock Island Units 2, 3, and 4; the Treasure Coast Energy Center; and Cane Island Units 1, 2, 3, and 4.

In addition to its ownership facilities, FMPA has interchange and various power purchase contracts with Progress Energy, FPL, Southern Company and others.

The electric system's load in excess of that served from the St. Lucie Project is provided for by FMPA under the All Requirements Project. The City's highest system peak load for fiscal 2024 was in August 2024, at 161.592 MW. Total expense to the City under the All Requirements Project for 2024 was $54,862,566.

The City and FMPA have entered into an All Requirements Project (ARP) Power Supply Contract (effective March 22, 1985, as amended on May 24, 1991, and January 22, 1999) which requires: 1) FMPA to sell and deliver to the City, and 2) the City to purchase from FMPA, all electric power that the City requires. The initial term of the ARP contract is October 1, 2030; however, on each October 1st, after the effective date, the contract automatically extends for an additional one-year period unless either party, at least one year prior to such automatic extension date, notifies the other party in writing of its decision not to extend the contract.

The City pays for electric power under the contract at the rates set forth in the rate schedules to the ARP contract, which FMPA may revise from time to time in accordance with the contract. The contract provides the option for the City to withdraw from the All-requirements Project after notice and making the debt payment, provided for in Section 29 of the contract (which, generally, is equal to the City's portion of the ARP Debt and other costs incurred, or expected to be incurred, by the ARP as a result of the City's withdrawal).

The Florida Municipal Solar Project

The Florida Municipal Solar Project will generate zero-emission energy, using only the sun as fuel. When the sun is shining, solar panels absorb the sun and convert it to electricity. This energy is then distributed through the electric grid to homes and businesses. FMPA's Florida Municipal Solar Project is a joint project of 16 municipal electric utilities. It is one of the largest municipal-backed solar projects in the United States with approximately 1.5 million solar panels that will be installed at five sites. The project will consist of five solar farms that will generate nearly 375 megawatts of zero-emissions energy, enough to power approximately 75,000 Florida homes. Each site will generate between 74.5 and 74.9 megawatts.

Interconnect Services

The City also has a contract for backup interconnection and electric service with Jacksonville Electric Authority (JEA) through an interconnection point at the Neptune Beach Substation. Total expense for 2024 under this contract was $0.

Note 9 - <u>Power Costs</u>

The City uses a power cost true-up recomputed monthly in its electric rates. At September 30, 2024, the City was over-recovered from customers by $11,911,285. This amount is expected to be returned to customers in future years. In 2013, the City adopted Resolution 1911-2013 establishing a rate stabilization reserve in order to reduce the impact of changes in power costs to the City's residents. The rate stabilization reserve is equal to three months of average power costs for the previous fiscal year. As of September 30, 2024, the rate stabilization reserve totaled $17,207,197. This amount is included as a Deferred Inflow of Resources in the accompanying financial statements.

The City also uses a cost of gas true-up recomputed monthly in its natural gas rates. At September 30, 2024, the City was over-recovered from customers by $923,868. This amount will be returned to customers in future years.

Note 10 - Retirement Systems

Plan Descriptions
Substantially all full-time employees of the City were covered by the City of Jacksonville Beach, Florida, Public Employees' Retirement System (the PERS) through March 31, 2000.

Effective April 1, 2000, substantially all full-time employees were covered under one of three separate defined benefit pension plans formed on April 1, 2000, as a result of amendments to Florida Statutes mandated by the state legislature. Chapter 175.061 governing Firefighters' pensions and Chapter 185.05 governing Police Officers' pensions were amended to require separate pension plans for each of these groups of employees. On March 31, 2000, the predecessor pension plan (the PERS) ceased operations, and its assets, liabilities, and fund balance were divided among the following three distinct pension plans:

- General Employees' Retirement System (GERS)
- Police Officers' Retirement System (PORS)
- Firefighters' Retirement System (FFRS)

Each plan is considered a single-employer, defined benefit pension plan. Each of the plans present separate financial statements and are included as fiduciary component units of the City's financial reporting entity. The plans issue publicly available financial reports that include financial statements and required supplementary information. The GERS is administered by the Board of Trustees comprised of two members of City Council selected by the City Council, two members of the GERS elected by the membership, and a fifth member elected by the other four board members. The PORS and FFRS are both administered by a separate Board of Trustees comprised of two residents of the City appointed by City Council, two members of the PORS and FFRS elected by the membership, respectively, and a fifth member elected by the other four board members. The reports may be obtained by writing to the Payroll/Benefits Administrator, City of Jacksonville Beach, 11 North Third Street, Jacksonville Beach, Florida, 32250, or by calling (904) 247-6264.

Membership
As of October 1, 2023, employee membership data related to the pension plans were:

	General Employees	Police Officers	Firefighters
Inactive Plan Members or Their Beneficiaries Currently Receiving Benefits (Including DROP Participants)	197	43	22
Inactive Plan Members Entitled to Benefits, But Not Yet Receiving Them	11	4	1
Active Plan Members	261	61	25
Total	469	108	48

Effective November 19, 2019, the City entered into an agreement with the City of Jacksonville to provide advanced life support and fire services to residents and businesses of the City. The City's firefighters became employees of the City of Jacksonville. At that time, the Jacksonville Beach Firefighters' Retirement Plan was closed to new members. Each firefighter in active service on the effective date was given the opportunity to individually elect to continue participating in the Jacksonville Beach Firefighters' Retirement Plan or join the City of Jacksonville's defined contribution retirement plan. Those who elected to continue participating in the Jacksonville Beach Firefighters' Retirement Plan must continue to make legally required contributions and accrue service benefits under the Plan for as long as they are employed as certified firefighters by the City of Jacksonville.

The City will continue to be the plan administrator and is responsible for the unfunded actuarial accrued liability as determined by the plan actuary as of November 22, 2019. The City agreed to pay the unfunded liability (representing a fixed contractual obligation) at that time totaling $5,318,174 into the Plan over a 10-year period. Annual contributions towards the unfunded liability are $707,653, including interest. The City of Jacksonville is responsible for paying the total required contribution to the Jacksonville Beach Firefighters' Pension Plan and estimated annual employee contributions attributable to services rendered after November 23, 2019. As such, the City is no longer subject to the provisions of GASB 68, *Accounting and Financial Reporting for Pensions*, as it relates to the Firefighters' Pension Plan, as the City is no longer considered the Plan employer. The City's contractual pension obligation totaled $3,104,620 as of September 30, 2024.

Benefits

The pension plans provide retirement benefits, deferred allowances, and death and disability benefits. The plan assets are available to pay the general, police, and firefighters categories of employees, respectively.

The following table shows a summary of benefits for each pension plan. Pension plan provisions were modified significantly during fiscal year 2014.

<table>
<tr><th colspan="5">CITY OF JACKSONVILLE BEACH GENERAL EMPLOYEES' PENSION PLAN</th></tr>
<tr><th>Provision</th><th>Employees with Less Than 5 Years of Service on November 25, 2013</th><th>Employees with at Least 5 Years of Service but Less Than 10 Years of Service on November 25, 2013</th><th>Employees with 10 or More Years of Service on November 25, 2013</th><th>Employees with 30 Years of Service or Age 60 with 5 Years of Service on November 25, 2013</th></tr>
<tr><td>Benefit Formula</td><td colspan="3">2.5% for all years of service ($100,000 or 75% maximum)</td><td>2.5% for all years of service (75% maximum)</td></tr>
<tr><td>Normal Retirement Date</td><td>Age 55 with 30 years of service; or age 62 with 10 years of service</td><td>Age 62 with 10 years of service; or age 55 with 30 years of service; or age 65 with 5 years of service</td><td colspan="2">Age 60 with 5 years of service; or 30 years of service regardless of age</td></tr>
<tr><td>Pensionable Pay</td><td colspan="3">Base pay + longevity pay; excluding overtime, shift differential, leave payouts, and all other compensation</td><td>Base pay, longevity, overtime, shift differential and incentive pay</td></tr>
</table>

CITY OF JACKSONVILLE BEACH POLICE OFFICERS' PENSION PLAN

Provision	Employees with Less Than 5 Years of Service on June 23, 2014	Employees with at Least 5 Years of Service but Less Than 10 Years of Service on June 23, 2014	Employees with 10 or More Years of Service on June 23, 2014	Employees with 30 Years of Service; Age 52 with 25 Years of Service; Age 55 with 5 Years of Service on June 23, 2014
Benefit Formula	3% for all years of service ($100,000 or 90% maximum)			3% - first 30 years; 2% thereafter (100% maximum)
Normal Retirement Date	Age 52 with 25 years of service; or Age 55 with 10 years of service; or 30 years of service regardless of age		Age 52 with 25 years of service; or Age 55 with 5 years of service; or 30 years of service regardless of age	
Pensionable Pay	Base pay + 300 hours of overtime per year + longevity pay + incentive pay; excluding overtime >300 hours, leave payouts, and all other compensation			Base pay, longevity, overtime, shift differential and incentive pay

CITY OF JACKSONVILLE BEACH FIREFIGHTERS' PENSION PLAN

Provision	Employees Hired After July 21, 2014	Employees with Less Than 5 Years of Service on July 21, 2014	Employees with at Least 5 Years of Service but Less Than 10 Years of Service on July 21, 2014	Employees with 10 or More Years of Service on July 21, 2014	Employees with 30 Years of Service; Age 52 with 25 Years of Service; Age 55 with 5 Years of Service on July 21, 2014
Benefit Formula	3% for all years of service ($90,000 or 90% maximum)				3% - first 30 years; 2% thereafter (100% maximum)
Normal Retirement Date	Age 52 with 25 years of service; or Age 55 with 10 years of service; or 30 years of service regardless of age			Age 52 with 25 years of service; or Age 55 with 5 years of service; or 30 years of service regardless of age	
Pensionable Pay	Base pay + longevity pay + incentive pay; excluding overtime, leave payouts, and all other compensation				Base pay, longevity, overtime, shift differential and incentive pay
COLA	No COLA	2% increase on benefits earned prior to the effective date; 1% annual increase on benefits earned after the effective date			2% increase on 2nd anniversary and annually thereafter

Pension provisions include death benefits when the death is non-duty-related, whereby the surviving beneficiary(ies) is (are) entitled to receive annually an amount equal to 100% of the employee's normal retirement benefit as long as the employee has attained 10 or more years of service. When the death is duty-related, the ten-year service requirement is waived. The surviving spouse is entitled to receive 100% of the employee's normal retirement benefit, with a minimum benefit of 35% of their final average compensation.

Contributions

For the year ended September 30, 2024, plan participants were required to pay 7.95% of their annual compensation to their respective pension plan. The payments are deducted from the employees' wages or salary and remitted by the City to the respective plan at the end of each pay period. If an employee leaves the employment of the City before he or she is vested, the accumulated contributions plus earned interest are refunded to the employee or the employee's designated beneficiary. If an employee leaves the employment of the City after becoming vested, but before attaining retirement age, the employee or the employee's designated beneficiary has the option of being refunded the accumulated contributions plus earned interest or keeping the funds in the plan and receiving benefits under the plan upon reaching retirement age.

For the GERS and the PORS, the City makes periodic contributions totaling a minimum of 100% of the annual actuarially determined amount to the pension plan. In addition to the employer contribution, the Police Officers' pension plan receives a distribution of casualty premium tax monies from the State of Florida pursuant to Chapter 185, Florida Statutes. The on-behalf payments received from the State of Florida totaling $345,163 for the period ending September 30, 2024, were recognized as revenues and expenses in the General Fund and were used to reduce the City's contribution to the Police Officers' pension plan.

For the period ended September 30, 2024, the actuarially determined contribution amount for the City was to be $3,948,645, including estimated contributions from the State of Florida. The City's actual contribution was $4,050,710, including actual contributions from the State of Florida. These contributions were determined pursuant to an actuarial valuation dated October 1, 2022.

There were no contributions due to the plans by the City at September 30, 2024.

Investment Policy
The following are the three Boards' adopted asset allocation policy as of September 30, 2024:

Asset Class	Target Allocation
Domestic Equity	47.5%
Alternative Equity	2.5%
International Equity	10%
Core Fixed Income	27.5%
Non-Core Fixed Income	5%
Alternative Fixed Income	2.5%
Real Estate	5%
Total	100%

Concentration
The plan did not hold investments in any one organization subject to the organizational limit that represents 5% or more of the pension plans' fiduciary net position.

Rate of Return
For the years ended September 30, 2024 and 2023, the annual money-weighted rate of return on plan investments, net of plan investment expense, was 23.11% and 9.64%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Investment Values
Investments in securities are reported at fair value. Corporate bond securities are assigned a value based on yields currently available on securities of issuers with credit ratings similar to the securities held by the pension plan. Unrestricted capital stock securities are assigned a value based on quoted market prices. There are no investments in, loans to, or leases with parties related to the pension plans.

Schedule of Pension Plan Net Position as of September 30, 2024

	General Employees	Police Officers	Firefighters	Totals
Assets				
Cash and Cash Equivalents	$ 2,021,532	$ 1,184,502	$ 615,357	$ 3,821,391
Accrued Interest	122,968	57,333	35,350	215,651
Investments:				
Equities, Including Mutual Funds	48,662,009	22,962,888	15,018,525	86,643,422
Corporate Bonds	8,135,940	3,793,330	2,338,886	14,268,156
U.S. Government Obligations/Agencies	10,089,545	4,704,187	2,900,501	17,694,233
Real Estate Fund	2,994,216	1,396,035	860,765	5,251,016
Total Investments	69,881,710	32,856,440	21,118,677	123,856,827
Total Assets	72,026,210	34,098,275	21,769,384	127,893,869
Liabilities				
Accounts Payable	3,697	3,697	3,697	11,091
Other Accrued Liabilities	1,896	673	442	3,011
Total Liabilities	5,593	4,370	4,139	14,102
Net Position Restricted for Pensions	$ 72,020,617	$ 34,093,905	$ 21,765,245	$ 127,879,767

Schedule of the Change in Pension Plan Net Position as of September 30, 2024

	General Employees	Police Officers	Firefighters	Totals
Additions				
Contributions				
Employee	$ 1,517,266	$ 491,997	$ 153,138	$ 2,162,401
Employer:				
City of Jacksonville Beach	2,335,245	662,649	707,653	3,705,547
City of Jacksonville	-	-	389,373	389,373
State of Florida	-	345,163	-	345,163
Total Contributions	3,852,511	1,499,809	1,250,164	6,602,484
Investment Income				
Investment Earnings	13,916,178	6,506,750	4,045,761	24,468,689
(Investment Expenses)	(93,703)	(44,377)	(28,583)	(166,663)
Net Investment Income	13,822,475	6,462,373	4,017,178	24,302,026
Total Additions	17,674,986	7,962,182	5,267,342	30,904,510
Deductions				
Benefits	5,748,234	1,868,926	790,546	8,407,706
Refunds of Contributions	153,618	68,775	-	222,393
Administrative Expense	174,280	101,842	81,351	357,473
(Total Deductions)	(6,076,132)	(2,039,543)	(871,897)	(8,987,572)
Change in Net Position	11,598,854	5,922,639	4,395,445	21,916,938
Net Position, Beginning of Year	60,421,763	28,171,266	17,369,800	105,962,829
Net Position, End of Year	$ 72,020,617	$ 34,093,905	$ 21,765,245	$ 127,879,767

Basis of Accounting – Pension Trust Funds

The Pension Trust Fund statements are prepared on the accrual basis of accounting. Contributions from the City and the City's employees are recognized as revenue in the period in which employees provide services to the City. Interest and dividend income is recognized when earned by the pension plan.

Realized gains and losses on the sale of investments held by the pension plan are recognized when incurred. Net appreciation in the fair value of investments held by the pension plan is recorded as an increase to investment income based on the valuation of investments as of the date of the statement of plan net position available for benefits. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Measurement Date
As permitted by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, the City elected to use a measurement date to value the net pension liability and related deferred inflows and outflows as of September 30, 2023, one year prior to the reporting date.

Net Pension Liability
The components of the net pension liability for the General Employees' Plan and Police Officers' Plan as of September 30, 2023, and for the year then ended, were as follows:

General Employees' Pension Plan

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
Balance, Beginning of Year	$ 77,675,753	$ 57,101,056	$ 20,574,697
Service Cost	1,979,653	-	1,979,653
Interest	5,687,138	-	5,687,138
Differences Between Expected and Actual Experience	(631,284)	-	(631,284)
Changes of Assumptions	-	-	-
Contributions - Employer	-	2,356,822	(2,356,822)
Contributions - Employee	-	1,410,829	(1,410,829)
Net Investment Income	-	5,393,601	(5,393,601)
Benefit Payments Including Refunds of Employee Contributions	(5,674,142)	(5,674,142)	-
Administrative Expenses	-	(166,403)	166,403
Net Changes	1,361,365	3,320,707	(1,959,342)
Balance, End of Year	$ 79,037,118	$ 60,421,763	$ 18,615,355

Police Officers' Pension Plan

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension (Asset) Liability
Balance, Beginning of Year	$ 31,326,606	$ 26,288,054	$ 5,038,552
Service Cost	868,130	-	868,130
Interest	2,316,992	-	2,316,992
Differences Between Expected and Actual Experience	(370,085)	-	(370,085)
Changes of Assumptions	-	-	-
Contributions - Employer and State	-	742,170	(742,170)
Contributions - Employee	-	498,855	(498,855)
Net Investment Income	-	2,484,432	(2,484,432)
Benefit Payments Including Refunds of Employee Contributions	(1,734,882)	(1,734,882)	-
Administrative Expenses	-	(107,363)	107,363
Net Changes	1,080,155	1,883,212	(803,057)
Balance, End of Year	$ 32,406,761	$ 28,171,266	$ 4,235,495

Actuarial Assumptions

The total pension liability was based on an actuarial valuation as of October 1, 2022, and a measurement date of September 30, 2023, using the following actuarial assumptions applied to all measurement periods. The rationale for the actuarial assumptions were developed using an experience study last updated in 2002.

Inflation	2.5%
Salary Increases	2.5% - 6.3% (Including Inflation)
Investment Rate of Return	7.5% - General Employees' and Police Officers'

Mortality rates were based on the House Bill 1309, which mandated the use of the Florida Retirement System (FRS) mortality tables, which use variations of the fully generational PUB-2010 Mortality Tables with projection scale MP-2018.

The long-term expected rate of return on pension plan investments was determined using the building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation are summarized below:

Asset Class	Long-Term Expected Rate of Return (Excluding Inflation)
Domestic Equity	7.5%
International Equity	8.5%
Domestic Bonds	2.5%
International Bonds	3.5%
Real Estate	4.5%
Alternative Assets	6.24%
Cash	0%

Discount Rate

The discount rate used to measure the total pension liability for the General Employees' and Police Officers' Plan was 7.5%. The projection of cash flows used to determine the single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plans' fiduciary net positions were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The single discount rate reflects the long-term expected rate of return on pension plan investments including inflation.

The table below provides the sensitivity of the net pension liability to changes in the discount rate. The table represents the plans' net pension liability, if it were calculated using a single discount rate that is one-percentage point lower or one-percentage point higher than the single discount rate.

Sensitivity of Net Pension Liability to the Single Discount Rate Assumption

	1% Decrease 6.50%	Current Discount Rate 7.50%	1% Increase 8.50%
General Employees' Pension Plan:	$ 26,637,938	$ 18,615,355	$ 10,751,932
Police Officers' Pension Plan:	$ 8,106,347	$ 4,235,495	$ 985,752

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2024, the City recognized pension expense as follows:

General Employees' Pension Plan	$ 3,374,704
Police Officers' Pension Plan	1,398,868
Total	$ 4,773,572

At September 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows of Resources

	General Employees'	Police Officers'	Total
Contributions Made After the Measurement Date	$ 2,335,245	$ 1,007,812	$ 3,343,057
Differences Between Expected and Actual Experience	843,491	154,876	998,367
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	5,758,649	2,720,971	8,479,620
Total	$ 8,937,385	$ 3,883,659	$ 12,821,044

Deferred Inflows of Resources

	General Employees'	Police Officers'	Total
Differences Between Expected and Actual Experience	$ 590,554	$ 577,458	$ 1,168,012
Changes in Assumptions	546,216	415,166	961,382
Total	$ 1,136,770	$ 992,624	$ 2,129,394

Contributions made after the measurement date (shown above) but before the end of the City's reporting period will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2025, the fiscal period subsequent to the actuarial measurement date.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30,	General Employees'	Police Officers'	Total
2025	$ 1,156,433	$ 382,137	$ 1,538,570
2026	1,578,417	502,363	2,080,780
2027	3,087,431	1,192,736	4,280,167
2028	(356,911)	(166,813)	(523,724)
2029	-	(27,200)	(27,200)
Total	$ 5,465,370	$ 1,883,223	$ 7,348,593

Note 11 - <u>Interlocal Agreement</u>

In 1984, pursuant to an interlocal agreement authorized by Florida Statutes, Section 163.01, the City joined with the City of Neptune Beach and the City of Atlantic Beach to construct and operate effluent outfall lines and disposal facilities, together with all the lands, right-of-ways, easements, and other entitlements necessary for the construction and use thereof.

Each party to the agreement was solely responsible for the design and construction of its individually used segments. For the shared segments, the initial capital costs allocation to the three parties was based upon each city's reserved capacity as a percentage of total capacity.

Annual repair and maintenance of the shared outfall lines is prorated to each city based upon the applicable reserved capacity allocations. In 2003, upon mutual consent, the parties adjusted the percentages to reflect current permitted capacity as follows:

	Atlantic Beach Tie-in to Discharge Point	Neptune Beach Tie-in to Atlantic Beach Tie-in
Atlantic Beach, Florida	45%	0.0%
Jacksonville Beach, Florida	41.3%	75.0%
Neptune Beach, Florida	13.7%	25.0%
Total	100.0%	100.0%

The City contributed $0 to the interlocal agreement during 2024. As of September 30, 2024, the City had no commitment related to outfall repairs and maintenance and the interlocal agreement had no outstanding debt. There are no separate financial statements prepared for the interlocal agreement. The City records its capital assets related to the interlocal agreement in the water/sewer enterprise fund.

Note 12 - Commitments, Contingencies, and Encumbrances

Grants

The City participates in federal, state, and county programs that are fully or partially funded by grants received from other governmental units. In management's opinion, there are no material instances of non-compliance relating to these grants.

Litigation

The City is a party to claims and lawsuits arising in the normal course of business. Management does not expect that these matters will have a material effect on the financial position or results of operations of the City.

Construction Commitments

As of September 30, 2024, the City had the following commitments related to significant unfinished capital projects:

Project	Expended as of September 30, 2024	Remaining Commitment
10 St S Infrastructure (10STS2)	$ 49,588	$ 110,700
4TH St. S. Roadway Improvements	641,215	6,499,585
A1A Gravity Sewer Main Improvements	-	1,039,100
Chlorine Conversion at both Water Treatment Plants	2,500,462	1,893,929
Downtown Infrastructure Improvements Phase3C Projects 4&5	9,182,388	17,709,019
Dune Walkover Improvements	1,655,235	286,514
Electric Infrastructure Improvements	94,440	1,745,060
Electric Transmission Infrastructure Improvements	-	64,274
Electric Substation Improvements	19,072	78,382
Electric Transmission Infrastructure Improvements	159,500	1,276,000
Evans Drive Drainage Improvements	147,950	114,198
Gonzales Park Improvements	30,022	286,910
Gravity Sewer 18th Ave N (LS8DEM)	8,412	2,541
Lift Station #2 Rehabilitation (VREH2)	58,439	234,427
Lift Stations Number 25 Improvements	-	66,070
Lift Stations Number 5 Improvements	16,451	30,861
Lift Stations Numbers 28 & 33 Improvements	334,645	570,401
Lift Stations Numbers 7 & 20 Improvements	365,076	271,599
Ocean Terrace Drainage Improvements	60,496	6,451
Passive Park	14,700	18,200
PCP North Digester Tanks and Air Piping Improvements	114,725	58,950
Penman Road Sewer System Improvements	-	41,042
South Beach Park Splash Pad Improvements	-	226,405
Urban Trails	84,038	49,772
Wastewater Effluent Elimination Compliance Project	20,054	402,434
Wastewater Treatment Facility Biosolid Dewatering System Upgrade	1,925,582	6,743,869
Water Main Improvements	$276,638	365,962
Total	$ 17,759,128	$ 40,192,655

Fire Services Agreement

As previously discussed, the City entered into an Interlocal Agreement with the City of Jacksonville for Advanced Life Support and Fire Services effective November 23, 2019. As part of this agreement, the City is required to pay $2,220,000 in the first year for services provided with amounts being increased each subsequent year by 2.5% or the annual percentage increase in the U.S. Consumer Price Index, whichever is greater. The term of the agreement is 20 years.

Encumbrances

Significant encumbrances included in governmental fund balances are as follows:

Fund	Restricted Fund Balance	Assigned Fund Balance
General Fund	$ -	$ 292,857
General Capital Projects Fund	-	2,449,864
Community Redevelopment Fund	22,783,990	-
Other Governmental Funds	9,892,381	-
Total	$ 32,676,371	$ 2,742,721

Note 13 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In response to that risk, the City has implemented a risk management program. The major features of the program include the following:

- Beginning in fiscal year 2020, the City is fully insured for workers compensation claims. Prior to fiscal year 2020, the City was self-insured workers' compensation risks up to $150,000 per claim.
- Continuing a $25,000 general liability coverage deductible.
- Funding adequate reserves to cover self-insuring workers' compensation retentions and liability and property insurance deductibles.
- Competitive solicitation of insurance and self-insurance proposals.

During 2024, the City purchased commercial insurance against losses for the following types of risk:

- Real and personal property damage, including flood damage.
- General, cyber, and automobile liability.
- Commercial crime.
- Police professional liability.
- Health.

Substantially all risk management activities are accounted for by the City within its internal service fund. Total expenses for risk management services (including claims and commercial insurance) were $5,094,256 in 2024, and $4,698,928 in 2023.

The City is self-insured for three remaining workers' compensation claims with the Florida League of Cities, Inc. providing aggregate excess coverage. Beginning in fiscal year 2020, the City became fully insured for all new claims.

The internal service fund is charging other funds of the City for risk management services based on costs incurred of the program. For 2024, actual costs exceeded interdepartmental charges and other earnings by $140,344. For 2023, actual costs exceeded interdepartmental charges and other earnings by $410,595. The self-insurance fund has unrestricted net position of $3,445,977 at September 30, 2024.

There were no significant reductions in insurance coverage from 2023 to 2024.

The estimated liability for self-insured losses of $354,157 accrued in the self-insurance fund at September 30, 2024, is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Estimates must be re-evaluated annually based on current year payment activity and progression of remaining open claims. Based on prior claims activity and the nature of outstanding claims remaining, it is considered to be reasonably possible that the full current estimated claims payable amount may be paid within one year of the reporting date. Should the remaining claims not be liquidated, a revised estimate will be performed, with the remaining liability reported as a current liability. Changes in the self-insurance fund's estimated liability were as follows for September 30:

	2024	2023
Beginning Balance	$ 218,374	$ 139,340
Current Year Claims and Changes in Estimates	168,034	49,872
Insurance Reimbursements (Claim Payments)	(32,251)	29,162
Ending Balance	$ 354,157	$ 218,374

Note 14 - Leases and Subscription-Based Information Technology Arrangements (SBITAs)

City as Lessor

The City has four facilities that have rental space available. Additionally, the City leases available space on cell towers for pole attachments. Revenues from the facilities' and towers' operating leases and the related maintenance expenses are accumulated in the City's Leased Facilities Fund; and fund net income is used to make technology purchases.

Lease agreements for the Community Services Center, the Industrial Park, and Penman Park are for initial five-year terms, renewable in one to three-year increments and with the option for the City to cancel with ninety days' notice; the lessee may cancel the lease with thirty days' notice, but only in the event of elimination of their programs' primary funding source(s). The lease agreement for the Marina building was for an initial five-year term and is renewable in five-year increments, with the option for the lessee to cancel with 90 days' notice prior to the expiration of each renewal term. After the first twenty years of the lease, the City may terminate the lease with three hundred and sixty-five days' notice prior to the expiration of any renewal term. Lease agreements for cell tower space are for initial five-year terms and are renewable in five-year increments, with the option for the lessee to cancel the lease given 90 days' notice prior to the expiration of each renewal term; the lessor has no rights of cancellation without cause during the term of any cell tower lease.

Charges for space at the Community Services Center, the Industrial Park, Penman Park, and the Marina building are based on the size of the area leased; cell tower charges are based on square footage of tower and ancillary ground-level space utilized. Payments are due monthly at the beginning of each month for all leases with an annual escalation of 4% applied across all leases, with the exception of the Marina building, which is subject to a 3% annual escalation on payments. No leases of the City contain variable payment components. There are no contingent rentals or subleases at any of the facilities. Imputed interest on all leases is considered to be the incremental borrowing rate of the City, which was 2% at inception of the leases.

The City received the following inflows of resources from leases in 2024:

Lease Revenue Recognized	$	145,104
Interest Revenue Recognized		24,184
Total Inflows of Resources from Leases	$	169,288

City as Lessee

Commencing January 1, 2023, the City entered into two lease agreements for operational assets for the City's golf course, including golf carts and associated GPS units for the carts. Terms of these leases are 52 months from the date of inception, terminating April 30, 2027. The City applied an imputed rate of interest of 4.2% for these leases, based on the stated interest rate of 4.2% on additional golf course operational asset leases as described below, as all leases are for similar assets and were entered into within the same timeframe. The leases include no variable components, residual value guarantees, or bargain purchase options.

Commencing February 1, 2023, the City entered into three lease agreements for operational assets for the City's golf course, including golf carts and a range picker car. Terms of the leases are 48 months from the date of inception, terminating January 31, 2027, at a stated rate of interest of 4.2%. The leases include no variable components, residual value guarantees, or bargain purchase options.

Lease payments made under these agreements during the fiscal year ended September 30, 2024, were $174,862, including $153,699 of principal and $21,163 of interest expense. Future minimum lease payments, including principal and interest components, under this lease are as follows:

Year Ending September 30,	Principal	Interest	Total
2025	$ 160,280	$ 14,582	$ 174,862
2026	167,143	7,719	174,862
2027	92,669	1,241	93,910
Total	$ 420,092	$ 23,542	$ 433,634

City as SBITA Obligor

Commencing July 1, 2024, the City entered into a subscription-based information technology arrangement (SBITA) for cloud-based server hosting software. The term of the agreement is 60 months from the date of inception, terminating June 30, 2028. The City applied an imputed rate of interest of 4.13% for the agreement, based on the stated interest rates of long-term obligations (leases of physical assets) entered into within the same general timeframe and for a similar term. The SBITA includes no variable components or commitments prior to commencement of the term, and no impairment losses were noted related to the underlying software assets.

Payments made under the SBITA during the fiscal year ended September 30, 2024, were $33,500, including $33,023 of principal and $477 of interest expense. Future minimum lease payments, including principal and interest components, under this lease are as follows:

Year Ending September 30,	Principal	Interest	Total
2025	$ 29,124	$ 5,397	$ 34,521
2026	31,393	4,194	35,587
2027	33,802	2,898	36,700
2028	36,360	1,502	37,862
Total	$ 130,679	$ 13,991	$ 144,670

Note 15 - Other Postemployment Benefits (OPEB)

Plan Description

As part of a single-employer postemployment benefit plan, the City offers postemployment medical, dental, and life insurance benefits to any employee who satisfies the disability, early, or normal retirement provisions of the applicable retirement plan (GERS, PORS, or FFRS). Eligibility requirements for retirement under the City's three retirement systems may be obtained by writing to the Payroll/Benefits Administrator, City of Jacksonville Beach, 11 North Third Street, Jacksonville Beach, Florida, 32250, or by calling (904) 247-6264. According to the Substantive Plan, retired police officers, firefighters, and general employees, as well as their dependents, are permitted to remain covered under the City's medical plans as long as they pay the premium charged by the insurance company for the plan and coverage elected. The amount of the contributions required for retiree and dependent coverage may change from time to time. This conforms to the minimum requirements of governmental employers under Chapter 112.08, Florida Statutes. The plan does not issue separate financial statements.

Membership Information

The following table provides a summary of the number of participants in the plan as of September 30, 2022 (the latest actuarial valuation):

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	22
Inactive Plan Members Entitled to but not yet Receiving Benefits	-
Active Plan Members	280
Total Plan Members	302

Funding Policy
Currently, the City's OPEB plan is unfunded. That is, there is no separate trust fund or equivalent arrangement into which the City would make contributions to advance-fund the obligation, as it does for its pension plans. Therefore, the ultimate subsidies which are provided over time are financed directly by the general assets of the City, which are invested in very short-term fixed income instruments. Although an actuarial valuation for the OPEB plan was completed to measure current year's subsidies and project future subsidies, the City Council has not determined if a separate trust fund or equivalent arrangement will be established.

Total OPEB Liability
The City's total OPEB liability of $2,382,754 was measured as of September 30, 2023, which is one year prior to the reporting date. The actuarial valuation date was September 30, 2022.

Changes in the Total OPEB Liability

Total OPEB Liability, Beginning of Year	$ 2,376,544
Service Cost	80,349
Interest on Total OPEB Liability	105,236
Differences Between Expected and Actual Experience	-
Changes of Assumptions and Other Inputs	(49,059)
Benefit Payments	(130,316)
Net Change in Total OPEB Liability	(6,210)
Total OPEB Liability, End of Year	$ 2,382,754

Changes of assumptions and other inputs include an increase of the discount rate from 4.40% as of the beginning of the measurement period to 4.63% at the end of the measurement period.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate
The following table presents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease 3.63%	Current Discount Rate 4.63%	1% Increase 5.63%
Total OPEB Liability	$ 2,607,497	$ 2,382,754	$ 2,187,033

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates
The following table presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare cost Trend Rate	1% Increase
Total OPEB Liability	$ 2,137,561	$ 2,382,754	$ 2,675,000

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB
For the fiscal year ended September 30, 2024, the City recognized OPEB expense of $16,643. At September 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Benefits Paid after Measurement Date	$ 146,903	$ -
Differences between Expected and Actual Experience	427,730	88,906
Changes in Assumptions and Other Inputs	171,734	1,246,007
Total	$ 746,367	$ 1,334,913

Of the total amount reported as deferred outflows of resources related to OPEB, $146,903 resulting from benefits paid subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability in the year ended September 30, 2025. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending September 30,	Amount
2025	$ (168,942)
2026	(167,395)
2027	(153,477)
2028	(37,093)
2029	(51,777)
Thereafter	(156,765)
Total	$ (735,449)

Actuarial Methods and Assumptions
Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of the valuation and the historical pattern of sharing benefit costs between the employer and plan members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Actuarial methods and assumptions include the following:

Actuarial Valuation Date:	September 30, 2022
Measurement Date:	September 30, 2023
Reporting Date:	September 30, 2024
Actuarial Cost Method:	Entry Age Normal Cost
Inflation Rate:	2.50%
Discount Rate:	4.63%
Projected Salary Increases:	Salary increase rates used for General Employees and Police Officers in their respective pension actuarial valuation: 2.7% - 6.3% including inflation.
Retirement Age:	Retirement rates vary by group and are based on applicable pension valuations.

Mortality:	Mortality rates are the same as used in the July 1, 2022 actuarial valuation of the Florida Retirement System for Regular Class and Special Risk Class members. These rates were taken from adjusted Pub-2010 mortality tables published by the SOA with generational mortality improvements using Scale MP-2018. Adjustments to reference tables are based on the results of a statewide experience study covering the period 2013 through 2018.
Healthcare Cost Trend Rate:	Based on the Getzen Model, with a trend starting at 6.50% for 2023 followed by 6.25% for 2024, and then gradually decreasing to an ultimate trend rate of 4.00%.
Aging Factors:	Based on the 2013 SOA Study "Health Care Costs – From Birth to Death".
Expenses:	Administrative expenses are included in the per capita health costs.

REQUIRED SUPPLEMENTARY INFORMATION

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Taxes	$ 18,057,931	$ 18,159,510	$ 18,195,975	$ 36,465
Licenses and Permits	795,100	795,100	1,100,484	305,384
Intergovernmental	4,549,646	4,550,646	5,396,451	845,805
Charges for Services	548,000	548,000	781,009	233,009
Fines and Forfeitures	200,000	200,000	262,246	62,246
Interest and Other Revenue	304,500	400,954	1,727,095	1,326,141
Total Revenues	24,455,177	24,654,210	27,463,260	2,809,050
Expenditures				
Executive and Legislative	1,420,180	1,477,180	1,086,443	390,737
Finance	488,091	495,877	423,521	72,356
Planning and Development	1,400,700	1,568,036	1,445,542	122,494
Parks and Recreation	4,420,498	4,506,849	4,449,993	56,856
Public Works	1,973,595	1,985,764	1,881,236	104,528
Police	10,863,132	11,427,956	11,424,051	3,905
Fire	3,751,380	3,751,380	3,665,766	85,614
Non-Departmental	959,574	741,747	566,967	174,780
(Total Expenditures)	(25,277,150)	(25,954,789)	(24,943,519)	1,011,270
Excess (Deficiency) of Revenues Over (Under) Expenditures	(821,973)	(1,300,579)	2,519,741	3,820,320
Other Financing Sources (Uses)				
Transfers in	4,221,973	4,221,973	4,220,825	(1,148)
Transfers (out)	(3,400,000)	(7,067,827)	(7,067,827)	-
Total Other Financing Sources (Uses)	821,973	(2,845,854)	(2,847,002)	(1,148)
Net Change in Fund Balance	$ -	$ (4,146,433)	$ (327,261)	$ 3,819,172

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
COMMUNITY REDEVELOPMENT FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Taxes	$ 12,541,883	$ 12,541,883	$ 12,503,318	$ (38,565)
Interest and Other Revenue	157,900	157,900	3,312,412	3,154,512
Total Revenues	12,699,783	12,699,783	15,815,730	3,115,947
Expenditures				
Current:				
General Government	2,128,222	2,231,142	1,578,442	652,700
Public Safety	1,478,674	1,582,469	1,116,295	466,174
Physical Environment	10	10	-	10
Transportation	-	604,780	-	604,780
Capital Outlay	11,924,945	43,965,781	11,791,535	32,174,246
(Total Expenditures)	(15,531,851)	(48,384,182)	(14,486,272)	33,897,910
Net Change in Fund Balance	$ (2,832,068)	$ (35,684,399)	$ 1,329,458	$ 37,013,857

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

Note 1 - Stewardship, Compliance, and Accountability

Budgets

The City Council annually adopts a budget resolution for all funds of the City. A five-year capital improvement plan is prepared each year based on business requirements and internal five-year revenue and expense projections. Governmental fund annual operating budgets are adopted on a basis consistent with generally accepted accounting principles.

Encumbrance accounting is employed in the governmental funds. Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrances outstanding at year-end are included in fund balances as restricted, assigned, or committed and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year. Encumbered appropriations are carried forward into the subsequent years' budgets without being rebudgeted. All unencumbered budget appropriations, except project budgets, lapse at the end of each fiscal year.

All departments of the City submit requests for appropriation to the City Manager so that a budget may be prepared. The budget is prepared by fund, department, division, and object of expenditure, and includes information on the previous two years, current year budget, and proposed expenditures, and the means of financing them for the next fiscal year. Public hearings are conducted to obtain taxpayer comments.

Prior to October 1, the budget is legally enacted through passage of a resolution. Overall changes to the adopted budget must be approved by a majority vote of the City Council. The City Council may make supplemental appropriations during the year, up to the amount available for appropriation. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the fund from which it was appropriated and is subject to further appropriation.

Budgets are monitored at varying levels of classification detail; however, budgetary control is legally maintained at the fund level, except for the general fund, where it is maintained at the departmental level. Management must seek City Council approval to make budgetary amendments at the departmental level in the general fund, and at the fund level for all other funds. Management may, however, make a budget adjustment as long as it does not increase the overall budget for a department within the general fund or for any other fund in total.

SCHEDULE OF CHANGES IN NET PENSION LIABILITY
AND RELATED RATIOS MULTI-YEAR
GENERAL EMPLOYEES
CITY OF JACKSONVILLE BEACH, FLORIDA
PENSION TRUST FUNDS

Reporting Date - September 30:	**2024**	**2023**	**2022**	**2021**	**2020**	**2019**	**2018**	**2017**	**2016**	**2015**
Measurement Date - September 30:	**2023**	**2022**	**2021**	**2020**	**2019**	**2018**	**2017**	**2016**	**2015**	**2014**
Total Pension Liability										
Service Cost	$ 1,979,653	$ 1,660,426	$ 1,568,162	$ 1,598,849	$ 1,503,973	$ 1,376,901	$ 1,391,483	$ 1,207,176	$ 1,111,657	$ 1,129,366
Interest on the Total Pension Liability	5,687,138	5,454,290	5,420,774	5,349,162	5,292,226	5,106,511	4,852,273	4,606,558	4,557,077	4,443,924
Difference Between Expected and Actual Experience	(631,284)	1,303,615	218,907	(533,465)	(1,027,446)	1,126,397	325,573	(1,228,033)	(891,893)	-
Assumption Changes (1), (2), (3), (4)	-	-	(1,459,419)	-	-	2,931,687	2,129,976	2,784,150	-	-
Benefit Payments	(5,427,690)	(5,042,246)	(5,149,912)	(4,908,805)	(4,346,876)	(4,555,656)	(4,599,574)	(3,929,634)	(4,052,263)	(3,669,967)
Refunds	(246,452)	(230,213)	(272,998)	(557,035)	(301,365)	(158,889)	(97,989)	(153,923)	(276,366)	(301,455)
Net Change in Total Pension Liability	1,361,365	3,145,872	325,514	948,706	1,120,512	5,826,951	4,001,742	3,286,294	448,212	1,601,868
Total Pension Liability-Beginning	77,675,753	74,529,881	74,204,367	73,255,661	72,135,149	66,308,198	62,306,456	59,020,162	58,571,950	56,970,082
Total Pension Liability-Ending (a)	79,037,118	77,675,753	74,529,881	74,204,367	73,255,661	72,135,149	66,308,198	62,306,456	59,020,162	58,571,950
Plan Fiduciary Net Position										
Employer and State Contributions	2,356,822	2,405,223	2,443,559	2,324,624	2,100,105	1,898,689	1,591,545	1,321,320	1,387,165	1,216,994
Employee Contributions	1,410,829	1,173,445	1,147,477	1,110,267	1,036,998	1,029,762	1,018,627	927,251	853,057	771,553
Pension Plan Net Investment Income	5,393,601	(10,994,068)	11,245,803	5,610,039	3,062,326	4,761,584	5,827,579	3,782,591	(153,496)	4,697,264
Benefit Payments	(5,427,690)	(5,042,246)	(5,149,912)	(4,908,805)	(4,346,876)	(4,555,656)	(4,599,574)	(3,929,634)	(4,052,263)	(3,669,967)
Refunds	(246,452)	(230,213)	(272,998)	(557,035)	(301,365)	(158,889)	(97,989)	(153,923)	(276,366)	(301,456)
Pension Plan Administrative Expense	(166,403)	(101,612)	(101,416)	(102,704)	(96,476)	(100,429)	(105,804)	(111,995)	(92,050)	(102,358)
Net Change in Plan Fiduciary Net Position	3,320,707	(12,789,471)	9,312,513	3,476,386	1,454,712	2,875,061	3,634,384	1,835,610	(2,333,953)	2,612,030
Plan Fiduciary Net Position-Beginning	57,101,056	69,890,527	60,578,014	57,101,628	55,646,916	52,771,855	49,137,471	47,301,861	49,635,814	47,023,784
Plan Fiduciary Net Position-Ending (b)	60,421,763	57,101,056	69,890,527	60,578,014	57,101,628	55,646,916	52,771,855	49,137,471	47,301,861	49,635,814
Net Pension Liability-Ending (a) – (b)	$ 18,615,355	$ 20,574,697	$ 4,639,354	$ 13,626,353	$ 16,154,033	$ 16,488,233	$ 13,536,343	$ 13,168,985	$ 11,718,301	$ 8,936,136
Plan Fiduciary Net Position as Percentage of Total Pension Liability	76.45%	73.51%	93.78%	81.64%	77.95%	77.14%	79.59%	78.86%	80.15%	84.74%
Covered Payroll	$ 17,612,571	$ 14,746,238	$ 14,294,336	$ 13,915,132	$ 13,044,000	$ 12,952,981	$ 12,812,918	$ 11,663,535	$ 10,730,277	$ 10,622,900
Net Pension Liability as a Percentage of Covered Payroll	105.69%	139.53%	32.46%	97.92%	123.84%	127.29%	105.65%	112.91%	109.21%	84.12%

Notes to Schedule:

(1) - Assumption changes for the 9/30/16 measurement date include adding a 3% load on the present value of future benefits as a margin for future mortality improvements.

(2) - Assumption changes for the 9/30/17 measurement date include lowering the investment return and wage inflation assumptions from 8.0% to 7.9% and 3.5% to 2.5%, respectively, and the use of the HB mandated FRS mortality tables.

(3) - Assumption changes for the 9/30/18 measurement date include lowering the investment return from 7.9% to 7.5%.

(4) - Assumption changes for the 9/30/21 measurement date include an update to and use of the HB mandated FRS mortality tables.

SCHEDULE OF CHANGES IN NET PENSION LIABILITY
AND RELATED RATIOS MULTI-YEAR
POLICE OFFICERS
CITY OF JACKSONVILLE BEACH, FLORIDA
PENSION TRUST FUNDS

Reporting Date - September 30:	**2024**	**2023**	**2022**	**2021**	**2020**	**2019**	**2018**	**2017**	**2016**	**2015**
Measurement Date - September 30:	**2023**	**2022**	**2021**	**2020**	**2019**	**2018**	**2017**	**2016**	**2015**	**2014**
Total Pension Liability										
Service Cost	$ 868,130	$ 815,805	$ 787,675	$ 750,964	$ 724,675	$ 625,887	$ 633,232	$ 608,970	$ 583,329	$ 517,788
Interest on the Total Pension Liability	2,316,992	2,206,627	2,200,335	2,063,471	2,008,899	1,916,453	1,826,742	1,709,163	1,632,596	1,568,728
Benefit Changes (1)	-	-	-	-	-	-	-	-	-	(2,590,277)
Difference Between Expected and Actual Experience	(370,085)	126,843	(533,542)	279,135	(521,988)	177,596	(458,370)	(393,421)	-	54,979
Assumption Changes (2), (3), (4), (5)	-	-	(906,992)	-	-	1,221,310	675,123	776,974	-	-
Benefit Payments	(1,662,530)	(1,646,393)	(1,265,218)	(1,276,474)	(1,670,519)	(1,161,010)	(1,176,786)	(1,211,452)	(1,263,089)	(1,275,228)
Refunds	(72,352)	(26,525)	(17,162)	(15,301)	(31,896)	(65,031)	(94,019)	(5,905)	(62,865)	(150,660)
Net Change in Total Pension Liability	1,080,155	1,476,357	265,096	1,801,795	509,171	2,715,205	1,405,922	1,484,329	889,971	(1,874,670)
Total Pension Liability-Beginning	31,326,606	29,850,249	29,585,153	27,783,358	27,274,187	24,558,982	23,153,060	21,668,731	20,778,760	22,653,430
Total Pension Liability-Ending (a)	32,406,761	31,326,606	29,850,249	29,585,153	27,783,358	27,274,187	24,558,982	23,153,060	21,668,731	20,778,760
Plan Fiduciary Net Position										
Employer and State Contributions	742,170	653,851	1,024,101	909,449	802,241	691,323	705,983	662,694	562,835	530,453
Employee Contributions	498,855	448,906	493,053	399,342	383,822	362,140	353,277	343,112	328,665	263,978
Pension Plan Net Investment Income	2,484,432	(5,042,780)	4,983,666	2,411,239	1,316,052	1,991,673	2,367,943	1,498,725	(59,565)	1,819,901
Benefit Payments	(1,662,530)	(1,646,393)	(1,265,218)	(1,276,474)	(1,670,519)	(1,161,010)	(1,176,786)	(1,211,452)	(1,263,089)	(1,275,228)
Refunds	(72,352)	(26,525)	(17,162)	(15,301)	(31,896)	(65,031)	(94,019)	(5,905)	(62,865)	(150,660)
Pension Plan Administrative Expense	(107,363)	(81,970)	(83,994)	(80,908)	(77,460)	(88,504)	(80,293)	(66,704)	(71,518)	(81,366)
Net Change in Plan Fiduciary Net Position	1,883,212	(5,694,911)	5,134,446	2,347,347	722,240	1,730,591	2,076,105	1,220,470	(565,537)	1,107,078
Plan Fiduciary Net Position-Beginning	26,288,054	31,982,965	26,848,519	24,501,172	23,778,932	22,048,341	19,972,236	18,751,766	19,317,303	18,210,225
Plan Fiduciary Net Position-Ending (b)	28,171,266	26,288,054	31,982,965	26,848,519	24,501,172	23,778,932	22,048,341	19,972,236	18,751,766	19,317,303
Net Pension Liability-Ending (a) – (b)	$ 4,235,495	$ 5,038,552	$ (2,132,716)	$ 2,736,634	$ 3,282,186	$ 3,495,255	$ 2,510,641	$ 3,180,824	$ 2,916,965	$ 1,461,457
Plan Fiduciary Net Position as Percentage of Total Pension Liability	86.93%	83.92%	107.14%	90.75%	88.19%	87.18%	89.78%	86.26%	86.54%	92.97%
Covered Payroll	$ 6,037,062	$ 5,641,806	$ 5,395,032	$ 5,023,170	$ 4,827,950	$ 4,555,220	$ 4,443,736	$ 4,315,874	$ 4,134,151	$ 3,945,943
Net Pension Liability as a Percentage of Covered Payroll	70.16%	89.31%	-39.53%	54.48%	67.98%	76.73%	56.50%	73.70%	70.56%	37.04%

Notes to Schedule:

(1) - Benefit terms were modified for the Police Officers' Plan during 2014 to include longer vesting periods, changes in the benefit formula, and changes in what is considered pensionable compensation.

(2) - Assumption changes for the 9/30/16 measurement date include adding a 3% load on the present value of future benefits as a margin for future mortality improvements.

(3) - Assumption changes for the 9/30/17 measurement date include lowering the investment return and wage inflation assumptions from 8.0% to 7.9% and 3.5% to 2.5%, respectively, and the use of the HB mandated FRS mortality tables.

(4) - Assumption changes for the 9/30/18 measurement date include lowering the investment return from 7.9% to 7.5%.

(5) - Assumption changes for the 9/30/21 measurement date include an update to and use of the HB mandated FRS mortality tables.

SCHEDULE OF EMPLOYER CONTRIBUTIONS
GENERAL EMPLOYEES
CITY OF JACKSONVILLE BEACH, FLORIDA
PENSION TRUST FUNDS

September 30:	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially Determined Contribution	$ 2,334,877	$ 2,356,821	$ 2,405,220	$ 2,442,960	$ 2,322,790	$ 2,097,788	$ 1,892,707	$ 1,591,545	$ 1,321,320	$ 1,387,165
Contributions in Relation to the Actuarially Determined Contribution	2,335,245	2,356,822	2,405,223	2,443,559	2,324,624	2,100,105	1,898,689	1,591,545	1,321,320	1,387,165
Contribution Deficiency (Excess)	$ (368)	$ (1)	$ (3)	$ (599)	$ (1,834)	$ (2,317)	$ (5,982)	$ -	$ -	$ -
Covered Payroll	$ 19,085,152	$ 17,612,571	$ 14,746,238	$ 14,294,336	$ 13,915,132	$ 13,044,000	$ 12,952,981	$ 12,812,918	$ 11,663,535	$ 10,730,277
Contributions as a Percentage of Covered Payroll	12.24%	13.38%	16.31%	17.09%	16.71%	16.10%	14.66%	12.42%	11.33%	12.93%

Notes to Schedule of Contributions

Valuation Date	October 1, 2022 for period ended September 30, 2024
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	3 to 25 Years
Asset Valuation Method	4-Year Smoothed Market
Actuarial Assumptions:	
Inflation	2.5% wage inflation, 2.5% price inflation
Investment Rate of Return	7.50%
Projected Salary Increases	2.5% to 6.3% including inflation
Retirement Age	Age and experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2002 valuation.
Mortality	The Florida Retirement System mortality tables which use variations of the fully generational PUB-2010 Mortality Tables with projection scale MP-2018.

SCHEDULE OF EMPLOYER CONTRIBUTIONS
POLICE OFFICERS
CITY OF JACKSONVILLE BEACH, FLORIDA
PENSION TRUST FUNDS

September 30:	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially Determined Contribution	$ 906,115	$ 742,170	$ 653,851	$ 917,954	$ 844,401	$ 770,582	$ 691,323	$ 678,304	$ 633,555	$ 511,049
Contributions in Relation to the Actuarially Determined Contribution	1,007,812	742,170	653,851	1,024,101	909,449	802,241	691,323	705,983	662,694	562,835
Contribution Deficiency (Excess)	$ (101,697)	$ -	$ -	$ (106,147)	$ (65,048)	$ (31,659)	$ -	$ (27,679)	$ (29,139)	$ (51,786)
Covered Payroll	$ 5,944,990	$ 6,037,062	$ 5,641,806	$ 5,395,032	$ 5,023,170	$ 4,827,950	$ 4,555,220	$ 4,443,736	$ 4,315,874	$ 4,134,151
Contributions as a Percentage of Covered Payroll	16.95%	12.29%	11.59%	18.98%	18.11%	16.62%	15.18%	15.89%	15.35%	13.61%

Notes to Schedule of Contributions

Valuation Date	October 1, 2022 for period ended September 30, 2024
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	1 to 25 Years
Asset Valuation Method	4-Year Smoothed Market
Actuarial Assumptions:	
Inflation	2.5% wage inflation, 2.5% price inflation
Investment Rate of Return	7.50%
Projected Salary Increases	2.5% to 6.3% including inflation
Retirement Age	Age and experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2002 valuation.
Mortality	The Florida Retirement System mortality tables which use variations of the fully generational PUB-2010 Mortality Tables with projection scale MP-2018.

SCHEDULE OF INVESTMENT RETURNS
CITY OF JACKSONVILLE BEACH, FLORIDA
PENSION TRUST FUNDS

	Annual Money-Weighted Rate of Return Net of Investment Expense	
Fiscal Year Ended September 30,	**General Employees**	**Police Officers**
2024	23.11%	23.11%
2023	9.64%	9.64%
2022	-16.04%	-16.04%
2021	18.94%	18.94%
2020	10.02%	10.02%
2019	5.61%	5.61%
2018	9.22%	9.22%
2017	12.11%	12.11%
2016	8.15%	8.15%
2015	-0.35%	-0.35%

SCHEDULE OF CHANGES IN TOTAL OTHER POSTEMPLOYMENT BENEFITS (OPEB) AND RELATED RATIOS
CITY OF JACKSONVILLE BEACH, FLORIDA
OTHER POSTEMPLOYMENT BENEFIT PLAN

Reporting Date:	**9/30/2024**	**9/30/2023**	**9/30/2022**	**9/30/2021**	**9/30/2020**	**9/30/2019**	**9/30/2018**
Measurement Date:	**9/30/2023**	**9/30/2022**	**9/30/2021**	**9/30/2020**	**9/30/2019**	**9/30/2018**	**9/30/2017**
Total OPEB Liability							
Service Cost	$ 80,349	$ 129,864	$ 119,336	$ 136,800	$ 119,289	$ 178,369	$ 173,214
Interest on the Total OPEB Liability	105,236	65,662	69,333	74,815	89,149	119,333	106,001
Difference Between Expected and Actual Experience of the Total OPEB Liability	-	208,011	-	476,887	-	(260,980)	-
Changes in Assumptions and Other Inputs	(49,059)	(821,527)	69,271	(392,386)	279,237	(915,785)	(137,638)
Benefit Payments	(130,316)	(147,767)	(146,390)	(98,241)	(126,309)	(161,121)	(152,098)
Net Change in Total OPEB Liability	6,210	(565,757)	111,550	197,875	361,366	(1,040,184)	(10,521)
Total OPEB Liability - Beginning of Year	2,376,544	2,942,301	2,830,751	2,632,876	2,271,510	3,311,694	3,322,215
Total OPEB Liability - End of Year	$ 2,382,754	$ 2,376,544	$ 2,942,301	$ 2,830,751	$ 2,632,876	$ 2,271,510	$ 3,311,694
Estimated Covered-Employee Payroll	$ 25,835,099	$ 17,213,754	$ 21,560,345	$ 17,562,406	$ 20,116,441	$ 17,880,928	$ 14,491,777
Total OPEB Liability as a Percentage of Covered-Employee Payroll	9.22%	13.81%	13.65%	16.12%	13.09%	12.70%	22.85%

Notes:

Covered-employee payroll presented above is an estimate based on data submitted. Governmental Accounting Standards Board (GASB) Statement No. 75 defined covered-employee payroll as the payroll of employees that are provided with OPEB through the OPEB plan, including employees terminating during the measurement period.

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There are no assets accumulated in a trust that meets the criteria of GASB Codification P22.101 or P52.101 to pay related benefits for the OPEB plan.

Assumption changes and other inputs include the following:

- -Change in discount rate from 3.10% to 3.50% for the 9/30/17 measurement date.
- -Change in discount rate from 3.50% to 3.83% for the 9/30/18 measurement date.
- -Change in discount rate from 3.83% to 2.75% for the 9/30/19 measurement date.
- -Change in discount rate from 2.75% to 2.41% for the 9/30/20 measurement date.
- -Change in discount rate from 2.41% to 2.19% for the 9/30/21 measurement date.
- -Change in discount rate from 2.19% to 4.40% for the 9/30/22 measurement date.
- -Updates to per capita cost and premiums for the 9/30/22 measurement date.
- -Updates to the healthcare cost trend assumption for the 9/30/22 measurement date.
- -Change in discount rate from 4.40% to 4.63% for the 9/30/23 measurement date.

10 years of data will be displayed as information becomes available.

COMBINING BALANCE SHEET
NON-MAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Special Revenue Funds			
	Convention Development Tax Fund	Court Costs Training Fund	Local Option Gas Tax Fund	Infrastructure Surtax Fund
Assets				
Equity in Pooled Cash and Investments	$ 3,811,345	$ 11,450	$ 4,076,870	$ 12,856,710
Due from Other Governments	114,121	-	108,585	122,349
Total Assets	3,925,466	11,450	4,185,455	12,979,059
Liabilities, Deferred Inflows of Resources, and Fund Balances				
Liabilities				
Accounts Payable	-	-	-	122,313
Other Accrued Liabilities	-	-	422	30,677
Interfund Payables	-	-	-	-
Unearned Revenues	-	-	-	-
Total Liabilities	-	-	422	152,990
Deferred Inflows of Resources				
Unavailable Revenues	53,770	-	-	-
Fund Balances				
Restricted for:				
Tourism Expenditures	3,871,696	-	-	-
Transportation Improvements	-	-	4,185,033	-
Capital Projects	-	-	-	12,826,069
Law Enforcement	-	11,450	-	-
Opioid Mitigation	-	-	-	-
Committed for:				
Tree Replacement	-	-	-	-
Total Fund Balances	3,871,696	11,450	4,185,033	12,826,069
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 3,925,466	$ 11,450	$ 4,185,455	$ 12,979,059

COMBINING BALANCE SHEET
NON-MAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA
(Continued)

	Special Revenue Funds				
	Community Development Block Grant Fund	Radio Communications Fund	J.A.G. Grant Fund	ARPA Fund	Opioid Settlement Fund
Assets					
Equity in Pooled Cash and Investments	$ -	$ 2,323	$ -	$ 2,008,864	$ 319,751
Due from Other Governments	3,092	-	48,884	-	-
Total Assets	3,092	2,323	48,884	2,008,864	319,751
Liabilities, Deferred Inflows of Resources, and Fund Balances					
Liabilities					
Accounts Payable	-	-	-	148,163	-
Other Accrued Liabilities	-	-	-	182,855	-
Interfund Payables	3,092	-	48,884	-	-
Unearned Revenues	-	-	-	1,677,846	-
Total Liabilities	3,092	-	48,884	2,008,864	-
Deferred Inflows of Resources					
Unavailable Revenues	-	-	-	-	-
Fund Balances					
Restricted for:					
Tourism Expenditures	-	-	-	-	-
Transportation Improvements	-	-	-	-	-
Capital Projects	-	-	-	-	-
Law Enforcement	-	2,323	-	-	-
Opioid Mitigation	-	-	-	-	319,751
Committed for:					
Tree Replacement	-	-	-	-	-
Total Fund Balances	-	2,323	-	-	319,751
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 3,092	$ 2,323	$ 48,884	$ 2,008,864	$ 319,751

COMBINING BALANCE SHEET
NON-MAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA
(Concluded)

	Special Revenue Funds			Capital Projects Fund	
	Tree Protection Fund	Law Enforcement Trust Fund	Equitable Sharing Trust Fund	Infrastructure Tax Capital Projects Fund	Total Non-Major Governmental Funds
Assets					
Equity in Pooled Cash and Investments	$ 6,691	$ 18,238	$ 195,034	$ 240,383	$ 23,547,659
Due from Other Governments	-	-	-	-	397,031
Total Assets	6,691	18,238	195,034	240,383	23,944,690
Liabilities, Deferred Inflows of Resources, and Fund Balances					
Liabilities					
Accounts Payable	-	929	-	-	271,405
Other Accrued Liabilities	-	-	-	-	213,954
Interfund Payables	-	-	-	-	51,976
Unearned Revenues	-	-	-	-	1,677,846
Total Liabilities	-	929	-	-	2,215,181
Deferred Inflows of Resources					
Unavailable Revenues	-	-	-	-	53,770
Fund Balances					
Restricted for:					
Tourism Expenditures	-	-	-	-	3,871,696
Transportation Improvements	-	-	-	-	4,185,033
Capital Projects	-	-	-	240,383	13,066,452
Law Enforcement	-	17,309	195,034	-	226,116
Opioid Mitigation	-	-	-	-	319,751
Committed for:					
Tree Replacement	6,691	-	-	-	6,691
Total Fund Balances	6,691	17,309	195,034	240,383	21,675,739
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 6,691	$ 18,238	$ 195,034	$ 240,383	$ 23,944,690

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Special Revenue Funds			
	Convention Development Tax Fund	Court Costs Training Fund	Local Option Gas Tax Fund	Infrastructure Surtax Fund
Revenues				
Taxes	$ 852,227	$ -	$ 1,271,481	$ 1,952,501
Intergovernmental	-	-	-	-
Fines and Forfeitures	-	6,408	-	-
Interest and Other Revenue	217,311	893	227,444	610,325
Total Revenues	1,069,538	7,301	1,498,925	2,562,826
Expenditures				
Current:				
General Government	-	-	-	18,489
Public Safety	-	7,657	-	-
Physical Environment	-	-	-	-
Roads and Streets	-	-	33,688	-
Parks and Recreation	136,064	-	-	-
Capital Outlay	84,038	-	-	299,643
(Total Expenditures)	(220,102)	(7,657)	(33,688)	(318,132)
Excess (Deficiency) of Revenues Over (Under) Expenditures	849,436	(356)	1,465,237	2,244,694
Other Financing Sources (Uses)				
Transfers in	-	-	-	2,250,000
Transfers (out)	-	-	(372,000)	-
Total Other Financing Sources (Uses)	-	-	(372,000)	2,250,000
Net Change in Fund Balance	849,436	(356)	1,093,237	4,494,694
Fund Balances, Beginning of Year	3,022,260	11,806	3,091,796	8,331,375
Fund Balances, End of Year	$ 3,871,696	$ 11,450	$ 4,185,033	$ 12,826,069

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA
(Continued)

	Special Revenue Funds				
	Community Development Block Grant Fund	Radio Communications Fund	J.A.G. Grant Fund	ARPA Fund	Opioid Settlement Fund
Revenues					
Taxes	$ -	$ -	$ -	$ -	$ -
Intergovernmental	140,852	-	48,964	3,627,914	-
Fines and Forfeitures	-	26,912	-	-	319,751
Interest and Other Revenue	-	(1,583)	-	-	-
Total Revenues	140,852	25,329	48,964	3,627,914	319,751
Expenditures					
Current:					
General Government	-	-	-	-	-
Public Safety	-	97,794	20,401	-	-
Physical Environment	-	-	-	8,000	-
Roads and Streets	-	-	-	-	-
Parks and Recreation	-	-	-	-	-
Capital Outlay	-	-	28,563	3,619,914	-
(Total Expenditures)	-	(97,794)	(48,964)	(3,627,914)	-
Excess (Deficiency) of Revenues Over (Under) Expenditures	140,852	(72,465)	-	-	319,751
Other Financing Sources (Uses)					
Transfers in	-	-	-	-	-
Transfers (out)	(140,852)	-	-	-	-
Total Other Financing Sources (Uses)	(140,852)	-	-	-	-
Net Change in Fund Balance	-	(72,465)	-	-	319,751
Fund Balances, Beginning of Year	-	74,788	-	-	-
Fund Balances, End of Year	$ -	$ 2,323	$ -	$ -	$ 319,751

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA
(Concluded)

	Special Revenue Funds			Capital Projects Fund	
	Tree Protection Fund	Law Enforcement Trust Fund	Equitable Sharing Trust Fund	Infrastructure Tax Capital Projects Fund	Total Non-Major Governmental Funds
Revenues					
Taxes	$ -	$ -	$ -	$ -	$ 4,076,209
Intergovernmental	-	-	-	-	3,817,730
Fines and Forfeitures	-	-	10,983	-	364,054
Interest and Other Revenue	418	21,772	17,773	156,738	1,251,091
Total Revenues	418	21,772	28,756	156,738	9,509,084
Expenditures					
Current:					
General Government	-	-	-	-	18,489
Public Safety	-	6,334	568	-	132,754
Physical Environment	13	-	-	4,784	12,797
Roads and Streets	-	-	-	-	33,688
Parks and Recreation	-	-	-	-	136,064
Capital Outlay	-	-	138,850	26,102	4,197,110
(Total Expenditures)	(13)	(6,334)	(139,418)	(30,886)	(4,530,902)
Excess (Deficiency) of Revenues Over (Under) Expenditures	405	15,438	(110,662)	125,852	4,978,182
Other Financing Sources (Uses)					
Transfers in	-	-	-	-	2,250,000
Transfers (out)	-	-	-	(2,250,000)	(2,762,852)
Total Other Financing Sources (Uses)	-	-	-	(2,250,000)	(512,852)
Net Change in Fund Balance	405	15,438	(110,662)	(2,124,148)	4,465,330
Fund Balances, Beginning of Year	6,286	1,871	305,696	2,364,531	17,210,409
Fund Balances, End of Year	$ 6,691	$ 17,309	$ 195,034	$ 240,383	$ 21,675,739

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
CONVENTION DEVELOPMENT TAX FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Taxes	$ 610,000	$ 610,000	$ 852,227	$ 242,227
Interest and Other Revenue	11,000	11,000	217,311	206,311
Total Revenues	621,000	621,000	1,069,538	448,538
Expenditures				
Current:				
Parks and Recreation	129,037	159,037	136,064	22,973
Capital Outlay	500,000	633,809	84,038	549,771
(Total Expenditures)	(629,037)	(792,846)	(220,102)	572,744
Net Change in Fund Balance	$ (8,037)	$ (171,846)	$ 849,436	$ 1,021,282

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
COURT COSTS TRAINING FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Fines and Forfeitures	$ 8,000	$ 8,000	$ 6,408	$ (1,592)
Interest and Other Revenue	100	100	893	793
Total Revenues	8,100	8,100	7,301	(799)
Expenditures				
Current:				
Public Safety	8,100	8,100	7,657	443
(Total Expenditures)	(8,100)	(8,100)	(7,657)	443
Net Change in Fund Balance	$ -	$ -	$ (356)	$ (356)

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
LOCAL OPTION GAS TAX FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Taxes	$ 1,299,000	$ 1,299,000	$ 1,271,481	$ (27,519)
Interest and Other Revenue	13,119	13,119	227,444	214,325
Total Revenues	1,312,119	1,312,119	1,498,925	186,806
Expenditures				
Current:				
Roads and Streets	384,594	467,471	33,688	433,783
(Total Expenditures)	(384,594)	(467,471)	(33,688)	433,783
Excess (Deficiency) of Revenues Over (Under) Expenditures	927,525	844,648	1,465,237	620,589
Other Financing Sources (Uses)				
Transfers (out)	(372,000)	(372,000)	(372,000)	-
Net Change in Fund Balance	$ 555,525	$ 472,648	$ 1,093,237	$ 620,589

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
INFRASTRUCTURE SURTAX FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Taxes	$ 1,864,390	$ 1,864,390	$ 1,952,501	$ 88,111
Interest and Other Revenue	33,495	33,495	610,325	576,830
Total Revenues	1,897,885	1,897,885	2,562,826	664,941
Expenditures				
Current:				
General Government	9,500	9,500	18,489	(8,989)
Roads and Streets	750,000	6,412,140	-	6,412,140
Capital Outlay	120,000	2,232,147	299,643	1,932,504
(Total Expenditures)	(879,500)	(8,653,787)	(318,132)	8,335,655
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,018,385	(6,755,902)	2,244,694	9,000,596
Other Financing Sources (Uses)				
Transfers in	-	2,250,000	2,250,000	-
Net Change in Fund Balance	$ 1,018,385	$ (4,505,902)	$ 4,494,694	$ 9,000,596

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
COMMUNITY DEVELOPMENT BLOCK GRANT FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Intergovernmental	$ 142,000	$ 142,000	$ 140,852	$ (1,148)
Total Revenues	142,000	142,000	140,852	(1,148)
Excess (Deficiency) of Revenues Over (Under) Expenditures	142,000	142,000	140,852	(1,148)
Other Financing Sources (Uses)				
Transfers (out)	(142,000)	(142,000)	(140,852)	1,148
Net Change in Fund Balance	$ -	$ -	$ -	$ -

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
RADIO COMMUNICATION FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Fines and Forfeitures	$ 25,000	$ 25,000	$ 26,912	$ 1,912
Interest and Other Revenue	810	810	(1,583)	(2,393)
Total Revenues	25,810	25,810	25,329	(481)
Expenditures				
Current:				
Public Safety	100,100	100,100	97,794	2,306
(Total Expenditures)	(100,100)	(100,100)	(97,794)	2,306
Net Change in Fund Balance	$ (74,290)	$ (74,290)	$ (72,465)	$ 1,825

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
J.A.G. GRANT FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Intergovernmental	$ -	$ 48,964	$ 48,964	$ -
Total Revenues	-	48,964	48,964	-
Expenditures				
Current:				
Public Safety	-	-	20,401	(20,401)
Capital Outlay	-	48,964	28,563	20,401
(Total Expenditures)	-	(48,964)	(48,964)	-
Net Change in Fund Balance	$ -	$ -	$ -	$ -

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
ARPA FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Intergovernmental	$ -	$ -	$ 3,627,914	$ 3,627,914
Total Revenues	-	-	3,627,914	3,627,914
Expenditures				
Current:				
Physical Environment	72,000	72,000	8,000	64,000
Capital Outlay	-	5,817,925	3,619,914	2,198,011
(Total Expenditures)	72,000	(5,889,925)	(3,627,914)	2,262,011
Excess (Deficiency) of Revenues Over (Under) Expenditures	72,000	(5,889,925)	-	5,889,925
Net Change in Fund Balance	$ 72,000	$ (5,889,925)	$ -	$ 5,889,925

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
OPIOID SETTLEMENT FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Fines and Forfeitures	$ -	$ -	$ 319,751	$ 319,751
Total Revenues	-	-	319,751	319,751
Net Change in Fund Balance	$ -	$ -	$ 319,751	$ 319,751

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
TREE PROTECTION FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Interest and Other Revenue	$ 100	$ 100	$ 418	$ 318
Total Revenues	100	100	418	318
Expenditures				
Current:				
Physical Environment	3,000	3,000	13	2,987
(Total Expenditures)	(3,000)	(3,000)	(13)	2,987
Net Change in Fund Balance	$ (2,900)	$ (2,900)	$ 405	$ 3,305

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
LAW ENFORCEMENT TRUST FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts			Variance With Final Budget Positive
	Original	Final	Actual Amounts	(Negative)
Revenues				
Fines and Forfeitures	$ 4,000	$ 4,000	$ -	$ (4,000)
Interest and Other Revenue	2,100	2,100	21,772	19,672
Total Revenues	6,100	6,100	21,772	15,672
Expenditures				
Current:				
Public Safety	8,030	8,030	6,334	1,696
(Total Expenditures)	(8,030)	(8,030)	(6,334)	1,696
Net Change in Fund Balance	$ (1,930)	$ (1,930)	$ 15,438	$ 17,368

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
EQUITABLE SHARING TRUST FUND
SPECIAL REVENUE FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Fines and Forfeitures	$ 30,000	$ 30,000	$ 10,983	$ (19,017)
Interest and Other Revenue	3,259	3,259	17,773	14,514
Total Revenues	33,259	33,259	28,756	(4,503)
Expenditures				
Current:				
Public Safety	20,780	20,780	568	20,212
Capital Outlay	-	138,850	138,850	-
(Total Expenditures)	(20,780)	(159,630)	(139,418)	20,212
Net Change in Fund Balance	$ 12,479	$ (126,371)	$ (110,662)	$ 15,709

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL CAPITAL PROJECTS FUND
CAPITAL PROJECTS FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2023
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Intergovernmental	$ -	$ 200,000	$ -	$ (200,000)
Interest and Other Revenues	50,000	65,024	1,297,908	1,232,884
Total Revenues	50,000	265,024	1,297,908	1,032,884
Expenditures				
Current:				
General Government	501,000	626,763	746,062	(119,299)
Public Safety	11,108	44,085	42,115	1,970
Culture and Recreation	-	-	9,489	(9,489)
Capital Outlay	6,348,977	9,047,483	4,258,518	4,788,965
(Total Expenditures)	(6,861,085)	(9,718,331)	(5,056,184)	4,662,147
Excess (Deficiency) of Revenues Over (Under) Expenditures	(6,811,085)	(9,453,307)	(3,758,276)	5,695,031
Other Financing Sources (Uses)				
Transfers in	3,869,000	7,536,827	7,536,827	-
Net Change in Fund Balance	$ (2,942,085)	$ (1,916,480)	$ 3,778,551	$ 5,695,031

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
INFRASTRUCTURE TAX CAPITAL PROJECTS FUND
CAPITAL PROJECTS FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2023
CITY OF JACKSONVILLE BEACH, FLORIDA

	Budgeted Amounts		Actual	Variance With Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Interest and Other Revenues	$ -	$ -	$ 156,738	$ 156,738
Total Revenues	-	-	156,738	156,738
Expenditures				
Current:				
Physical Environment	6,000	6,000	4,784	1,216
Capital Outlay	302,225	489,334	26,102	463,232
(Total Expenditures)	(308,225)	(495,334)	(30,886)	464,448
Excess (Deficiency) of Revenues Over (Under) Expenditures	(308,225)	(495,334)	125,852	621,186
Other Financing Sources (Uses)				
Transfers (Out)	-	(2,250,000)	(2,250,000)	-
Net Change in Fund Balance	$ (308,225)	$ (2,745,334)	$ (2,124,148)	$ 621,186

COMBINING STATEMENT OF NET POSITION
NON-MAJOR ENTERPRISE FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Stormwater	Sanitation	Golf Course	Leased Facilities	Natural Gas	Totals
Assets						
Current Assets:						
Equity in Pooled Cash and Investments	$ 7,858,133	$ 2,870,735	$ 4,692,377	$ 1,364,808	$ 3,602,146	$ 20,388,199
Other Operating Cash	-	-	1,300	-	-	1,300
Receivables:						
Accounts, Net	165,130	932,541	2,961	33,710	164,293	1,298,635
Leases, Current	-	-	-	106,106	-	106,106
Inventory	-	-	92,522	-	-	92,522
Prepaid Expenses	-	-	12,707	1,311	-	14,018
Restricted Assets:						
Equity in Pooled Cash and Investments	-	-	-	-	923,868	923,868
Total Current Assets	8,023,263	3,803,276	4,801,867	1,505,935	4,690,307	22,824,648
Non-Current Assets:						
Leases Receivable, Non-Current	-	-	-	1,042,811	-	1,042,811
Capital Assets:						
Land	1,057,992	-	388,980	28,000	-	1,474,972
Buildings and Improvements	35,373,867	-	4,755,006	813,838	7,176,563	48,119,274
Equipment	856,937	641,302	661,231	684,490	-	2,843,960
Equipment Under Leases	-	-	682,985	-	-	682,985
Construction in Progress	1,114,473	-	-	-	-	1,114,473
Total Capital Assets	38,403,269	641,302	6,488,202	1,526,328	7,176,563	54,235,664
(Accumulated Depreciation and Amortization)	(16,128,157)	(578,122)	(3,179,404)	(1,314,778)	(1,828,835)	(23,029,296)
Total Non-Current Assets	22,275,112	63,180	3,308,798	1,254,361	5,347,728	32,249,179
Total Assets	30,298,375	3,866,456	8,110,665	2,760,296	10,038,035	55,073,827
Deferred Outflows of Resources						
Pension Related	105,908	83,888	276,043	-	-	465,839
OPEB Related	7,997	-	26,656	-	-	34,653
Total Deferred Outflows of Resources	113,905	83,888	302,699	-	-	500,492

COMBINING STATEMENT OF NET POSITION
NON-MAJOR ENTERPRISE FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA
(Concluded)

	Stormwater	Sanitation	Golf Course	Leased Facilities	Natural Gas	Totals
Liabilities						
Current Liabilities:						
Accounts Payable	$ 340,623	$ 547,754	$ 31,203	$ -	$ 146,796	$ 1,066,376
Power Costs Recovered in Advance	-	-	-	-	923,868	923,868
Other Accrued Liabilities	29,431	19,960	66,075	996	9,904	126,366
Due to Other Governments	-	3,563	-	-	-	3,563
Unearned Revenues	-	-	83,607	-	-	83,607
Current Portion of Long-Term Liabilities:						
Accrued Compensated Absences	-	8,956	11,467	-	-	20,423
Lease Liability	-	-	160,280	-	-	160,280
Total Current Liabilities	370,054	580,233	352,632	996	1,080,568	2,384,483
Non-Current Liabilities:						
Accrued Compensated Absences	-	35,823	45,867	-	-	81,690
Lease Liability	-	-	259,812	-	-	259,812
Net Pension Liability	181,041	209,975	637,864	-	-	1,028,880
Other Postemployment Benefits	25,530	-	85,098	-	-	110,628
Total Non-Current Liabilities	206,571	245,798	1,028,641	-	-	1,481,010
Total Liabilities	576,625	826,031	1,381,273	996	1,080,568	3,865,493
Deferred Inflows of Resources						
Pension Related	55,854	19,148	24,589	-	-	99,591
OPEB Related	14,303	-	47,675	-	-	61,978
Lease Related	-	-	-	1,062,291	-	1,062,291
Total Deferred Inflows of Resources	70,157	19,148	72,264	1,062,291	-	1,223,860
Net Position						
Net Investment in Capital Assets	22,275,112	63,180	2,888,706	211,550	5,347,728	30,786,276
Unrestricted	7,490,386	3,041,985	4,071,121	1,485,459	3,609,739	19,698,690
Total Net Position	$ 29,765,498	$ 3,105,165	$ 6,959,827	$ 1,697,009	$ 8,957,467	$ 50,484,966

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION NON-MAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024 CITY OF JACKSONVILLE BEACH, FLORIDA

	Stormwater	Sanitation	Golf Course	Leased Facilities	Natural Gas	Totals
Operating Revenues						
Charges for Services	$ 1,396,351	$ 7,047,750	$ 3,464,444	$ -	$ 1,827,610	$ 13,736,155
Other	-	-	360	785,530	-	785,890
Total Operating Revenues	1,396,351	7,047,750	3,464,804	785,530	1,827,610	14,522,045
Operating Expenses						
Purchased Power	-	-	-	-	741,952	741,952
Personnel Services	332,506	515,451	1,338,138	72	-	2,186,167
Purchased Services	121,537	7,110,038	141,242	94,800	419,102	7,886,719
Repairs and Maintenance	72,683	11,029	182,996	664,476	78,994	1,010,178
Depreciation and Amortization	1,034,575	65,971	454,593	12,599	186,799	1,754,537
Materials and Supplies	3,140	27,594	378,749	291	1,322	411,096
Other Expenses	202,491	247,011	496,510	5,616	210,041	1,161,669
(Total Operating Expenses)	(1,766,932)	(7,977,094)	(2,992,228)	(777,854)	(1,638,210)	(15,152,318)
Operating Income (Loss)	(370,581)	(929,344)	472,576	7,676	189,400	(630,273)
Non-Operating Revenues (Expenses)						
Investment Earnings (Loss)	491,181	199,939	276,911	76,254	286,197	1,330,482
Interest from Leasing Activities	-	-	-	24,184	-	24,184
Interest Expense on Leases and SBITAs	-	-	(21,163)	-	-	(21,163)
Gain (Loss) on Disposal of Capital Assets	-	-	-	-	(143,133)	(143,133)
Total Non-Operating Revenues (Expense)	491,181	199,939	255,748	100,438	143,064	1,190,370
Income (Loss) Before Contributions and Transfers	120,600	(729,405)	728,324	108,114	332,464	560,097
Capital Contributions						
Connection Fees	-	-	-	-	179,286	179,286
Contributions from Other Funds	6,709,548	-	-	-	-	6,709,548
Total Capital Contributions	6,709,548	-	-	-	179,286	6,888,834
Transfers						
Transfers (out)	-	-	-	(90,000)	(283,688)	(373,688)
Total Transfers	-	-	-	(90,000)	(283,688)	(373,688)
Change in Net Position	6,830,148	(729,405)	728,324	18,114	228,062	7,075,243
Total Net Position, Beginning of Year	22,935,350	3,834,570	6,231,503	1,678,895	8,729,405	43,409,723
Total Net Position, End of Year	$ 29,765,498	$ 3,105,165	$ 6,959,827	$ 1,697,009	$ 8,957,467	$ 50,484,966

COMBINING STATEMENT OF CASH FLOWS
NON-MAJOR ENTERPRISE FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Stormwater	Sanitation	Golf Course	Leased Facilities	Natural Gas	Totals
Cash Flows from Operating Activities						
Cash Received from Customers and Users	$ 1,391,496	$ 6,782,517	$ 3,476,445	$ 771,843	$ 2,078,903	$ 14,501,204
Cash Payments to Vendors for Goods and Services	(116,572)	(7,080,735)	(1,155,545)	(771,446)	(1,394,178)	(10,518,476)
Cash Payments to Employees for Services	(295,961)	(505,464)	(1,290,679)	(72)	-	(2,092,176)
Net Cash Provided by (Used in) Operating Activities	978,963	(803,682)	1,030,221	325	684,725	1,890,552
Cash Flows from Non-Capital Financing Activities						
Interest from Leasing and SBITA Activities	-	-	-	24,184	-	24,184
Transfers (out)	-	-	-	(90,000)	(283,688)	(373,688)
Net Cash Provided by (Used in) Non-Capital Financing Activities	-	-	-	(65,816)	(283,688)	(349,504)
Cash Flows from Capital and Related Financing Activities						
Acquisition of Capital Assets	(945,537)	-	(219,595)	-	(566,401)	(1,731,533)
Connection Fees	-	-	-	-	179,286	179,286
Principal Repayments on Long-Term Debt	-	-	(153,699)	-	-	(153,699)
Interest Paid on Long-Term Debt	-	-	(21,163)	-	-	(21,163)
Net Cash Provided by (Used in) Capital and Related Financing Activities	(945,537)	-	(394,457)	-	(387,115)	(1,727,109)
Cash Flows from Investing Activities						
Investment Earnings	491,181	199,939	276,911	76,254	286,197	1,330,482
Net Increase (Decrease) in Cash and Cash Equivalents	524,607	(603,743)	912,675	10,763	300,119	1,144,421
Cash and Cash Equivalents, Beginning of Year	7,333,526	3,474,478	3,781,002	1,354,045	4,225,895	20,168,946
Cash and Cash Equivalents, End of Year	$ 7,858,133	$ 2,870,735	$ 4,693,677	$ 1,364,808	$ 4,526,014	$ 21,313,367

COMBINING STATEMENT OF CASH FLOWS
NON-MAJOR ENTERPRISE FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA
(Concluded)

	Stormwater	Sanitation	Golf Course	Leased Facilities	Natural Gas	Totals
Included on the Accompanying Balance Sheet						
Under the Following Captions						
Current Assets						
Equity in Pooled Cash and Investments	$ 7,858,133	$ 2,870,735	$ 4,692,377	$ 1,364,808	$ 3,602,146	$ 20,388,199
Other Operating Cash	-	-	1,300	-	-	1,300
Restricted Equity in Pooled Cash and Investments	-	-	-	-	923,868	923,868
Total	$ 7,858,133	$ 2,870,735	$ 4,693,677	$ 1,364,808	$ 4,526,014	$ 21,313,367
Reconciliation of Operating Income (Loss) to Net						
Cash Provided by (Used in) Operating Activities						
Operating Income (Loss)	$ (370,581)	$ (929,344)	$ 472,576	$ 7,676	$ 189,400	$ (630,273)
Adjustments to Reconcile Operating Income						
(Loss) to Net Cash Provided by (Used in)						
Operating Activities:						
Depreciation and Amortization	1,034,575	65,971	454,593	12,599	186,799	1,754,537
Power Costs Recovered in Advance (Returned)	-	-	-	-	193,383	193,383
Changes in Assets - Decrease (Increase)						
and Liabilities - Increase (Decrease):						
Accounts Receivable	(4,855)	(265,233)	(3,148)	8,849	57,910	(206,477)
Leases Receivable and Related Deferred						
Inflow of Resources	-	-	-	(22,536)	-	(22,536)
Inventories	-	-	26,334	-	-	26,334
Prepaid Expenses	-	-	(2,527)	(339)	-	(2,866)
Accounts Payable and Other Accrued Liabilities	283,279	314,937	20,145	(5,924)	57,233	669,670
Unearned Revenues	-	-	14,789	-	-	14,789
Accrued Compensated Absences	-	944	16,355	-	-	17,299
OPEB Liability and Related Deferred Inflows						
and Outflows of Resources	(1,395)	-	(4,654)	-	-	(6,049)
Net Pension Liability and Related Deferred						
Inflows and Outflows of Resources	37,940	9,043	35,758	-	-	82,741
Net Cash Provided by (Used in) Operating Activities	$ 978,963	$ (803,682)	$ 1,030,221	$ 325	$ 684,725	$ 1,890,552
Supplemental Disclosure of Non-Cash						
Activities						
Transfer of Capital Assets	$ 6,709,548	$ -	$ -	$ -	$ -	$ 6,709,548

COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Self-Insurance Funds	Other Internal Service Funds	Totals
Assets			
Current Assets:			
Equity in Pooled Cash and Investments	$ 2,381,055	$ 3,735,208	$ 6,116,263
Accounts Receivable, Net	229	-	229
Prepaid Expenses	1,424,584	22,997	1,447,581
Total Current Assets	3,805,868	3,758,205	7,564,073
Non-Current Assets:			
Capital Assets:			
Buildings and Improvements	113,743	36,194	149,937
Software Assets Under SBITAs	-	163,702	163,702
Equipment	-	953,115	953,115
	113,743	1,153,011	1,266,754
(Accumulated Depreciation)	(26,513)	(910,564)	(937,077)
Total Capital Assets, Net of Accumulated Depreciation	87,230	242,447	329,677
Total Assets	3,893,098	4,000,652	7,893,750
Deferred Outflows of Resources			
Pension-Related	-	1,887,111	1,887,111
Liabilities			
Current Liabilities:			
Accounts Payable	4,768	175,463	180,231
Other Accrued Liabilities	966	271,352	272,318
Estimated Liability for Self-Insured Losses	354,157	-	354,157
Current Portion of Long-Term Liabilities:			
Accrued Compensated Absences	-	232,361	232,361
SBITA Liability		29,124	29,124
Total Current Liabilities	359,891	708,300	1,068,191
Non-Current Liabilities:			
Accrued Compensated Absences	-	929,444	929,444
SBITA Liability	-	101,555	101,555
Net Pension Liability	-	3,783,571	3,783,571
Total Non-Current Liabilities	-	4,814,570	4,814,570
Total Liabilities	359,891	5,522,870	5,882,761
Deferred Inflows of Resources			
Pension Related	-	137,699	137,699
Net Position			
Investment in Capital Assets	87,230	111,768	198,998
Unrestricted	3,445,977	115,426	3,561,403
Total Net Position	$ 3,533,207	$ 227,194	$ 3,760,401

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Self-Insurance Funds	Other Internal Service Funds	Totals
Operating Revenues			
Charges for Services	$ 4,794,612	$ 11,765,800	$ 16,560,412
Other Revenue	159,300	330	159,630
Total Operating Revenues	4,953,912	11,766,130	16,720,042
Operating Expenses			
Personnel Services	21,284	7,443,298	7,464,582
Purchased Services	147,319	1,014,205	1,161,524
Repairs and Maintenance	-	555,385	555,385
Depreciation	7,575	73,366	80,941
Materials and Supplies	-	195,030	195,030
Other Expenses	4,918,078	3,166,253	8,084,331
(Total Operating Expenses)	(5,094,256)	(12,447,537)	(17,541,793)
Operating (Loss)	(140,344)	(681,407)	(821,751)
Non-Operating Income (Expense)			
Investment Earnings	198,499	-	198,499
Interest Expense on Leases and SBITAs	-	(477)	(477)
Total Non-Operating Income (Expense)	198,499	(477)	198,022
Income Before Transfers	58,155	(681,884)	(623,729)
Transfers			
Transfers (out)	-	(70,000)	(70,000)
Total Transfers	-	(70,000)	(70,000)
Change in Net Position	58,155	(751,884)	(693,729)
Total Net Position, Beginning of Year	3,475,052	979,078	4,454,130
Total Net Position, End of Year	$ 3,533,207	$ 227,194	$ 3,760,401

COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Self-Insurance Funds	Other Internal Service Funds	Totals
Cash Flows from Operating Activities			
Cash Received from Customers and Users	$ 4,953,912	$ 11,766,130	$ 16,720,042
Cash Payments to Vendors for Goods and Services	(5,244,140)	(4,802,050)	(10,046,190)
Cash Payments to Employees for Services	(21,284)	(7,124,817)	(7,146,101)
Insurance Reimbursements Received (Claims Paid)	272,686	-	272,686
Net Cash (Used in) Provided by Operating Activities	(38,826)	(160,737)	(199,563)
Cash Flows from Non-Capital Financing Activities			
Transfers (out)	-	(70,000)	(70,000)
Total Cash Flows from Non-Capital Financing Activities	-	(70,000)	(70,000)
Cash Flows from Capital and Related Financing Activities			
Acquisition of Capital Assets	-	(62,995)	(62,995)
Principal Repayments on Long-Term Debt	-	(33,023)	(33,023)
Interest Paid on Long-Term Debt	-	(477)	(477)
Total Cash Flows from Non-Capital Financing Activities	-	(96,495)	(96,495)
Cash Flows from Investing Activities			
Interest Received on Investments	198,499	-	198,499
Net (Decrease) Increase in Cash and Cash Equivalents	159,673	(327,232)	(167,559)
Cash and Cash Equivalents, Beginning of Year	2,221,382	4,062,440	6,283,822
Cash and Cash Equivalents, End of Year	$ 2,381,055	$ 3,735,208	$ 6,116,263
<u>Included on the Accompanying Balance Sheet Under the Following Captions</u>			
Current Assets			
Equity in Pooled Cash and Investments	$ 2,381,055	$ 3,735,208	$ 6,116,263
<u>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities</u>			
Operating Income (Loss)	$ (140,344)	$ (681,407)	$ (821,751)
Adjustments to Reconcile Operating Income (Loss) to Net Cash (Used in) Provided by Operating Activities:			
Depreciation	7,575	73,366	80,941
Changes in Assets - Decrease (Increase) and Liabilities - Increase (Decrease):			
Prepaid Expenses	(42,806)	(2,000)	(44,806)
Accounts Payable and Other Accrued Liabilities	966	130,823	131,789
Change in Estimated Liability for Self-Insured Losses	135,783	-	135,783
Accrued Compensated Absences	-	64,956	64,956
Net Pension Liability and Related Deferred Inflows and Outflows of Resources	-	253,525	253,525
Net Cash (Used in) Provided by Operating Activities	$ (38,826)	$ (160,737)	$ (199,563)
<u>Supplemental Disclosure of Non-Cash Activities</u>			
Right-of-Use Assets Acquired Under SBITAs	$ -	$ 163,702	$ 163,702

SCHEDULE OF COMBINING BALANCE SHEET
COMMUNITY REDEVELOPMENT FUNDS
SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Downtown Redevelopment District Fund	Southend Redevelopment District Fund	Totals
Assets			
Equity in Pooled Cash and Investments	$ 32,247,155	$ 16,537,088	$ 48,784,243
Total Assets	32,247,155	16,537,088	48,784,243
Liabilities and Fund Balances			
Liabilities			
Accounts Payable	897,128	15,659	912,787
Other Accrued Liabilities	519,291	4,523	523,814
Due to Other Governments	-	2,706,290	2,706,290
Total Liabilities	1,416,419	2,726,472	4,142,891
Deferred Inflows of Resources			
Unavailable Revenues	-	1	1
Fund Balances			
Restricted for:			
Redevelopment	30,830,736	13,810,615	44,641,351
Total Fund Balances	30,830,736	13,810,615	44,641,351
Total Liabilities and Fund Balances	$ 32,247,155	$ 16,537,088	$ 48,784,243

SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES - COMMUNITY REDEVELOPMENT FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

	Downtown Redevelopment District Fund	Southend Redevelopment District Fund	Totals
Revenues			
Taxes	$ 9,496,330	$ 3,006,988	$ 12,503,318
Interest and Other Revenue	2,255,410	1,057,002	3,312,412
Total Revenues	11,751,740	4,063,990	15,815,730
Expenditures			
Current:			
General Government	1,102,262	476,180	1,578,442
Public Safety	1,116,295	-	1,116,295
Capital Outlay	11,454,031	337,504	11,791,535
(Total Expenditures)	(13,672,588)	(813,684)	(14,486,272)
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,920,848)	3,250,306	1,329,458
Net Change in Fund Balances	(1,920,848)	3,250,306	1,329,458
Fund Balances, Beginning of Year	32,751,584	10,560,309	43,311,893
Fund Balances, End of Year	$ 30,830,736	$ 13,810,615	$ 44,641,351

Statistical Section (Unaudited)

This part of the City of Jacksonville Beach, Florida's (the City) Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Pages

Sources: Unless otherwise noted, the information in these schedules were obtained from the Annual Comprehensive Financial Reports for the relevant year.

FINANCIAL TRENDS INFORMATION

Schedule 1
City of Jacksonville Beach, Florida
Net Position by Component
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Governmental Activities										
Net Investment in Capital Assets	$ 86,383,735	$ 91,291,193	$ 97,360,044	$ 103,211,819	$ 106,877,097	$ 109,163,923	$ 107,483,303	$ 111,901,718	$ 123,538,442	$ 125,818,480
Restricted	23,230,058	27,183,762	29,102,410	31,711,520	34,119,094	38,810,100	47,141,320	51,566,305	60,971,262	66,774,197
Unrestricted	9,601,684	12,564,372	11,440,106	13,386,797	14,252,607	17,354,249	19,725,094	27,260,116	28,053,635	30,831,677
Total Governmental Activities Net Position	119,215,477	131,039,327	137,902,560	148,310,136	155,248,798	165,328,272	174,349,717	190,728,139	212,563,339	223,424,354
Business-type Activities										
Net Investment in Capital Assets	155,027,489	157,675,660	168,296,227	175,128,349	183,588,778	194,305,179	193,783,121	194,884,830	197,443,561	212,690,435
Restricted	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	4,193,000	-	-	-	-
Unrestricted	62,652,866	68,166,503	65,451,820	68,995,532	75,349,878	78,181,725	94,215,754	106,226,490	116,330,037	131,288,353
Total Business-type Activities Net Position	219,680,355	227,842,163	235,748,047	246,123,881	260,938,656	276,679,904	287,998,875	301,111,320	313,773,598	343,978,788
Primary Government										
Net Investment in Capital Assets	241,411,224	248,966,853	265,656,271	278,340,168	290,465,875	303,469,102	301,266,424	306,786,548	320,982,003	338,508,915
Restricted	25,230,058	29,183,762	31,102,410	33,711,520	36,119,094	43,003,100	47,141,320	51,566,305	60,971,262	66,774,197
Unrestricted	72,254,550	80,730,875	76,891,926	82,382,329	89,602,485	95,535,974	113,940,848	133,486,606	144,383,672	162,120,030
Total Primary Government Net Position	$ 338,895,832	$ 358,881,490	$ 373,650,607	$ 394,434,017	$ 416,187,454	$ 442,008,176	$ 462,348,592	$ 491,839,459	$ 526,336,937	$ 567,403,142

Schedule 2
City of Jacksonville Beach, Florida
Changes in Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Expenses										
Governmental Activities:										
General Government	$ 3,327,768	$ 2,493,191	$ 3,284,283	$ 3,202,655	$ 3,737,267	$ 3,911,667	$ 4,974,593	$ 4,319,646	$ 6,600,965	$ 7,857,087
Law Enforcement	6,158,188	9,020,136	10,008,845	9,757,732	10,562,207	11,300,694	11,033,893	10,871,090	13,229,825	14,034,597
Fire Control	1,972,069	3,827,130	4,183,046	4,123,060	4,766,320	4,342,859	2,758,059	2,790,961	2,939,662	3,168,180
Building Inspections	498,870	510,092	531,696	574,436	631,896	682,069	668,549	704,921	814,472	895,705
Physical Environment	356,095	356,268	446,496	506,348	482,877	465,506	491,317	511,929	496,048	482,676
Roads and Streets	3,936,380	2,713,668	2,794,320	2,643,431	3,635,996	2,514,183	3,051,233	2,506,098	2,845,201	2,696,649
Parks and Recreation	3,141,474	3,134,179	3,502,497	3,607,934	3,848,072	3,863,411	3,513,829	4,270,654	4,529,661	4,964,566
Interest on Long-Term Debt	116,801	74,599	38,722	21,773	4,310	-	-	-	-	-
Total Governmental Activities Expenses	19,507,645	22,129,263	24,789,905	24,437,369	27,668,945	27,080,389	26,491,473	25,975,299	31,455,834	34,099,460
Business-Type Activities:										
Electric	74,983,356	74,126,043	76,095,735	75,833,677	73,644,169	70,910,714	75,085,347	97,129,039	91,506,974	81,681,888
Water and Sewer	8,835,376	9,008,417	9,358,111	9,782,478	9,738,833	10,252,806	9,911,907	10,009,081	11,939,694	12,681,275
Stormwater	1,190,742	1,290,008	1,507,348	1,573,499	1,294,110	1,484,027	1,547,067	1,481,291	1,618,979	1,766,932
Sanitation	3,320,470	3,362,128	5,203,263	3,970,986	3,554,289	3,652,176	3,701,798	3,821,009	5,880,149	7,977,094
Golf Course	1,471,132	1,268,556	1,309,024	962,855	1,877,802	2,171,412	2,321,607	2,322,140	2,724,234	3,013,391
Leased Facilities	265,349	278,923	424,898	541,874	383,286	833,029	468,625	487,915	657,558	777,854
Natural Gas	1,350,599	1,201,664	1,506,490	1,611,079	1,592,891	1,293,532	1,461,999	2,280,020	1,763,251	1,638,210
Total Business-Type Activities Expenses	91,417,024	90,535,739	95,404,869	94,276,448	92,085,380	90,597,696	94,498,350	117,530,495	116,090,839	109,536,644
Total Primary Government Expenses	110,924,669	112,665,002	120,194,774	118,713,817	119,754,325	117,678,085	120,989,823	143,505,794	147,546,673	143,636,104
Program Revenues										
Governmental Activities:										
Charges for Services:										
General Government	77,737	73,132	65,947	64,540	67,387	66,255	68,662	61,255	60,229	62,667
Law Enforcement	187,102	187,762	131,667	127,957	203,998	139,910	279,504	270,235	254,070	267,910
Building Inspections	656,045	683,556	604,421	666,973	938,103	917,441	841,131	1,027,742	1,197,778	1,097,564
Physical Environment	15,238	12,371	15,185	11,260	29,169	24,120	17,007	13,720	17,733	10,079
Roads and Streets	200,975	170,746	163,799	175,360	275,640	898,622	311,036	328,515	569,559	534,385
Parks and Recreation	125,443	121,342	160,132	213,789	211,172	160,824	225,110	238,155	275,043	204,455
Operating Grants and Contributions	1,149,520	1,105,992	1,424,306	1,472,822	1,226,389	1,290,905	1,229,351	1,440,547	1,411,143	1,285,834
Capital Grants and Contributions	328,049	53,564	52,233	28,223	58,070	55,547	292,208	1,707,747	7,773,103	3,650,615
Total Governmental Activities Program Revenues	2,740,109	2,408,465	2,617,690	2,760,924	3,009,928	3,553,624	3,264,009	5,087,916	11,558,658	7,113,509

Schedule 2 *(Concluded)*
City of Jacksonville Beach, Florida
Changes in Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Program Revenues *(Concluded)*										
Business-type Activities:										
Charges for Services:										
Electric	$ 81,912,342	$ 82,096,562	$ 81,444,806	$ 83,457,490	$ 79,637,252	$ 80,101,098	$ 82,519,625	$ 106,890,674	$ 96,803,891	$ 87,722,354
Water and Sewer	11,675,568	12,459,297	13,002,446	14,357,160	14,825,478	14,901,668	15,786,840	16,506,710	17,138,549	17,870,592
Stormwater	1,294,802	1,314,783	1,337,248	1,382,348	1,408,750	1,406,797	1,311,274	1,360,397	1,388,041	1,396,351
Sanitation	3,235,626	3,333,899	3,447,674	3,515,142	3,579,173	3,490,240	3,600,138	3,750,331	4,907,474	7,047,750
Golf Course	1,140,725	984,317	954,162	278,686	2,013,103	2,516,520	3,125,375	3,443,125	3,393,606	3,464,804
Leased Facilities	476,548	528,391	588,606	653,191	664,195	767,195	761,049	758,819	762,855	785,530
Natural Gas	2,017,973	1,869,071	2,068,186	2,221,745	2,162,732	1,788,412	1,845,309	2,699,398	2,121,073	1,827,610
Operating Grants and Contributions	-	-	1,518,177	1,459,055	23,204	55,062	2,580	11,910	642	-
Capital Grants and Contributions	861,845	489,894	661,152	349,628	458,010	499,544	665,695	2,626,206	625,267	349,814
Total Business-Type Activities Program Revenues	102,615,429	103,076,214	105,022,457	107,674,445	104,771,897	105,526,536	109,617,885	138,047,570	127,141,398	120,464,805
Total Primary Government Program Revenues	105,355,538	105,484,679	107,640,147	110,435,369	107,781,825	109,080,160	112,881,894	143,135,486	138,700,056	127,578,314
Net (Expense) Revenue										
Governmental Activities	(16,767,536)	(19,720,798)	(22,172,215)	(21,676,445)	(24,659,017)	(23,526,765)	(23,227,464)	(20,887,383)	(19,897,176)	(26,985,951)
Business-Type Activities	11,198,405	12,540,475	9,617,588	13,397,997	12,686,517	14,928,840	15,119,535	20,520,075	11,050,559	10,928,161
Total Primary Government Net Expense	(5,569,131)	(7,180,323)	(12,554,627)	(8,278,448)	(11,972,500)	(8,597,925)	(8,107,929)	(367,308)	(8,846,617)	(16,057,790)
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Taxes:										
Property Taxes	15,906,918	16,942,109	18,050,950	19,884,929	18,357,738	20,971,159	22,048,764	23,114,045	26,078,066	28,672,921
Franchise Taxes	5,280	5,280	5,280	5,280	5,280	5,280	5,280	5,280	-	-
Infrastructure Surtax	1,195,504	1,242,584	1,300,026	1,384,739	1,436,666	1,395,678	1,593,766	1,842,917	1,790,723	1,952,501
Communication Service Tax	1,109,765	1,168,470	1,080,151	1,161,638	1,151,317	1,160,616	1,101,550	1,186,333	1,133,739	1,327,304
Convention Development Tax	344,940	363,370	372,921	414,030	423,275	320,451	565,513	753,398	781,771	836,397
Fuel Taxes	765,325	797,149	806,576	837,087	853,266	772,754	780,852	1,193,223	1,195,249	1,271,481
Other Taxes	702,174	728,276	653,051	618,215	632,425	682,804	554,098	538,015	553,934	699,068
State-shared Revenues	3,022,878	3,120,537	3,290,116	3,475,563	3,568,750	3,298,598	3,809,465	4,359,210	4,042,787	4,273,952
Other Intergovernmental Revenues	32,343	31,883	41,756	38,603	33,258	31,429	12,074	65,919	30,804	29,361
Interest	947,694	1,344,885	805,131	363,329	2,405,402	2,090,225	99,731	(2,240,169)	3,350,619	7,312,122
Miscellaneous	245,617	146,118	326,364	363,393	423,946	118,521	509,738	2,233,441	96,720	715,784
Net Transfers	3,236,898	5,653,987	2,303,126	3,766,229	2,306,356	2,758,724	3,969,386	4,214,193	2,677,964	(9,243,925)
Total Governmental Activities	27,515,336	31,544,648	29,035,448	32,313,035	31,597,679	33,606,239	35,050,217	37,265,805	41,732,376	37,846,966
Business-Type Activities:										
Interest	1,019,905	1,275,320	591,422	828,004	4,413,572	3,570,132	155,103	(3,193,437)	4,214,966	9,978,956
Miscellaneous	-	-	-	68,325	21,042	1,000	13,719	-	74,717	54,148
Net Transfers	(3,236,898)	(5,653,987)	(2,303,126)	(3,766,229)	(2,306,356)	(2,758,724)	(3,969,386)	(4,214,193)	(2,677,964)	9,243,925
Total Business-Type Activities	(2,216,993)	(4,378,667)	(1,711,704)	(2,869,900)	2,128,258	812,408	(3,800,564)	(7,407,630)	1,611,719	19,277,029
Total Primary Government	25,298,343	27,165,981	27,323,744	29,443,135	33,725,937	34,418,647	31,249,653	29,858,175	43,344,095	57,123,995
Change in Net Position										
Governmental Activities	10,747,800	11,823,850	6,863,233	10,636,590	6,938,662	10,079,474	11,822,753	16,378,422	21,835,200	10,861,015
Business-Type Activities	8,981,412	8,161,808	7,905,884	10,528,097	14,814,775	15,741,248	11,318,971	13,112,445	12,662,278	30,205,190
Total Primary Government	$ 19,729,212	$ 19,985,658	$ 14,769,117	$ 21,164,687	$ 21,753,437	$ 25,820,722	$ 23,141,724	$ 29,490,867	$ 34,497,478	$ 41,066,205

Schedule 3
City of Jacksonville Beach, Florida
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Fund										
Non-Spendable	$ -	$ 1,807	$ 77	$ 1,193	$ 2,291	$ 4,714	$ 3,279	$ 4,219	$ 851	$ 2,992
Restricted						79,020	161,612	352,382	455,246	463,798
Committed	5,069,431	5,168,956	5,540,793	5,758,237	6,271,451	6,265,763	6,603,601	7,899,382	8,544,202	9,199,479
Assigned	4,312,870	5,050,075	5,029,759	5,712,790	7,537,043	8,001,876	6,233,902	6,664,268	6,731,935	6,179,272
Total General Fund	$ 9,382,301	$ 10,220,838	$ 10,570,629	$ 11,472,220	$ 13,810,785	$ 14,351,373	$ 13,002,394	$ 14,920,251	$ 15,732,234	$ 15,845,541
All Other Governmental Funds										
Restricted	$ 22,860,797	$ 26,836,531	$ 28,742,329	$ 31,944,567	$ 33,726,706	$ 38,442,868	$ 46,572,425	$ 50,665,089	$ 60,516,016	$ 66,310,399
Committed	6,066	6,194	7,994	6,007	3,121	5,164	6,259	6,097	6,286	6,691
Assigned	6,637,001	7,934,432	7,362,439	7,865,834	7,198,956	10,047,394	13,382,461	17,510,191	19,859,853	23,638,404
Total All Other Governmental Funds	$ 29,503,864	$ 34,777,157	$ 36,112,762	$ 39,816,408	$ 40,928,783	$ 48,495,426	$ 59,961,145	$ 68,181,377	$ 80,382,155	$ 89,955,494

Schedule 4
City of Jacksonville Beach, Florida
Changes in Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues										
Taxes	$ 20,021,606	$ 21,228,237	$ 22,273,155	$ 24,271,318	$ 22,847,169	$ 25,332,542	$ 26,618,023	$ 28,480,812	$ 32,207,083	$ 34,775,502
Licenses and Permits	682,161	679,820	592,151	650,985	942,091	1,556,531	845,334	1,033,441	1,050,332	1,100,484
Intergovernmental	4,079,434	4,207,812	4,665,075	4,844,846	4,800,083	4,590,750	5,017,950	7,429,215	12,436,810	9,214,181
Charges for Services	356,036	351,926	382,336	444,799	559,815	414,576	594,556	614,126	853,704	781,009
Fines and Forfeitures	332,099	259,869	239,465	201,815	250,244	301,027	332,246	347,667	491,076	626,300
Interest and Other Revenue	1,173,919	1,450,768	1,126,585	760,051	2,644,066	2,312,513	386,188	(1,821,537)	3,552,836	7,588,506
Total Revenues	26,645,255	28,178,432	29,278,767	31,173,814	32,043,468	34,507,939	33,794,297	36,083,724	50,591,841	54,085,982
Expenditures										
Current:										
General Government	2,862,341	2,556,750	2,800,432	2,712,795	2,866,277	2,905,661	3,292,935	3,639,400	4,115,433	4,996,622
Public Safety	12,649,752	12,874,674	13,350,078	13,892,257	15,014,400	15,383,041	14,703,460	14,671,947	15,989,584	17,198,096
Physical Environment	11,417	9,651	81,029	114,600	98,436	70,743	80,264	136,955	104,489	92,474
Roads and Streets	2,886,824	1,584,109	1,769,416	1,757,092	2,921,604	1,725,376	2,333,010	1,711,030	2,007,542	1,863,276
Parks and Recreation	2,739,420	2,783,261	2,900,618	3,109,305	3,297,899	3,203,695	3,318,536	3,725,833	4,043,525	4,406,797
Debt Service:										
Principal	1,545,800	1,581,880	955,000	980,000	490,000	-	-	-	-	-
Interest	116,801	74,599	38,722	21,773	4,310	-	-	-	-	-
Capital Outlay	2,689,003	4,757,047	9,551,371	7,796,984	7,947,720	7,394,715	2,234,402	9,370,859	16,148,877	20,459,612
(Total Expenditures)	(25,501,358)	(26,221,971)	(31,446,666)	(30,384,806)	(32,640,646)	(30,683,231)	(25,962,607)	(33,256,024)	(42,409,450)	(49,016,877)
(Deficiency) of Revenues (Under) Expenditures	1,143,897	1,956,461	(2,167,899)	789,008	(597,178)	3,824,708	7,831,690	2,827,700	8,182,391	5,069,105
Other Financing Sources (Uses)										
Proceeds from Borrowing	-	-	-	-	-	-	-	-	-	-
Principal - Current Refundings	-	-	-	-	-	-	-	-	-	-
Sale of General Capital Assets	-	-	-	-	-	-	-	1,788,000	155,232	-
Transfers in	7,550,022	7,466,111	7,188,855	7,540,195	6,987,402	8,182,686	8,903,923	10,566,155	11,464,283	14,007,652
Transfers (out)	(3,734,254)	(3,310,742)	(3,335,560)	(3,723,966)	(2,939,281)	(3,900,166)	(4,529,366)	(6,281,962)	(7,199,888)	(9,830,679)
Total Other Financing Sources (Uses)	3,815,768	4,155,369	3,853,295	3,816,229	4,048,121	4,282,520	4,374,557	6,072,193	4,419,627	4,176,973
Net Change in Fund Balance	$ 4,959,665	$ 6,111,830	$ 1,685,396	$ 4,605,237	$ 3,450,943	$ 8,107,228	$ 12,206,247	$ 8,899,893	$ 12,602,018	$ 9,246,078
Debt Service as a % of Non-Capital Expenditures*	7.5%	7.8%	4.6%	4.6%	2.1%	0.0%	0.0%	0.0%	0.0%	0.0%

* Non-capital expenditures are total expenditures less capital outlay.

REVENUE CAPACITY INFORMATION

Schedule 5
City of Jacksonville Beach, Florida
Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year Ended September 30,	Assessed Taxable Values: Real Property	Assessed Taxable Values: Personal Property	Assessed Taxable Values: Total Taxable Assessed Value	Tax-Exempt Property	Estimated Actual Value (1)	Total Direct Tax Rate (2)	Taxable Assessed Value as a % of Actual Value
2015	$ 2,600,643,517	$ 66,537,759	$ 2,667,181,276	$ 1,109,561,873	$ 3,776,743,149	3.9947	70.62%
2016	2,814,151,792	80,641,926	2,894,793,718	1,259,519,810	4,154,313,528	3.8947	69.68%
2017	3,027,805,594	96,405,964	3,124,211,558	1,340,803,509	4,465,015,067	3.7947	69.97%
2018	3,249,073,173	99,904,354	3,348,977,527	1,419,311,962	4,768,289,489	3.9947	70.23%
2019	3,498,864,284	108,836,408	3,607,700,692	1,599,153,996	5,206,854,688	3.9947	69.29%
2020	3,713,763,339	109,049,032	3,822,812,371	1,566,454,924	5,389,267,295	3.9947	70.93%
2021	3,925,727,019	112,031,838	4,037,758,857	1,940,839,379	5,978,598,236	3.9947	67.54%
2022	4,121,219,786	127,396,062	4,248,615,848	2,002,908,823	6,251,524,671	3.9947	67.96%
2023	4,649,229,278	130,892,674	4,780,121,952	2,736,047,495	7,516,169,447	3.9947	63.60%
2024	5,137,081,932	141,196,658	5,278,278,590	3,182,311,544	8,460,590,134	3.9947	62.39%

Source: Duval County Ad Valorem Assessment Rolls for Jacksonville Beach.

(1) Estimated actual values are the total "just" values of property subject to taxation, as defined by Section 193.001, Florida Statutes.

Note: Property is assessed each year as of January 1 at market value. However, assessed value is limited by the Amendment 10 or the "Save Our Homes" tax cap. This 1992 amendment to the Florida Constitution limits increases in value of homesteads (an individual's primary residence) to 3% or less per year. The taxable value is the assessed value less any exemptions.

(2) Tax rate is per $1,000 of assessed value.

Schedule 6
City of Jacksonville Beach, Florida
Direct and Overlapping Property Tax Rates
Last Ten Fiscal Years
(Rate Per $1,000 of Assessed Value)

	Direct Rates (1)	Overlapping Rates				
Fiscal Year September 30,	**City of Jacksonville Beach**	**Florida Inland Navigation**	**Water Management District**	**School District**	**Duval County**	**Total Millage Rate**
2015	3.9947	0.0345	0.3164	7.3050	8.1512	19.8018
2016	3.8947	0.0320	0.3023	7.1170	8.1512	19.4972
2017	3.7947	0.0320	0.2885	6.8020	8.1512	19.0684
2018	3.9947	0.0320	0.2724	6.4850	8.1512	18.9353
2019	3.9947	0.0320	0.2562	6.2930	8.1512	18.7271
2020	3.9947	0.0320	0.2414	6.1500	8.1512	18.5693
2021	3.9947	0.0320	0.2287	5.9050	8.1512	18.3116
2022	3.9947	0.0320	0.2287	5.9050	8.1512	18.3116
2023	3.9947	0.0320	0.1974	5.4840	8.0262	17.7343
2024	3.9947	0.0288	0.1793	6.4310	8.0262	18.6600

Source: Duval County Property Appraiser

(1) Direct rate consists of operating millage only.

Schedule 7
City of Jacksonville Beach, Florida
Principal Property Tax Payers
Fiscal Year 2024 and Nine Years Ago

	2024			2015		
	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Broadstone Beach House at Jax. Beach	$ 52,436,400	1	1.02%	$ 29,201,180	1	1.12%
Margaritaville Beach Hotel	41,802,900	2	0.81%			
Springhill Suites	38,731,000	3	0.75%			
South Beach Regional Shopping Center	38,117,783	4	0.74%	15,139,200	5	0.58%
Ocean Park (Apartments) Partnership, Ltd.	37,973,400	5	0.74%	21,901,000	2	0.84%
Courtyard Marriott - Beachfront	37,738,375	6	0.73%	20,926,900	3	0.80%
Hampton Inn Oceanfront	35,587,612	7	0.69%	20,926,070	4	0.80%
Pablo Plaza	25,088,503	8	0.49%	13,489,100	6	0.52%
Four Points by Sheraton - Jax Beachfront	21,968,000	9	0.43%			
Winward Marina Group	19,282,200	10	0.38%	11,999,900	7	0.46%
South Beach Parkway Shopping Center				10,025,600	9	0.58%
Marsh Landing Plaza				10,330,200	8	0.40%
Target				9,715,116	10	0.37%
Total	$ 348,726,173		6.78%	$ 163,654,266		6.47%
Total Assessed Real Property Valuation from Schedule 5	$ 5,137,081,932			$ 2,600,643,517		

Source: Duval County Property Appraiser

Schedule 8
City of Jacksonville Beach, Florida
Property Tax Levies and Collections
Last Ten Fiscal Years

		Collected Within the Fiscal Year of the Levy			Total Collections To-Date	
Fiscal Year September 30,	Taxes Levied for Fiscal Year (1)	Amount Net of Discount (2)	Percentage of Levy	Collections in Subsequent Years	Amount	Percentage of Levy
2015	$ 7,756,009	$ 7,351,558	94.79%	$ 48,357	$ 7,399,915	95.41%
2016	8,292,080	7,845,052	94.61%	66,708	7,911,760	95.41%
2017	8,699,388	8,008,400	92.06%	423,672	8,432,072	96.93%
2018	9,831,502	9,062,838	92.18%	341,173	9,404,011	95.65%
2019	10,654,284	10,101,419	94.81%	237,715	10,339,134	97.04%
2020	11,327,634	10,516,809	92.84%	454,850	10,971,659	96.86%
2021	12,068,826	11,306,880	93.69%	341,287	11,648,167	96.51%
2022	12,675,758	11,917,633	94.02%	351,332	12,268,965	96.79%
2023	14,217,164	13,464,082	94.70%	325,798	13,789,880	96.99%
2024	15,764,773	14,909,522	94.57%	360,745	15,270,267	96.86%

Source: Duval County Property Appraiser and City of Jacksonville Beach Finance Department.

(1) Taxes levied do not include the taxes levied for the Community Redevelopment Agencies.

(2) Section 197.012 of the Florida Statutes allows a discount for early payment of taxes: 4% in November, 3% in December, 2% in January, and 1% in February.

DEBT CAPACITY INFORMATION

Schedule 9
City of Jacksonville Beach, Florida
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

	Governmental Activities				Business-Type Activities				
Fiscal Year	Redevelopment Bonds	Infrastructure Sales Tax Bonds	SBITA Liability	Total Governmental	Electric Bonds	Outstanding Debt Per Electric Customer (1)	Water and Sewer Bonds	Outstanding Debt Per Water Customer (1)	Lease Liability
2015	$ 646,880	$ 3,360,000	$ -	$ 4,006,880	$ 13,151,582	$ 382	$ 9,177,080	$ 885	$ -
2016	-	2,425,000	-	2,425,000	10,874,050	313	7,587,834	732	-
2017	-	1,470,000	-	1,470,000	8,550,349	246	5,966,373	574	-
2018	-	490,000	-	490,000	6,178,302	177	4,311,174	414	-
2019	-	-	-	-	3,752,911	108	2,618,754	252	-
2020	-	-	-	-	1,266,350	36	883,650	84	-
2021	-	-	-	-	-	-	-	-	-
2022	-	-	-	-	-	-	-	-	-
2023	-	-	-	-	-	-	-	-	573,791
2024	-	-	130,679	130,679	-	-	-	-	420,092

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) Number of electric, water, and stormwater customers can be found on Schedule 17.

(2) See the Schedule of Demographic and Economic Statistics on Schedule 14 for personal income and population data.

N/A - Not yet available

Schedule 9 *(Concluded)*
City of Jacksonville Beach, Florida
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Fiscal Year	Total Business-Type	Total Debt	Percentage of Personal Income (2)	Total Debt Per Capita (2)
2015	$ 22,328,662	$ 26,335,542	2.79%	$ 1,155
2016	18,461,884	20,886,884	2.10%	897
2017	14,516,722	15,986,722	1.53%	680
2018	10,489,476	10,979,476	1.01%	467
2019	6,371,665	6,371,665	0.57%	273
2020	2,150,000	2,150,000	0.18%	92
2021	-	-	0.00%	-
2022	-	-	0.00%	-
2023	573,791	573,791	0.04%	24
2024	420,092	550,771	N/A	23

Schedule 10
City of Jacksonville Beach, Florida
Ratios of General Bonded Debt Outstanding
Last Ten Fiscal Years

	Governmental Activities					
Fiscal Year	Redevelopment Bonds	% of Actual Taxable Value of Property (1)	Infrastructure Sales Tax Bonds	Infrastructure Debt Per Capita	Total Government Debt	Total Debt Per Capita
2015	$ 646,880	0.09%	$ 3,360,000	$ 147	$ 4,006,880	$ 176
2016	-	0.00%	2,425,000	104	2,425,000	104
2017	-	0.00%	1,470,000	63	1,470,000	63
2018	-	0.00%	490,000	21	490,000	21
2019	-	0.00%	-	-	-	-
2020	-	0.00%	-	-	-	-
2021	-	0.00%	-	-	-	-
2022	-	0.00%	-	-	-	-
2023	-	0.00%	-	-	-	-
2024	-	0.00%	-	-	-	-

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) Total redevelopment debt outstanding divided by total assessed taxable valuation in tax increment districts.

Schedule 11
City of Jacksonville Beach, Florida
Direct and Overlapping Governmental Activities Debt
As of September 30, 2024
(Dollars in Thousands)

There is no direct and overlapping governmental activities debt for the City of Jacksonville Beach.

Schedule 12
City of Jacksonville Beach, Florida
Legal Debt Margin Information

Neither the City of Jacksonville Beach Charter or Code, nor the Florida Statutes limits the amount of debt the City can issue.

Schedule 13
City of Jacksonville Beach, Florida
Pledged-Revenue Coverage
Last Ten Fiscal Years

	Electric, Water, and Sewer Revenue Bonds					
	Utility	Less:	Net			Debt
Fiscal	Service	Operating	Available	Debt Service		Service
Year	Charges	Expenses (1)	Revenue	Principal	Interest	Coverage
2015	$ 93,587,910	$ (74,744,539)	$ 18,843,371	$ 3,555,000	$ 870,938	4.26
2016	94,555,859	(74,581,123)	19,974,736	3,680,000	745,588	4.51
2017	94,447,252	(76,524,604)	17,922,648	3,800,000	634,688	4.04
2018	97,814,650	(77,018,181)	20,796,469	3,925,000	498,219	4.70
2019	94,462,730	(74,918,074)	19,544,656	4,060,000	366,925	4.41
2020	95,002,766	(72,450,850)	22,551,916	4,210,000	213,100	5.10
2021	-	-	-	-	-	-
2022	-	-	-	-	-	-
2023	-	-	-	-	-	-
2024	-	-	-	-	-	-

(1) Excludes depreciation expense.

Bonds were paid off in FY 2021.

DEMOGRAPHIC AND ECONOMIC INFORMATION

Schedule 14
City of Jacksonville Beach, Florida
Demographic and Economic Statistics
Last Ten Calendar Years

Fiscal Year	Population (1)	Duval County Unemployment Rate (2)	Duval County Per Capita Income (3)	Personal Income
2015	22,805	6.0%	$ 41,339	$ 942,735,895
2016	23,288	4.9%	42,617	992,464,696
2017	23,503	4.6%	44,347	1,042,287,541
2018	23,494	3.6%	46,174	1,084,811,956
2019	23,352	3.4%	47,475	1,108,636,200
2020	23,394	6.0%	51,131	1,196,158,614
2021	23,830	4.6%	54,354	1,295,255,820
2022	23,830	3.0%	56,168	1,338,483,440
2023	23,830	2.8%	58,975	1,405,374,250
2024	24,309	3.4%	N/A	N/A

(1) **Source:** U.S. Census Bureau and City Planning and Development Department

(2) **Source:** U.S. Department of Labor

(3) **Source:** Bureau of Economic Analysis-U.S. Dept of Commerce

N/A - Not yet available.

Schedule 15
City of Jacksonville Beach, Florida
Principal Employers
Fiscal Year 2024 and Nine Years Ago

	2024			2015		
Employer	**Employees**	**Rank**	**Percentage of Total City Employment**	**Employees**	**Rank**	**Percentage of Total City Employment**
Naval Station Mayport	10,103	1	N/A	9,000	1	N/A
PGA Tour, Inc.	3,000	2				
The Players Championship	900	3				
Baptist Medical Center - Beaches	884	4	N/A	800	2	N/A
Vicar's Landing	550	5	N/A			N/A
Ponte Vedra Inn and Club	530	6	N/A			N/A
City of Jacksonville Beach	452	7	N/A	400	3	N/A
Sawgrass Marriott Golf Resort	450	9	N/A			N/A
Fleet Landing	330	10	N/A	280	5	N/A
U.S. Coast Guard			N/A	300	4	N/A
Avante at Jax Beach			N/A	250	6	N/A
One Ocean Resort Hotel				190	7	
North FL Home Healthcare				150	8	
World Gym				150	9	
City of Atlantic Beach				120	10	

Source: Jacksonville Chamber of Commerce

Notes: Principal Employer ranking includes the four beach communities of Jacksonville, Neptune, and Atlantic Beach (Duval County), Ponte Vedra Beach (St. Johns County), and Mayport Naval Base.

N/A - Total beaches workforce number is not available.

OPERATING INFORMATION

Schedule 16
City of Jacksonville Beach, Florida
City Employees by Function/Program
Last Ten Fiscal Years

Function/Program	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Government	14	14	14	14	14	16	25	30	22	22
Finance	38	39	42	41	44	45	40	41	41	40
Planning and Development	9	10	10	10	10	10	10	10	10	10
Electric	75	75	75	75	72	72	72	72	70	71
Information Services									12	12
Redevelopment*	1	1	1	0	0	0	1	1	1	1
Public Works	66	66	67	67	68	70	70	71	71	71
Human Resources	7	6	6	6	6	6	6	6	7	7
Parks and Recreation	98	100	100	100	100	99	101	100	102	102
Grounds and Maintenance	7	7	7	7	9	9	9	9	9	9
Golf Course	25	25	25	24	27	27	30	30	32	32
Police	100	100	102	102	103	103	103	103	103	103
Fire Fighters	31	31	31	31	31	31	0	0	0	0
Total	471	474	480	477	484	488	467	473	480	480

Source: City of Jacksonville Beach Annual Budget

Note: Figures include both full-time and part-time positions and have not been converted to full-time equivalent positions.

* Beginning in 2015, 1 part-time Community Redevelopment Specialist was added.

Schedule 17
City of Jacksonville Beach, Florida
Operating Indicators by Function/Program
Last Ten Fiscal Years

Function/Program	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Police										
Physical Arrests	1,582	1,470	1,992	1,932	1,980	1,452	1,409	1250	1217	993
Parking Violations	2,640	2,016	1,833	1,501	1,231	1,231	987	1345	1838	1525
Law Violations	2,322	1,845	3,143	3,536	3,092	2,325	2,316	1984	1859	1480
Fire										
Emergency Incidents*	3,195	3,401	3,643	3,298	3,399	0	0	0	0	0
Inspections (Total)	1,852	1,797	1,857	2,442	2,154	1,668	1,794	2,039	2,373	3,112
Other Public Works										
Street Resurfacing (Miles)	7.36	0.00	1.57	1.17	2.82	1.07	4.33	0	1.05	1.49
Electric										
Number of Active										
Electric Customers	34,433	34,711	34,738	34,815	34,900	35,171	35,437	35,481	35,686	35,679
Average Residential										
Monthly Consumption										
(Kilowatt Hours)	1,253	1,246	1,178	1,219	1,231	1,233	1,230	1,225	1,194	1,193
Water										
Number of Active										
Water Customers	10,204	10,369	10,398	10,405	10,399	10,520	10,678	10,689	10,756	10,794
Average Residential Monthly										
Consumption (Gallons)	3,083	3,926	4,146	4,255	4,389	4,191	4,195	4,093	4,644	4,006
Wastewater										
Number of Active Wastewater										
Customers	10,036	10,217	10,246	10,261	10,254	10,375	10,522	10,536	10,630	10,671
Storm Mains Cleaned (Feet)	33,153	34,733	33,791	22,543	17,584	8,078	26,030	17,864	9,031	15,945

Source: City of Jacksonville Beach Annual Budget & Department Directors

* - Emergency Incidents were contracted out to the City of Jacksonville during the fiscal year ended September 30, 2020.

Schedule 18
City of Jacksonville Beach, Florida
Capital Asset Statistics by Function/Program
Last Ten Fiscal Years

Function/Program	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Police										
Stations (Including Satellite Stations)	1	1	1	1	1	1	1	1	1	1
Patrol Units	76	76	79	80	80	83	83	78	75	84
Fire Stations	2	2	2	2	2	0	0	0	0	0
Other Public Works										
Paved Roads (Miles)	89	89	90	90	90	90	93	93	93	93
Streetlights	5,493	5,538	5,909	5,582	5,613	5,643	5,649	5,649	5,680	5,683
Water										
Water Mains (Miles)	109	109	109	109	109	109	126	126	124	124
Production Wells	6	6	6	6	6	6	6	6	6	6
Fire Hydrants	895	895	900	909	909	909	951	951	955	955
Wastewater										
Sanitary Sewer Mains (Gravity, in Miles)	85	85	85	85	85	85	85	85	97	97
Sanitary Sewer Mains (Force, in Miles)	18	18	18	18	18	18	18	18	18	18
Treatment Plants	1	1	1	1	1	1	1	1	1	1
Lift Stations	38	38	38	38	38	38	38	38	38	38
Treatment Capacity (Millions of Gallons)	5	5	5	5	5	5	5	5	5	5
Parks and Recreation										
Acreage*	86	86	86	210	210	210	210	210	210	210
Parks	11	11	11	16	15	15	15	15	15	15
Golf Course	1	1	1	1	1	1	1	1	1	1
Tennis Courts	8	8	8	8	8	8	8	8	8	8

Source: City of Jacksonville Beach Annual Budget & Department Directors

* - Golf course acreage was included beginning with fiscal year 2018.

SINGLE AUDIT SECTION

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

Federal Grantor/Pass-Through Grantor/Program Title	Assistance Listing Number	Pass-Through Grantor's Number	Federal Award Amount	Federal Expenditures
Federal Awards				
U.S. Department of Housing and Urban Development				
Passed Through City of Jacksonville				
Community Development Block Grant	14.218	666634-24	$ 140,900	$ 140,852
Total U.S. Department of Housing and Urban Development			140,900	140,852
U.S. Department of Justice				
Passed Through Florida Department of Law Enforcement				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	15PBJA-22-GG-00656-MUMU	48,964	48,964
Total U.S. Department of Justice			48,964	48,964
U.S. Department of Treasury				
Passed Through Florida Department of Emergency Management:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	COVID-19, 21.027	Y5134	11,834,170	3,633,748
Total U.S. Department of Treasury			11,834,170	3,633,748
Total Federal Awards			$ 12,024,034	$ 3,823,564

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
CITY OF JACKSONVILLE BEACH, FLORIDA

Note 1 - <u>General</u>

The accompanying schedule of expenditures of federal awards presents the activity of all federal awards programs of the City of Jacksonville Beach, Florida (the City) and is presented in accordance with the requirements of 2 CFR Part 200 *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*.

The City reporting entity is defined in Note 1 to the City's basic financial statements for the year ended September 30, 2024. All federal awards received directly from federal agencies, as well as federal awards passed through other governmental agencies, are included in the schedule.

Note 2 - <u>Basis of Accounting</u>

The accompanying schedule of expenditures of federal awards is presented using the same basis of accounting as the fund in which the grant is recorded, generally the accrual or modified accrual basis, as described in Note 1 to the City's financial statements.

Note 3 - <u>De Minimis Indirect Cost Rate Election</u>

The City did not elect to use the 10% de minimis indirect cost rate as covered in §200.414, *Indirect (F&A) costs*, of the Uniform Guidance.

SCHEDULE OF EXPENDITURES OF GRANT FUNDS PER THE CITY OF JACKSONVILLE'S ORDINANCE CODE CHAPTER 118.202(e) FOR THE YEAR ENDED SEPTEMBER 30, 2024 CITY OF JACKSONVILLE BEACH, FLORIDA

City of Jacksonville Public Service Grants Received as a Subgrant Recipient Per Interlocal Agreement

City of Jacksonville Beach Fiscal Year 2023-2024 Grant No. 666634-24 - $140,900

Expenditures	Budgeted	Actual	Spent in Current Year with Prior Year Awards	Carry Forward
CARVER				
Services	$ 140,900	$ 140,852	$ -	$ 48
Total CARVER	140,900	140,852	-	48
Total Expenditures	$ 140,900	$ 140,852	$ -	$ 48

GOVERNMENTAL AUDITING SECTION

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Jacksonville Beach, Florida (the City) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 21, 2025.

Report on Internal Control Over Financial Reporting
In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

The Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Report on Compliance and Other Matters
As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report
The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Purvis Gray

February 21, 2025
Tallahassee, Florida

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program
We have audited the City of Jacksonville Beach, Florida's (the City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2024. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2024.

Basis for Opinion on Each Major Federal Program
We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance
Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

The Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Auditor's Responsibilities for the Audit of Compliance
Our objectives are to obtain reasonable assurance about whether material non-compliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material non-compliance when it exists. The risk of not detecting material non-compliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Non-compliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material non-compliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance
A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, non-compliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material non-compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Purvis Gray

February 21, 2025
Tallahassee, Florida

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2024
CITY OF JACKSONVILLE BEACH, FLORIDA

SECTION I - SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with generally accepted accounting principles:	Unmodified
Internal Control Over Financial Reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None Reported
Non-compliance material to financial statements noted?	No

Federal Awards

Internal Control Over Major Federal Programs:	
Material weakness(es) identified?	No
Significant deficiencies identified?	None Reported
Type of auditor's report issued on compliance for major federal programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of Major Federal Programs:	
	Assistance Listing No.
Coronavirus State and Local Fiscal Recovery Funds	21.027
Dollar threshold used to distinguish between type A and type B programs:	$750,000
Auditee qualified as low risk auditee pursuant to the Uniform Guidance?	No

SECTION II - FINANCIAL STATEMENT FINDINGS

No matters are reported.

SECTION III - FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

No matters are reported.

INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

We have examined the City of Jacksonville Beach, Florida's (the City's) compliance with Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2024, as required by Section 10.556 (10)(a), *Rules of the Auditor General*. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material non-compliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements during the fiscal year ended September 30, 2024.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies and pass-through entities, the Mayor and City Council members, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Purvis Gray

February 21, 2025
Tallahassee, Florida

MANAGEMENT LETTER

The Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

Report on the Financial Statements
We have audited the financial statements of the City of Jacksonville Beach, Florida (the City) as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated February 21, 2025.

Auditor's Responsibility
We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements
We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with the American Institute of Certified Public Accountants *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated February 21, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings
Section 10.554(1)(i)1., *Rules of the Auditor General,* requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no such findings and recommendations made in the preceding financial audit report.

Official Title and Legal Authority
Section 10.554(1)(i)4., *Rules of the Auditor General,* requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City was established in 1907 and incorporated in 1937, under the legal authority of the Laws of Florida 18623. In addition, the annual financial audit report for the City also includes the accounts and transactions of the entities noted below. The Jacksonville Beach Community Redevelopment Agency is considered a blended component

unit and was established pursuant to Chapter 163 of the Florida Statutes. The General Employees', Police Officers', and Firefighters' Pension Plans are considered to be fiduciary component units and were established, and later amended, pursuant to Chapter 27 of the Laws of Florida and Chapters 175 and 185 of the Florida Statutes, respectively.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General,* requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., *Rules of the Auditor General*, the City must state as to whether a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did/did not operate within the City's geographical boundaries during the fiscal year under audit. The City has not authorized the operation of a PACE program, and management is not aware of the operation of any such program, within its geographical boundaries.

Special District Component Units

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes. Information for the Southend and Downtown Community Redevelopment Districts (collectively, the CRA) are included in the separately issued financial statements of the CRA.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General,* requires us to communicate non-compliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material, but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

The Honorable Mayor and Members of the City Council
City of Jacksonville Beach
Jacksonville Beach, Florida

MANAGEMENT LETTER

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies and pass-through entities, the Mayor and City Council members, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Purvis Gray

February 21, 2025
Tallahassee, Florida

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